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2	INTERVIEW OF:
3	DANIEL ECKERT
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6	DATE TAKEN: MARCH 7, 2014
7	TIME: 10:14 A.M 12:20 P.M.
8	PLACE: VOLUSIA COUNTY ADMINISTRATION BUILDING
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     APPEARANCES:
     JONATHAN KANEY, ESQUIRE
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     Kaney & Olivari, P.L.
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     55 Seton Trail
     Ormond Beach, Florida 32176
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THEREUPON, 1 2 DANIEL ECKERT, 3 was called as a witness and, having first been 4 duly sworn, testified as follows: BY MR. KANEY: 5 6 Good morning, Mr. Eckert. I will have to call you Q. 7 Dan as we record this, because I can't think of it any other 8 way. 9 Very well. Α. 10 Dan, you're the county attorney, Volusia County? Q. 11 I am. Α. How long have you held that position? 12 Q. 13 Warren Tiller, my predecessor, retired on February Α. 14 28th, 1989. I was appointed acting county attorney under 15 the former charter arrangement on March 1st, 1989, and have 16 served in one capacity or another as the county attorney 17 since that time. 18 0. But who's counting. 19 Α. Well, as you know, the charter was amended, so I 20 was the county attorney, and then briefly I became the 21 interim county attorney after the charter was adopted, and 22 then I was appointed by the county council as county 23 attorney in the first of 1997. 24 '97. It's been that long. Q.

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Are you the attorney for -- who -- who is your

client as the county attorney?

- A. The county, as a corporate entity, is the primary client. I think that's consistent with the Bar, the rules of professional conduct, my explanation of that. I advise the county council and all its administrative officials, with the exception of the property appraiser in in his litigation. So the decision—maker can vary upon the circumstance, the nature of the matter. And each of those officials can be clients, depending upon the matter.
- Q. And this is per the charter that you're in that position?
 - A. The definition of who is the client is per the charter?
 - Q. Yes. And the --
 - A. The charter -- the charter says that I am to represent the county as -- as the body and to provide advice to those officials. I represent -- and to represent those officials. I'm paraphrasing what I recall to be the provisions of the charter.
 - Q. And does the charter require your approval for any of those officials to retain other counsel, except in some cases?
- A. The charter says that I am supposed to -- what it says is that I'm to recommend special counsel in certain matters as I see the need. The -- the question of the

property appraiser is one wherein the property appraiser's view as to whether or not he has an independent right which arises by state law. And -- well, there -- I also have not represented the sheriff at times. And in this case I did not recommend special counsel, but I think the council has an independent right to -- to seek its advice when they see the need.

- Q. Are you talking about this case, the one we're in --
- A. In this case particular. And I recommended a special counsel in this matter to the -- the utilization of special counsel for the Supervisor of Elections in this matter.
 - Q. Why -- why did you recommend that?
- A. She -- the Supervisor was concerned as to the performance of her duties and the conduct of this investigation. And since my advice in the previous matter had been -- had -- the question of whom is the client had been called into question, I recommended that she receive independent advice. There's an e-mail which records that -- essentially that reasoning in probably a more concise fashion than what I just stated it.
- Q. The -- two angles I wanted to pursue here. One is the historic angle. You were around before the charter was adopted. You were here, weren't you, in the county?

A. No, I was not.

- Q. Well, this -- the charters mandate that the county attorney advise the council and the department heads and approve special counsel. Was -- was it not a reform included in the original charter?
- A. Yes, that the -- to your previous question, I moved to the county and became assistant county attorney in -- at the last of October, 1978, so I have no -- no personal historical recollection of it. The charter indicates, however, that the -- the -- the charter annotations indicate that the county attorney was to avoid conflicts between departments and to centralize the provision of legal services. The charter indicates that as many as 19 attorneys had represented different agencies of the county government. So the charter, again, reflects that the county is the corporate -- as a corporate entity, is -- I think the charter states that I represent them, and I think that's consist with the -- again, with the Rules of Professional Conduct.
- Q. In the -- in the case of your recommendation to the Supervisor in this case, did you feel that you were in a conflict in terms of a conflict of interest?
 - A. No.
 - Q. And how would you explain that?
 - A. The Supervisor -- the advice given involved the

performance of her duties as the Supervisor of Elections, to which the charter -- the charter transfers the duties of the office of Supervisor of Elections to a Department of Elections, headed by a director who retains the title "supervisor" and "director of elections." She -- she is charged with performance of the duties of the constitutional office of Supervisor of Elections, and the -- from my perspective, I was giving advice on the performance of her -- of her duties. Those -- her performance of those duties I don't think are subject to the administrative supervision of the county council when she's carrying out the duties of the -- of the Supervisor of Elections, as mandated under state law. So she is the decision-maker -- was the decision-maker, and the -- and the administrative official became the client in this case.

- Q. If there was no conflict, why did you recommend special counsel?
 - A. Maybe we're not speaking of the same time.
- Q. Okay. Well, my -- I'll try to ask a better question.

The question that I had is whether the charter requirement that you advised the council and the department heads would place you in a position of conflicting duties between those two entities, if I can say --

A. Are you speaking of 2012 when I gave original

advice, or are you speaking in the fall of 2013 when I recommended special counsel?

- Q. Well, I'm speaking generically. One of the things I'm going to make have to make a comment on is the set up under the charter for the county attorney and whether that should be considered reconsidered in any way. And so my question is, generally, does that consolidation of the county attorney's role, under the charter, leave you, as the attorney, in a position where you have conflicting demands or conflicting claims of loyalty?
- A. I generally do not think so. I think you identify the decision-maker as the highest competent authority with the ability to make the decision, so I owe a duty of loyalty to the -- ultimately to the -- to the county as an entity. In the case of giving advice to -- to the Supervisor of Elections in 2012 when she sought my advice on her concern regarding in-kind contributions, I did not think it necessary to bring that decision to the county council, or appropriate, really.
- Q. Explain your reasoning on that, if you would, please.
- A. Well, the supervise -- the supervisor is responsible for the administration of election laws. She -- the -- that does not involve the policy-making authority of the county council in most cases. I mean, there's some

intersection of the duty of the supervisor and the county council, both under state law, for example, and under approval of her budget. And there's a intersection of authority in the personnel issues of — of the — and budgetary issues with the county government. The supervisor's not one of the constitutional officials who otherwise would have the right of appeal of her budget.

But specifically in this case, she asked me for advice on -- regarding what should be done concerning referral to an appropriate agency, if anything, regarding in-kind contributions, and I did not think that was a matter which required action by the county council.

- Q. Well, let's go back to that original discussion that she came to you with on the in-kind contributions. What did she bring up to you?
- A. Well, I have no notes of the conversation, so I'm relying upon my memory in 2012, somewhat refreshed with conversation with her in October of 2013. And I -- I reference it in time by my knowledge that she met with the State Attorney on -- investigator first on July 17th. So some time before -- before that. She had notes of -- of -- of that -- the date of that meeting. She expressed to me that she had received -- that she had concerns on the basis of a number of campaign contribution reports which had been received, and on the basis of a report made to her

previously that -- that the -- that the -- there were in-kind contributions that were not made by the parties to whom they were attributed. There are two officials who have the authority to deal with that -- two agencies have the authority to deal with those election law issues, one being the Florida Elections Commission, and the other being the State Attorney. The supervisor himself does not have investigator authority. A complaint to the Florida Elections Commission requires a complaint based on -- I think the election's opinion say information other than hearsay.

However, she does not have the -- did not have the ability to go behind the face of those reports. She didn't have the ability to investigate. I didn't think she had the -- I also did not think she had the information at that time to lodge a complaint with the Elections Commission against any person -- any particular person. So my suggestion to her was that she refer it to the State Attorney's office, who does have the ability to -- to investigate. I don't know what she would have done without that advice, but that's the advice I gave her, and she followed that advice and met with the State Attorney's office soon thereafter. From review of the -- the dates of the campaign contribution reports, with the reporting period having been July 6th, 2012, I believe that conversation

would have been between that date and the 17th when she met with the State Attorney.

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- Q. What did she tell you had been reported to her? What was that?
- She had received a -- I'm not sure that I'm remembering this entirely from the earlier conversation, or also reinforced by a conversation with her later. She had received information from a person, whose name I do not recall at this moment, who said that -- that the campaign contribution -- in-kind campaign contribution attributed to him was not -- not his own. I -- I think what she said to me that was he had been compelled to consent to the use of Whether or not that's what that person would say, She had filled out a complaint to the Florida I don't know. Elections Commission, a text which I have not read, and invited that person to come in and file a complaint. is from the -- in the aftermath of the 2010 election. then said that she had received campaign contributions having to do with Waverly Media with a number of similar names, and -- and on different reports, and that she was -had concerns as to the voracity of those reports. Voracity may not -- whether or not those persons actually made the in-kind contributions. So it was the -- the previous contact, and the -- the recent filings from candidates where there were a number of similar names, which she thought to

be related to Waverly Media.

- Q. Would she have been authorized -- or would a complaint by her, based on what she knew then, to the Elections Commission, have been appropriate under their rules?
- A. If she had sufficient knowledge of her own, it would have.
- Q. Well, would the communication she had with the person who reported to her whose name was --
- A. Well, that gets into the question of other than hearsay. And at the time I thought that she did not have the basis to make a complaint on her own.
- Q. Not to argue with you, but just to run this to the ground, the direct statement to her by a person whose name was on the campaign report that had attributed a contribution to him that he did not make, that's his direct comment, is it? Would that be hearsay?
- A. It would be -- it would be an admission against interest on his part and not hearsay as to -- I believe an exception to hearsay rule as to him for the prior -- for the prior report.
- Q. Of course, there is suspicion of the ones that ——
 the other ones that had similar names would not be direct
 evidence that she could report on.
 - A. Correct. Whether she talked to him telephonically

or in person, I don't know. I was not party to the earlier conversations.

- Q. You did not report your discussion with the supervisor to the county council?
 - A. I did not.

- Q. State again for us, please, why.
- A. Well, the action to be taken, whether or not my advice was correct, whether or not I correctly perceived that complaint could be filed or not, was within the competence, legal competence, of the Supervisor of Elections, and I thought she was the decision-maker, not the county council. I don't think the county council could have directed her not to file a report.
- Q. In the vernacular, does that translate into it's not of their business?
- A. The decision was not theirs to make. Just as the -- the advice to the sheriff on whether there's probable cause or what actions should be taken in law enforcement, there -- there are decisions made of enforcement variety from my client, the -- the sheriff, the director of public safety, that are not reported to the -- to the county council. In the case of the supervisor, I most often directly provide advice, but not in every case. In the case of the sheriff, I have an assistant county -- there's an assistant county attorney whose office is next to mine who

serves to provide day-to-day legal advice to the sheriff and to other agencies of county government.

- Q. And that -- so in your view, there was no requirement, no duty on your part to report this conversation with the supervisor to the council?
 - A. Correct.

- Q. Would you have been -- were you free to do so in your discretion?
- A. I did not think that under the circumstances at that point, no.
- Q. You did not think it was within your discretion to report this to the council?
- A. Well, under the facts of this case, perhaps -there are -- whether or not I was free to, that's -- that's
 an interesting question. I did not think it was appropriate
 to do so.
 - Q. And on what basis would it be inappropriate?
- A. Well, the -- to the extent that the -the council, again, had no decision-making authority in this
 instance. The -- to have reported -- in this instance, the
 campaign contribution reports involved both candidates and
 current -- then current members of the county council who
 would be -- could have been the subject of -- of action. A
 county council member who is a candidate for public office
 is not -- is not my client in that capacity. I -- I did not

think it was appropriate to do so. I would also -- I know that there's been the statement that my advice could have -- to the county council, could have changed the outcome of the election. I don't --

Q. Go ahead.

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- Well, that -- the -- the state -- that was -- that was a concern that was raised. The -- the -if -- if the advice had been given to -- if the road not taken would have been pursued, advice to the supervisor to file a complaint to the Florida Elections Commission is -such a complaint is confidential and not subject to disclosure until a finding of probable cause is made by the Florida Elections Commission. And if a finding of probable cause is made by the Elections Commission within 30 days of the election, it's -- remains confidential until noon the day following the election. So it seems to me, based upon my reading of the statute, that the public policy here is that -- that the -- as yet unsubstantiated allegations are not to be injected into the election. And even when there's a finding of probable cause close to the election, that it's not to be disclosed until after the election. repeating myself a bit.
 - Q. You're referring there to policy?
- A. I'm referring to the statute which reflects the public policy. What states --

Q. Does that -- does that statute -- how does that statute bear on how -- how you viewed the possibility of your making a report to your council?

A. Well, if the supervisor had -- if my advice had been to make -- to make -- to make the -- a report -- excuse me, a complaint to the Florida Elections Commission against any individual, the super -- only the complainant can disclose that.

So, in other words, had supervisor McFall -- if I had said, you have -- you have the basis to file a complaint against a certain person, and she had done so, it's confidential unless she chooses to -- to release that report. I think that the recipient of the complaint, under opinions, it also has the ability to do so, but not the recipient, but the subject of the complaint. So advice to the county council seemed inappropriate to me, under the circumstances.

- Q. Inappropriate? Did it seem that it would be unlawful for you to do that?
- A. Well, the -- I don't -- the advice that I gave was to refer it to the State Attorney. That's -- that -- the confidentiality of -- of the -- of a complaint to the State Attorney is not -- not governed by the statute explicitly.
- Q. Well, would it have been within your discretion to advise the council, inform the council, of the fact that the

supervisor had -- that you had advised the supervisor to 1 2 file a complaint with the S.A.O? 3 I'm sorry. Restate your question, please. Α. I don't remember it. I'll try another one. 4 Q. 5 THE COURT REPORTER: Do you want me to read it 6 back? 7 MR. KANEY: No. 8 BY MR. KANEY: Would -- did you consider it inappropriate for you 9 Q. 10 to tell the council that you had advised the supervisor to 11 complain to the State Attorney? 12 Did I consider it appropriate? Α. 13 Yes. Q. 14 No. Α. 15 You did not consider it appropriate to pass that Q. 16 word to the council? 17 Α. Correct. 18 Q. And, now, what was your reasoning on that? 19 Again, they're not the decision-makers. I don't Α. 20 advise them in the individual capacities. And some of them 21 -- well, one at the time I gave the advice had given the --22 campaign contributions in question were not on a county 23 council member's report. 24 Who was the council member? Q.

Mr. Kelly.

Α.

- Q. Was it -- was it your -- did your reasoning include a desire to avoid injecting that allegation into Andy Kelly's race because it might effect the outcome of the race?
- A. Well, the -- the concern had not been substantiated, so injecting an unverified allegation into the race involved Mr. Kelly, which was then -- then, again, Supervisor McFall, seemed, to me, to be an inappropriate thing to do. If advise been given to file an election -- a complaint to the Florida Elections Commission involving Mr. Kelly, that would have been confidential by statute.
- Q. There's where I went back to the point of policy. There was no confidential complaint filed with the Elections Commission, ergo, the conversation was not confidential under that statute in any respect. It didn't apply. The statute didn't apply, as a matter of law, as opposed to the policy —
- A. It's true.

- Q. Is there any statute that would make a complaint to the State Attorney confidential?
- A. No. Not -- well, there's a statute which would -there are public records exemptions applicable to
 investigations by the State Attorney. But a person can -can announce -- people have announced they've filed
 complaints with the State Attorney's office.

- Q. In other words, the public record exemption is not a restriction on the speech of any person?
 - A. Correct.

- Q. You can talk about it. The exemption means the attorney is not cannot be required, under the public records law, to disclose records on it. All of these complaints, everything we're talking about here in terms of the in-kind contribution issue, what Ann McFall was concerned about, all involved Waverly Media?
 - A. Yes.
 - Q. Did they involved Councilman Wagner?
- A. Not at the time we spoke, unless you would -- she didn't -- unless she would look back, perhaps, to his 2008 race. But the campaign contributions -- the in-kind contributions regarding Mr. Wagner were reported later. So the same concern might have applied to him as when they were reported. But Mr. -- Mr. Wagner had not -- his campaign report did not reflect such contributions. And his report in 2008 had not been the subject of -- of discussion.
- Q. Josh Wagner has -- had business relationships with the principals of Waverly Media? Not in that corporation, but with those people in other ventures. Was that known at that time by you?
- A. To at least some extent. I do not know the individuals involved, so mostly what I do -- I can't say I

knew exactly with whom he did business -- with whom he had business dealings. So I knew he had some business dealings with them. The names are -- the names and the relationships are better known to me now than they were then, but I had some -- had some, yes.

- Q. Would your concern with, using our phrase we used earlier, injecting unverified allegations into the political campaign, would that have any weight with the relationship -- perceived relationship between Wagner and Waverly?
 - A. I don't think I considered it at the time.
- Q. That's -- that's the question I should have asked.

 Thank you. Did you consider it?
 - A. Well, they -- it's still -- I think we may -Supervisor McFall and I may have discussed it with some
 individuals with whom he had business dealings with, but his
 report was not present or had not been -- been filed yet.
 - Q. So in what context, then, did you discuss the Wagner/Waverly connection?
 - A. I think she may have observed that these are some of the same people with whom Mr. Wagner's had business dealings. Or I may have known it. I can't recall the exact conversation.
- Q. Well, this would be a hypothetical, if you will.

 Would your -- would your perception of your role as not

requiring, or even indicating, that you should participate in bringing up embarrassing issues for incumbent county council members that are on the ballot, would that extend to not wanting to let this particular story out if it indirectly --

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From my perspective, consistent with what I Α. think of the Rules of Professional Conduct, I advised the Supervisor of Elections to report -- her concerns, including the county council. I was not concerned with -- with whether or not there was embarrassment to the county council -- county council members individually if they were guilty of wrongdoing. I advised her to -- to report it to the State Attorney, who had -- for investigation. Now, if I were -- if -- it's difficult -- if I were to have -- you've placed us in the context of -- and I think it's appropriate to place it in the context of who -- who the client is. county council members, as I stated, when they're running for office, are not my client. If they're quilty of wrongdoing, then -- in such context, I don't have a duty to report to them that they're -- or to warn them. If, hypothetically -- you know, I can, by observing things, keep them from -- individually from future conduct where there's a concern, I don't -- I think that's -- that's appropriate. But their -- but they're individual business, and whether or not they comport themselves with the law, in that context

they are not my client.

Q. Okay.

- A. So if you want to place it in this context, it would be, don't hold back doing what you think is the right thing to do because it involves county council members. And to the supervisor, don't hold back doing what you think is the right thing to do because it involves involves your opponent, among others.
- Q. I understand and appreciate the point you're making there. And I'm still really not doing a good job of focusing my question, although I appreciate that answer.

 It's relevant and competent. The -- the question that I'm trying to figure out how to ask goes to that policy issue of appropriateness. In your decision not to share this information with the council, we can make it public, were you -- were you trying to avoid becoming a player in the political race by what you said, by what you brought out?
- A. Well, I seek not to avoid becoming a player in the political race. And I say that to -- to -- to every interviewee that seeks a job, at least that we're carefully considering hiring.
- Q. I think we had a double negative. You seek not to become involved?
- A. I don't -- I seek not to become a player in political raises, particularly in county council raises.

1	Q. And this goes to kind of the nub of what our
2	client is concerned about, the conversation we're having
3	now, which is, why you didn't tell the council what you knew
4	if it was not unlawful for to you tell them and not
5	obviously off-the-wall improbable.
6	Noll what do you mean reporting it to the glient?

- A. Well, what do you mean reporting it to the client? In what manner?
- Q. Well, I mean making the county council aware, whether you regard them as your client for that purpose or not.
 - A. In public or in private, for example?
- Q. Let's take them one at a time. Why not make -why not make a comment to them in the open meeting that this
 question has arisen and it is being pursued in the way that
 you recommended?
- A. In the open meeting, I think that does make it a subject -- inject the issue, unsubstantiated allegations -- it be does inject unsubstantiated allegations into the election.
- Q. And that -- and for that reason, you don't believe that you should be doing that in your position?
 - A. No, I don't.

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- Q. Right. I agree.
- Now, let's look at the non-public disclosure.
- 25 One-on-one conversations your members.

A. Well, if they were guilty of wrongdoing, I don't
think I have an attorney/client relationship with them. If
I were to go to a county council member and say, Listen, I
think you're guilty of illegal campaign contributions, or at
least that you that you may be. Such if they if
there was an admission of wrongdoing by a county council
member, I don't think there's any attorney/client privilege
that attaches to that. I'd have to tell them that you're
not if you make an admission to me, it's not it's not
protected. If if there this this involved both
this the scope of the concern involved both county
council members and candidates. Do I have the should I
report also to the candidates? That's a rhetorical
question. I think not, to answer my own question. So would
it be if I could prevent harm, I think it's appropriate
to report concerns to the county council if if I'm if
they're the subject of the investigation, or the potential
subject of an investigation, I don't for conduct in their
private capacity or for that matter, if I thought they
were guilty of official wrongdoing, I don't think I if I
reported it to the State Attorney's office, I don't think
I'm accountable to report to them that I think they're
guilty of official wrongdoing.
The highest duty that I owe is to the to the
county as an entity. I take advice and direction from the

county council. They are the board of directors. They hired me as the attorney for this corporation, and I have the utmost loyalty and respect for them. Well, I can't say utmost, because it's surpassed by my loyalty, which, as a matter of law, I owe to the county as a corporate entity. So I have the greatest of respect and loyalty, subject to that responsibility.

- Q. Changing the focus a little bit from --
- A. I just want to -- if I knew a council member were the subject of a law enforcement investigation of my client, the sheriff, I don't think I'm responsible to -- to report that to the county council member, for example. I think that's an apt analogy. Not -- not -- not a complete one, but apt.
- Q. Looking at it from a different angle, not your not with propriety or duty, or whatever, of you to tell the subject of the investigation, I think the concern that I've heard expressed is the propriety or your responsibility to tell the body that there is an investigation of wrongdoing that goes to the integrity of that body as the elected county council.
- A. Well, that could be -- perhaps it could arise in circumstance where I owe that duty, but I didn't see it in this case.
 - Q. Do you think you would have the discretion to make

1 | that disclosure as opposed to the duty?

- A. Well, I never really -- in certain circumstances,

 I think.
 - Q. But in this circumstance, you didn't see the appropriateness of making that disclosure?
 - A. No.

- Q. I think I know the answer, but why -- why did you not? What would be the reasons for not making the discretionary act, either individually to the members, not the targets, but all the members, each of the members, or to the body in a meeting? Why not tell them?
- A. Again, the allegations were unsubstantiated at that point, they hadn't been investigated. And, to me, inappropriate -- I've use that had word several times, but inappropriately would inject concerns, un-investigated concerns of the Supervisor of Elections into a campaign issue.
- Q. I think you've covered that -- that answer, and it goes to -- it goes to your sense of propriety of your office becoming involved in a political controversy effecting your client, the governing board.
- A. Well, sometimes when we might -- might -- it might be unavoidable. But in this case, what I had is the supervisor saying I have these concerns over -- over -- over the similarity of names. And all things considered, I

didn't think it was the right thing to do at the time.

Q. Okay. I thank you for that.

Did you ever discuss, with Pat Northey, Council Woman Northey, anything related to this -- this issue while it was brewing?

- A. I think the elections campaign, no. Well, I think she indicated to me that she had some awareness after the election and after the first of the year. She had some awareness that there was an investigation.
 - Q. How did that conversation go?
- A. Well, as to that aspect of it, I -- she -- I can't say how she -- how she knew that. And I said, okay, if you know that, that's -- that's -- I don't think I confirmed the existence of it.
- Q. Do you recall her asking you if you thought it was appropriate for her to bring that subject up in the council meeting?
- A. Well, it depends on what you mean by "that subject." Yes, I do --
 - Q. What -- what subject are you thinking of there?
- A. Well, I'm not sure what Council Member Northey would think of -- was that subject. She -- she had expressed concerns to me regarding our contracting arrangement to -- with Waverly Media and had expressed concerns whether or not we were owed money under the

contract. And she was concerned with the contractual relationship with Waverly Media. So I think her concern was not so much whether they were illegal in-kind contributions, but whether the -- but the fact that there were in-kind contributions at all, which the county should be deriving income. And whether or not -- what our continuing nature of our relationship with Waverly.

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- Q. Did she ask you for your advice on whether she should bring that issue up in the council meeting?
- Again, I'm -- I've -- I'm clear on the nature of the issue at the time. I recall a comment such -- such -such as that, and I think I -- this was a -- this was a conversation in the staff room during the course of the county council meeting. Not -- not an extended conversation, as I recall. It occurred, I think, after the State Attorney had subpoenaed documents. But her concern, again, is the relationship with -- was the relationship with Waverly and whether we should -- she'd have to speak for herself, and I'm sure she has, but I took her comments to mean more than the contractual relationship. I spoke with her a couple different times, so I'm not -- and we had -there was -- the timeline will reflect where we -- that's been -- the timeline that's on the county website will indicate we issued a request for proposal for -- which I think was responsive to her concern. Counsel member Northey

would view, and it's actually -- was that to the extent
that -- this is actually a different conversation. To the
extent that they -- that Waverly was not paying for in-kind
contributions, that the county was not realizing the income
it should under the contract. Previously terminated under.

- Q. Terminated?
- A. Previously terminated.
- Q. Right. Are you thinking or am I? Is it on me now?
- 10 A. (Nods head.)

- Q. Was there -- in either of those two or more conversations that are relevant here that you're thinking of, was there a time when she asked you for your thought on whether she should bring up that subject in the meeting or not?
 - A. Did she ask me?
- 17 Q. Yes.
 - A. Well, I think what she asked was that it be placed upon the agenda. Eventually her request became that the subject be placed upon the agenda, is my recollection. So the conversation was I'm going to -- I'm going to bring it up at staff time -- excuse me, council member's time for matters not on the agenda, and I think I told her, I'd like to wait and talk to you about that.
 - Q. Why did you tell her that?

A. More to brief her on to my view of the
conversation, more to brief her on her issues having to do
with the request for proposal. She may you know, she may
have had a different understanding of what she intended to
accomplish at that point.

- Q. Was there any reason, in your mind, why she could not bring up the subject during --
 - A. No.
 - Q. -- her member time?
- 10 A. No.

- Q. Then why would you ask her to wait?
- A. So that she was -- so she could be informed of what we were doing on -- on the request for proposals, is the way I recall it.
- Q. I'm going to shift around and just ask you a few questions on the request for proposals process.

The contract is terminated now as far as the county is concerned. The county has notified Waverly that the contract is terminated; is that correct?

- A. The letter that we wrote Waverly that the managers signed, as a result of the council direction, said that the contract had been previously terminated or expired.
- Q. Are you still -- is the county still receiving payments from Waverly for --
 - A. The county recently received a payment for months

preceding that -- that letter.

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- Q. Of course, the benches are still there?
- A. No, they're not. Not in the unincorporated area.
 - Q. There are -- okay. Well --
- There may be one that's still at issue. 5 Α. 6 or not it's -- it's in the City of Deltona or not. And --7 and the City of Edgewater has annexed the right-of-way of US-1. But all of the benches in the unincorporated area, 8 9 with perhaps isolated exception, have been removed. 10 notified Waverly to remove -- to remove them as of December 11 They were not all done that day. Most were done. 12 inventoried and notified them of the remainder, and I 13 believe all have been picked up. In recent conversation 14 about whether or not one in the Deltona area is -- is in the 15 unincorporated area or within the city. I don't know where 16 that stands at this point. But -- but we have taken steps 17 to -- to have all of them removed. When you drive -- if you 18 drive 92 back to Deltona -- excuse me, to Daytona later 19 today, you'll see concrete pads without -- without benches.
 - Q. I have to confess, I have not noticed that distinction. There are benches out there, I just wasn't paying attention to the --
 - A. There are benches closer in to 92 -- on 92 closer to 17, which are under the City of DeLand's contract.
 - Q. Okay. That relationship with Waverly has been

pursuant to a contract that was annually renewable unless notified?

- A. It dates to a 1979 agreement with Associated Marketing, and I'm not sure about the annually renewing part right now as we speak.
- Q. But it continued in effect until the letter you mentioned that the manager had --
- A. No. From my perspective, the contract was terminated by a letter from Lois Bollenback, the then general manager of Votran.
 - Q. When was that?

- A. 2008, as I recall. The latter part of 2008. The date of it -- again, it's on the timeline.
- Q. And the letter that you mentioned just now from the manager, when was that? I didn't write the date down.
 - A. October, 2013.
- Q. One of the questions that I need to answer, if I can, to report on is what accounts for that time span between 2008 and 2013 when the contract was, by one view, terminated, but, in fact, the relationship was continuing?
- A. Well, it was terminated the significance the council never gave direction to remove the benches until October 2013, and I think the issue was addressed to them. The October, 2008, letter was in anticipation of the county issuing a request for proposals. And the contract, as I

recall, had a six-month notice period. So it was -
actually, the -- my -- there was a discussion at the time of

whether or not -- it was an item in front of the county

council having to do with bus stop amenities and who

would -- would provide the bus benches.

- Q. Was -- was the process of preparing an RFP begun some time in the neighborhood of the 2008 --
 - A. Subsequent to that, I believe.
- 9 Q. Subsequent to that. But not too long after that, 10 right?
 - A. Yes.

- Q. And to this date, there is no RFP outstanding?
- A. There's none outstanding now. There has -- there had been. There was one in 2013, to which there -- for a time there were -- it was withdrawn.
 - Q. Do you know why it was withdrawn?
 - A. There were concerns over the length and who would -- the expense required of putting in the -- at the prebid, over the expense of putting in ADA compliant bus stops without the opportunity to -- to amortize those improvements. I'm sorry. I didn't mean to -- not to finish the sentence. But the county council -- I mean, today the county council has not decided whether it -- there is to be bus bench advertising or not.
 - Q. Was there a pre-bid conference regarding that RFP?

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1	A. Yes. I was not a participant, but my
2	understanding is
3	Q. Do you know what Waverly Media's reaction to the
4	RFP was, response?
5	A. Well, negative in the sense that that do I
6	personally know? I was not party to the RFP, but I think
7	they had the concerns that over the length of the
8	contract.
9	Q. Do you know who was speaking for Waverly in those
10	days? Who was dealing with the county?
11	A. I've never met the individual, but I believe that
12	Jim Brown was speaking for them.
13	Q. Do you know if he communicated in writing to the
14	council to the county on that subject?
15	A. I don't know right now.
16	Q. That then brings me to the e-mail that Josh Wagner
17	wrote to Ken Fischer. Do you recall that e-mail on that
18	subject, or do I need to predicate it more?
19	A. I know the e-mail that you're talking about. I
20	did not know about it at the time.
21	Q. When did you first learn about it?
22	A. October, 2013.
23	Q. The e-mail, I believe, was addressed to Ken

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Fischer, who, at the time, was the manager of Waver -- of

Votran, which is a quasi public contractor with the county

running the bus system.

A. Yes.

- Q. At this -- since then, have you learned whether anyone in the county staff was aware of that e-mail prior to October of 2013?
 - A. Where the e-mail -- no, I don't know.
 - Q. You don't know?

 That was an e-mail --
 - A. And let me --
 - Q. Go ahead.
- A. Mr. Fischer has told me, and I believe he would have indicated this to you, that he that Mr. Mr. Byron was aware that Mr. Wagner had asked to review the request for proposal. But I that would have been I since have learned that that would have been in a monthly meeting between Mr. Fischer and Mr. Byron, and he would I'm reporting a conversation with Mr. Fischer, so I think he more accurately report it report that conversation.
 - Q. As you recall, the revelation of the e-mail led to some conversation among council members in council meetings.
 - A. Yes.
- Q. And Mr. Wagner said that it was a commonplace
 thing for him, as a member of the council, to make that sort
 of commentary to the staff. I believe that's what he said.

 Do you remember him saying anything like that?

- A. I'm pausing, because I don't know -- I'm not sure I remember that comment being made in the county council meeting or outside of it. But, yes, I recall him saying something to that effect.
- Q. Are you aware of any other instance where such a communication from a member to a staff person had occurred?
 - A. Well, I would say it was unusual.
- Q. Would you say it's unusual, at least since the time that Big John left office?
 - A. I would say it's unusual.

- Q. And do you know of any other instance where Mr. Wagner himself had issued such a communication to a staff member?
- A. Do I know of any? No. Now, what Mr. Fischer told me is -- what he reported, and what I may have -- I think it was reported to me by Mr. Byron, he does not recall this, was that Mr. Wagner had asked to review it. I did not see the text of the e-mail itself at the time, nor the input that he provided.
- Q. What is the role of the council member with respect -- with regard to -- in relation to members of the county staff?
- A. Well, the county council's a policy-making body.

 The provision -- our charter is among a group which has a

 non-interference provision in it. So it -- which indicates

that they cannot direct staff. But it's not uncommon for county council members to seek — to seek information from the staff member who is — has the most familiarity with the subject. Not all — it's not — not every staff member who does that would be involved in such a communication, but there — if — if a county council member wanted to check on the subject of construction, they might feel free to contact Mr. Britton, who is in charge of that. Facilities, they might feel free to contact Mr. Baker. It should be Mr. Baker that reports back to the manager. But not — not every — my observation has been that not every communication is channeled through the county manager.

- Q. Would you classify the e-mail from Josh that we're talking about as seeking information?
- A. Well, he said -- the e-mail speaks for itself, but he asked -- he provided comment upon this. He says he's not providing direction for Mr. Fischer's perspective, the comment that he provided did not change the -- the competitiveness of the proposal. I don't -- I -- I don't think -- well, I didn't know, and I don't -- there's -- there's no communication coming from Mr. Fischer to -- I'm sorry. To the question you previously asked. There's no communication from Mr. Fischer to -- that I -- to Mr. Byron, to whom he would have reported, or to anyone else, that indicates that -- regarding the changes in the RFP.

Mr. Fischer reports that -- that there was a -- there was communication in 2011 from a firm in Jacksonville that was interested in -- in proposing, and he, as I -- he would have commented upon this, but as I recall, he -- e-mails don't indicate this, but Mr. Fischer indicated that they were interested in having -- he has recollection of a communication with a firm that wanted a 10-year contract, which he thought was inappropriate.

Q. The 10 years --

- A. Two -- 10 years was too long.
- Q. Yeah. As a matter of following the charter, and non interference clause, and looking at the e-mail from Josh regarding that RFP, and looking at the relationship which we've already mentioned between Josh and Waverly, the principals of Waverly, do you regard that e-mail as clearly contrary to the charter, or clearly embraced by the charter whether the council members should be doing?
 - A. Well, neither.
 - Q. Not clearly good, not clearly bad?
- A. It's not -- it's not direction. He was providing input in the subject where -- so it's not -- as far as the charter issue's concerned, it's not prohibited by charter. It wasn't direction.
 - Q. How do you know it's not direction?
 - A. It's not -- by its terms, it's not direction.

Whether or not you could -- and Mr. Fischer felt free to reject some of the suggestions, and did reject some of the suggestions. And he thought -- I know you've spoken to Mr. Fischer, that he -- I've not spoken to him after you've spoken to him, but dating back to the questions I had of Mr. Fischer at the time, he felt free to reject the comments. He did not think they were of such significance that he reported it.

- Q. Do you think he felt free to ignore them?
- A. I think if he thought they were a good idea, he would -- he would incorporate the comments. If he didn't think they were a good idea -- I think if he thought he was being asked to do something that he didn't think was of any interest to the county, I've known Mr. Fischer for a long time, I believe he would have reported it. And the fact that he didn't indicates to me that he didn't feel like he was being directed. So that's why I answered as I did earlier. Now --
- Q. But -- but we know that he did not ignore the e-mail. He responded to it, is that right, to your knowledge?
- A. I know that there was some changes made in the RFP. I don't recall whether there was a response -- I guess there was a response saying here's the RFP as we're sending it to purchasing, but --

Q. If he had felt constrained to go down each point in that e-mail, point-by-point, and respond yes or no and explain his reasoning, would that have been some sort of compulsion from the e-mail to him that caused him to do that?

- A. Well, the question you're asking is whether whether a county council member, because of their position, if they are inquiring about a request for proposal, whether it becomes, per se, compulsion. In this instance,

 Mr. Fischer didn't, but could the county council establish a policy that they're not going to solicit to allow such input? That would be within their prerogative. It would be an implement I think it would be within their power to do so. Now I'm indicating now that I'm dealing with the scope of the the preparing the scope of the request for proposals.
- Q. Do you remember that e-mail from Josh mentioning the fact that he had these relationships with the principals of Waverly, mentioning or disclosing?
 - A. I don't remember it being in the text.
- Q. If the e-mail from Josh to Ken Fischer did not disclose that he was speaking for a -- what he calls a very -- has called a very close friend and a person with whom -- an entity whose principals with whom he's had other business dealings, would you think that would be less than

stellar candor from the member?

- A. If Mr. Fischer didn't know. I don't know what Mr. Fischer knew. Mr. Wagner, in voting on a -- and I can't tell you on what matter -- called to my attention his business relationships and asked me whether or not that constituted a conflict of interest under the statute.
 - Q. Was that in the meeting?
- A. He asked me prior to the meeting, and we -- I researched it. But he called my attention to the business -- business relationship.
- Q. Do you know of any education, experience, or training on Josh's part, Mr. Wagner's part, that would qualify him to consult an RFP for a business of this sort?
- A. Mr. Wagner has a degree in advertising, upon which he's drawn in making comments to the county council, and some advertising experience some limited advertising experience, I believe. But I think that was really as an intern as a legal intern for an advertising company. I don't know what practical advertising experience he has.

 Beyond that, I don't know.
- Q. Do you know if Mr. Wagner was asked by Waverly, the principals at Waverly, to become involved in the RFP?
 - A. I do not.
- Q. If he had been, would you think that would have been something he should have disclosed?

A. I think it would have been appropriate for him to do so, yes.

- Q. Of course, we are aware that the principals of Waverly Media, Mr. Sotolongo, and Ms. Garrett, and Ms. Musselwhite are involved in a federal trial accusing them of wrongdoing in regard to mortgage fraud, fraud on federal banks. There is some indication here, which I don't know if you would agree with me or not, but that that the Waverly principals, who I just named, or some of them, have been interested in county government to the extent that they have expended time and resources seeking to influence county elections. Would you agree that that's a background fact?
 - A. Yes. By virtue of having made contributions, yes.
- Q. And that -- the process they followed has not been entirely legal, based on the revealed testimony of Jim Brown and his -- which is summarized in the disclosures the State Attorney has given us, regarding the use of straw parties for these in-kind contributions and so forth. Would you agree that's a background fact, a predicate for --
- A. I'm not -- I don't recall exactly what Brown said at this point. I think he said -- I'm unable to recall what Mr. Brown's -- versus his comments made in the newspaper.

 I'm unable to distinguish between the two at this point.
- Q. Are you aware of any instance, other than what we've discussed, and as you say, what's been reported in the

news, where the principals of Waverly have involved themselves in seeking to obtain influence within county government?

- A. No. Not -- not except -- did -- obviously they sought to retain this bus bench advertising, so I took your question to exclude that.
 - Q. Yes. Beyond that.
 - A. Beyond that, no.

- Q. You're not aware of any occasion where they've given any money to any government official, county government official, provided financing of any kind?
- A. For -- no, I'm not. Well, let me -- I think you

 just changed the nature from county government to

 individuals, and, of course, they had a business

 relationship, too, with Mr. Wagner.
 - Q. Yes. And I'm saying -- and that's been well covered as far as I can tell in the newspaper. But beyond that, are you aware of any business relationships, financial relationships, between Waverly and any individuals with influence in county government, with a role in county government?
 - A. No. I think Mr. Wagner may have explored other business interests and not gone forward with that, so I want to include that within -- actually, he asked me if he -- if by becoming a title agent, he would have a conflict with his

role in the county council member -- as a county council member. And I believe that was -- would have -- with subsequent knowledge, I believe that would have been what those individuals -- after they were arrested, he commented he didn't know about the underlying conduct -- conduct with which they were charged, and that was a good thing that it didn't come to pass. But -- but that -- I'm not aware of any other business -- any other personal business relationship with any -- any other person in county government.

Q. Okay.

- A. Whether or not they've, you know, bought a home -I'm not aware of any such circumstance. And I can't think
 of any circumstance where I would be -- have -- which would
 put me -- which would cause further inquiry.
 - Q. Bearing in mind that this is not a deposition for -- but a conversation, an interview, have you heard tell of any such relationship?
- A. No. I mean, I -- no.
- 20 Q. Okay.
 - A. I guess to finish the sentence so you're wondering -- because you're probably wondering. It puzzles me why Waverly would want to contribute to an election involving the Supervisor of Elections, but I don't know that that -- I don't know that relates to any other business

interests. I've never heard any -- any -- anything which caused me to believe that anybody else had a business relationship with Waverly.

- Q. Well, so far in my rather extensive conversations, I haven't seen the reason why they were interested in that supervisor race either. In fact, it's a puzzle to me why they're so interested in the county races if their only stake in it is the bus bench. That doesn't seem like a big bonanza.
- 10 A. It is -- no, it isn't.

- Q. Okay. Do you have anything that you want to say that we haven't cleared up?
- A. Well, I think going back to your question regarding Ms. -- Council Member Northey. The -- the concern -- putting it on the -- saying we should put it on the -- the agenda I think had -- well, I've covered this. You know, we -- there are times when it looked like we could have moved with more dispatch through this, and maybe it was -- maybe it ultimately works out to be a good thing, given the position of the State regarding the -- given the issuance of the ADA guidelines. I don't -- I didn't understand Ms. -- Council Member Northey's question to pertain to the disclosure of the investigation itself. Maybe that's what she meant, but that's not the way I took it. She had concerns over the contractual relationship, and

what we were doing about this, and why it was moving at a pace that she didn't think was appropriate. And ultimately why didn't we -- why weren't we collecting from Waverly.

But I don't think hers was interest in discussing what the State Attorney, himself, was doing about the in-kind contributions. But she may have a different view of that.

Q. Another question I --

- A. She just thought it was a mess, to put it --
- Q. That's not the first time I've heard that word in this conversation.

What -- one of the questions that I'm thinking that they want me to answer, or delve into, is what it is about the new ADA rules that -- that so effected the process of getting the RFP out? Did they change?

A. Guidelines -- there are others who are better versed on this than me. But the guidelines we issued regarding this -- these -- well, I think they may have been more broadly based to -- they included fixtures within rights-of-way. So, I mean, this has always been -- whether or not -- the issue of the ADA and roads and curbs has been the subject of guidance, and -- and particularly -- well, let me -- let me restate that.

The issue of the ADA for what we required to do for buses themselves has been the subject of guidance for quite some time. The -- the issue of guide -- how the

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     guidelines pertained to this -- to bus benches, and
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     particularly in the unincorporated area, we don't -- ours is
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     a system that if you drive down 92, I mean, you're -- the
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     bus benches are -- you're not assessing those benches from a
     sidewalk. There's not a continuous sidewalk along 92.
 5
     was the subject of later guidance and a state --
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 7
     Tindale-Oliver, with whom we had a contract, was providing
     -- was putting together that -- that guidance for the State.
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     And it doesn't say -- it doesn't say exactly how you shall
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     do it in every circumstance, because these bus benches
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     are -- are -- are in much different surroundings, in many
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     different surroundings. So the guidelines are good, better,
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     best, and require adaptation for -- to -- to the
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     surroundings. And so right now we have an engineering
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     contract with -- I forget Mr. Lassiter's corporate name.
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     Sans Lassiter -- to design the pads -- the facilities within
17
     which the bus bench is to be located. And it's a -- it's a
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     bit of a challenge in -- in -- with a system that is rural,
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     in many respects. So -- and the State requires -- requires
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     us to have ADA accessible within their rights-of-way. And
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     our advice to municipalities is, I think, becoming -- they
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     need to do the same thing with us. And whether or not
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     it's -- to what portion of the -- whether or not it's
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     subject to a program, accessibility standard, or to a -- a
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     facility standard, has been not -- not that clear. And it's
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1	been evolving during while this has been going on.
2	Q. Okay. I don't have any more questions.
3	A. Okay. Thank you.
4	Q. And I thank you very much for being here, even
5	though you think you're not required to.
6	(WHEREUPON, the interview was concluded.)
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3	CERTIFICATE OF REPORTER OATH
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5	
6	STATE OF FLORIDA)
7	COUNTY OF VOLUSIA)
8	
9	I, Shannon Green, Registered Professional
10	Reporter, the undersigned authority certify that
11	Daniel Eckert named herein personally appeared
12	before me and was duly sworn on the 7th day of
13	March, 2014.
14	
15	WITNESS my hand and official seal this
16	14th day of February, 2014.
17	
18	
19	Channan Chann
20	Shannon Green Registered Professional Reporter Notany Dublic State of Elevida
21	Notary Public - State of Florida My Commission No. EE852120
22	My Commission Expires 1-8-2017
23	
24	
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1	CERTIFICATE OF REPORTER
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3	STATE OF FLORIDA)
4	COUNTY OF VOLUSIA)
5	
6	I, Shannon Green, Registered Professional
7	Reporter, certify that I was authorized to and did
8	stenographically report the foregoing proceedings;
9	that a review of the transcript was requested, and
10	that the transcript is a true and complete record of
11	my stenographic notes.
12	I FURTHER CERTIFY that I am not a
13	relative, employee, attorney or counsel of any of
14	the parties, nor am I a relative or employee of any
15	of the parties' attorney or counsel connected with
16	the action, nor am I financially interested in this
17	action.
18	Dated this 14th day of February, 2014.
19	
20	
21	
22	Channen Croon
23	Shannon Green Registered Professional Reporter
24	
25	

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2		ERRATA SHEET
3		INTERVIEW OF: DANIEL ECKERT
4		ERRATA
5	PAGE LINE	CORRECTION
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18	read the for	ies of perjury, I declare that I have egoing document and that the facts
19	in it are tr	ue.
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