

TO: Planning and Land Development Regulation Commission

DATE: January 8, 2013

SUBJECT: Creating the new Airport Property (AP) zoning classification for the

Daytona Beach International Airport

STAFF: Scott Ashley, AICP, Planning Manager

The Daytona Beach International Airport (DBIA) is located within the municipal limits of the City of Daytona Beach. The City of Daytona Beach transferred the ownership and operation of the airport to Volusia County in 1969. An interlocal agreement between the City of Daytona Beach and Volusia County in 1989, grants the county planning authority for county owned airport property. The agreement authorizes the county to enact a comprehensive land use plan and establish zoning regulations for the orderly development of airport property.

In addition to aviation oriented land uses, the airport property consists of multiple parcels used for other airport related developments, such as restaurants, hotels, and car rental agencies.

From 2008 to 2011, the county council adopted three future land use plan amendments to designate DBIA properties with the Public/Semi-Public Future Land Use (FLU) designation. As a follow-up to these plan amendments, county staff has prepared a new zoning classification that allows for current and future aviation and commercial uses and activities at DBIA. The county proposes a zoning text and map amendment to establish the Airport Property (AP) zoning classification on approximately ±1,400 acres of the land within the City of Daytona Beach over the county owned property the includes land that encompasses and surrounds the Daytona Beach International Airport.

Attached is a proposed text amendment that provides new aviation related definitions associated with airport uses and operations, add a new zoning classification with a list of permitted principal uses, development and other requirements

In order to implement the standards agreed upon in the interlocal agreement and adopted in the comprehensive plan, this new zoning classification is specific to airport properties. The proposed Airport Property (AP) zoning classification identifies "permitted" uses. Further, the proposal addresses specific requirements pertaining to parking, landscape buffers, site design, and architectural standards.

The proposed zoning classification and description is:

Airport Property Classification (AP): The intent and purpose of the Airport Property Classification is to impose land use controls that will protect operations at the Daytona Beach International Airport and ensure a compatible relationship between Daytona Beach International Airport operations and other land uses in the vicinity of these airport operations.

The new zoning classification contains the following elements:

- Permitted principal uses that meet the intent of the classification description. The
 use types match uses already listed in the zoning code.
- Lot size minimums.
- Building height requirements.
- Setbacks minimums.

In addition to the above, there are a few housekeeping changes to the zoning code that are necessary in order to incorporate the AP zoning classification into existing regulations. These include the following:

- Erection of more than one principal structure on a lot (section 72-280).
- Landscaping regulations (section 72-284).
- Off-street parking and loading (section 72-286).
- Parking & storage of vehicles, shelters or watercraft (section 72-287).
- Additional regulations for certain permitted principal uses (section 72-290).
- Signage (section 72-298).

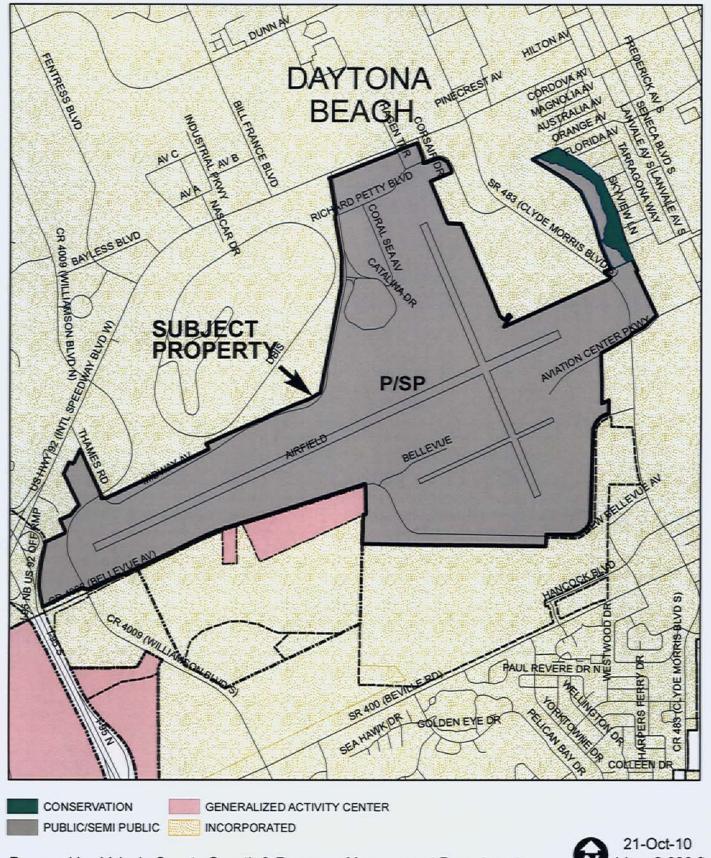
This rezoning applies only to the county owned lands, but does not include certain county owned parcels leased to the International Speedway Corporation and Emory-Riddle University. The total acreage within the county's jurisdiction proposed for rezoning is $\pm 1,400$ acres.

Staff Recommendation: Staff recommends that the PLDRC discuss this draft ordinance, provide input for consideration, and schedule a public hearing for the PLDRC meeting of February 12, 2013.

Attachments:

- 1. Map
- 2. Ordinance 2013-XX
- 3. Exhibit A-1: Interlocal Agreement between the County of Volusia and the City of Daytona Beach
- 4. Exhibit A-2: First Amendment to the Interlocal Agreement between the County of Volusia and City of Daytona Beach

Proposed Future Land Use Exhibit A



NEW AIRPORT ZONING CLASSIFICATION

Chapter 72, Article I, of the Code of Ordinances, County of Volusia is amended to read as follows:

Sec. 72-2. - Definitions.

Daytona Beach International Airport (DAB): A county-owned airport located in Daytona Beach, which is used or intended for public use, for the landing and takeoff of commercial and private aircraft, and any appurtenant areas which are used, or intended for public use, and as well as for non-aviation uses.

<u>Airport and landing fields</u>: A public or private facility that is utilized for the landing and take-off of aircraft, including all necessary facilities for maintenance, parking, and repair and storage of airplanes.

<u>Fixed Base Operations (FBO):</u> A business located at an airport providing general aviation operations such as fueling, hangaring, tie-down and parking, aircraft sales and rental, aircraft repair and maintenance, flight training and other aviation services.

Industrial services: Includes establishments providing industrial services to individuals or businesses. This classification includes dry cleaning plants; metal, machine and welding shops; cabinetry and woodworking shops; furniture upholstery shops; and similar business engagements in custom fabrication and repair. The use is completely contained within a building.

. . .

Chapter 72, Article II, Division 7, Section 72-241, of the Code of Ordinances, County of Volusia is amended to read as follows:

Section 72-241. Classifications.

The following classifications and their included regulations are established:

С	Conservation
Р	Public Use
FR	Forestry Resource
RC	Resource Corridor
A-1	Prime Agriculture
A-2	Rural Agriculture

A-3	Transitional Agriculture
A-4	Transitional Agriculture
RR	Rural Residential
RA	Rural Agricultural Estate
RE	Residential Estate
R-1	Urban Single-Family Residential
R-2	Urban Single-Family Residential
R-3	Urban Single-Family Residential
R-4	Urban Single-Family Residential
R-5	Urban Single-Family Residential
R-6	Urban Two-Family Residential
R-7	Urban Multifamily Residential
R-8	Urban Multifamily Residential
R-9	Urban Single-family Residential
RPUD	[Repealed]
MH-1	Mobile Home Park
MH-2	Mobile Home Park and Recreational Vehicle Park
MH-3	Rural Mobile Home
MH-4	Rural Mobile Home
MH-5	Urban Mobile Home
MH-6	Urban Mobile Home Subdivision
MH-7	Mobile Home Park
MH-8	Rural Mobile Home Estate
B-1	General Office, Hospital-Medical
B-2	Neighborhood Commercial
B-3	Shopping Center
B-4	General Commercial
B-5	Heavy Commercial
B-6	Highway Interchange Commercial
B-7	Commercial Marina
B-8	Tourist
B-9	General Office
BPUD	[Repealed]
I-1	Light Industrial
I-2	Heavy Industrial

I-3	Waterfront Industrial
I-4	Industrial Park
IPUD	[Repealed]
PUD	Planned Unit Development
OCV	Osteen Commercial Village
OMV	Osteen Mixed Use Village
OTC	Osteen Tech Center
OUR	Osteen Urban Residential
OTR	Osteen Transitional Residential
ORE	Osteen Rural Estate
OCR	Osteen Cluster Residential
AP	Airport Property

. . .

AP AIRPORT PROPERTY CLASSIFICATION (AP)

Purpose and intent: The purpose and intent of the Airport Property Classification is to impose land use controls that will protect and promote aircraft operations at the Daytona Beach International Airport and ensure a compatible relationship between Daytona Beach International Airport operations and other land uses in the vicinity.

<u>Permitted principal uses and structures:</u> In the AP Airport Property Classification, no premises shall be used except for the following uses and their customary accessory uses or structures:

Agricultural uses such as field crops, grazing land, grass land and pastures prior to site development

Air freight and cargo services and facilities.

Aircraft and aircraft part manufacturers

Aircraft rental, chartering and leasing.

Aircraft hangars, maintenance facilities, tie-downs and parking.

Aircraft and aircraft parts sales or service establishments, including related

electronic/avionics equipment.

Airport and landing fields.

Automobile rental agencies.

Automobile service station, types A, B and C.

Barber and beauty shops.

Bars as accessory uses to hotels and restaurants.

Bowling alleys.

Bus garages and repair shops.

Catering services.

Communication towers (subject to section 72-293 (23) and section 72-296).

Contractor's shop, storage and equipment yard.

Cultural art centers.

Employment agencies.

Essential utility services.

Executive/General Aviation terminal facilities.

Exempt excavations (refer to subsection 72-293(15)) and/or those which comply with division 8 of the Land Development Code of Volusia County [article III] and/or final site plan review procedures of this article.

Exempt landfills (refer to subsection 72-293(16)).

Financial institutions.

Fire stations.

Fixed Base Operations.

Flight School/Training.

Game rooms or arcades for pool, billiards, pinball machines, jukeboxes or other coinoperated amusements.

General offices.

Government-sponsored civic centers.

Greenhouses

Hardware/home improvement retail center.

Health clubs or spas.

Helipads.

Hotel/motel.

Machinery and machine shops.

Medical and dental clinics.

Mini-warehouses (refer to subsection 72-293(5)).

Moving and storage companies.

Museums.

Navigational, communications and meteorological equipment

Nightclubs, as accessory uses to hotels and restaurants.

Only one single-family dwelling for the owner or manager of an existing permitted principal use.

Outdoor entertainment and recreational uses and structures.

Outdoor entertainment event (refer to section 10-31 et seq., article II, Code of Ordinances of the County of Volusia).

Passenger terminals.

Private clubs.

Private or public colleges or universities.

Professional or trade schools related to permitted uses (refer to section 817.00(b)).

Public parking facilities.

Public Uses.

Public or private utility uses and structures (refer to subsection 72-293(1)).

Publicly owned or regulated water supply wells.

Publicly owned parks and recreational areas.

Recreational Vehicle Park (refer to subsection 72-285).

Recycling collection center.

Research and development establishments.

Restaurants, types A and B.

Retail sales and services.

Retail specialty shops.

Taxicab stands.

Temporary asphalt batching and cement plants (refer to subsection 72-293(9))

Theaters.

Transit terminals or facilities.

Travel agencies.

Warehouses.

Wholesale houses and distributors.

<u>Dimensional requirements for non-airfield development:</u>

Minimum lot size:

Area: 20,000 square feet

Width: 150 feet.

Minimum yard size: (except as required by 14 C.F.R. Part 77)

Front yard: 35 feet.
Side and rear yard: 10 feet.
Waterfront yard: 25 feet.

Maximum building height: per section 72-296.

<u>Maximum lot coverage</u>: The total lot area covered with principal and accessory buildings shall not exceed 35 percent.

<u>Off-street parking and loading requirements</u>: Off-street parking and loading areas meeting the requirements of section 72-286 shall be constructed.

<u>Landscape buffer requirements:</u> Landscaped buffer areas meeting the requirements of section 72-284 shall be constructed. However, landscaping shall not be required adjacent to airside operations.

<u>Final site plan requirements</u>: Final site plan approval meeting the requirements of division 3 of the Land Development Code [article III] is required.

Other regulations: See comprehensive plan figure 1-11A, future land use map/map notation no. 3, which limits residential or non-airside related industrial uses on a certain 226 acres, as it may be amended. Applicable development shall comply with the scenic corridor requirements of the City of Daytona Beach.

. . .

Chapter 72, Article II, Division 8, of the Code of Ordinances, County of Volusia is amended to read as follows:

Sec. 72-280. - Erection of more than one principal structure on a lot.

(c) Additional principal structures may be erected on a conforming lot in R-7, R-8, MH-1, MH-2, MH-7, B-1 through B-9, PUD, I-1 through I-4, C, OCV, OMV, OTC, AP and P classifications only when said structure satisfies the applicable lot dimensional requirements as if there were a separate conforming lot. This subsection shall not require subdivision of said lot.

. . .

Sec. 72-284. - Landscaping requirements.

(2) Landscaped buffer area. Where a landscaped buffer area is required, the following regulations shall apply:

TABLE I LANDSCAPE BUFFER REQUIREMENTS

	BPUD, MPUD (commercial	PUD, MPUD through R-9, or to all common boundaries	5d.		4 group A/4 group B/27 group C or D per 100 linear feet, OFT*			
	area) <u>and AP</u>			except street frontage			II.	A continuous 6-foot-high screen of landscape planting hedge from groups C and D; a brick or masonry wall, wooden fence**, or landscaped earth berm.
6a.	B-1 through B-9, BPUD, MPUD (commercial area) <u>and AP</u>	6b.	MH-1 through MH-8, except MH-3	6c.	30 feet adjacent to all common boundaries except street frontage	6d.	Same as 5d	
7a.	B-1 through B-9,	7b.	B-1 through B-9	7c.	10 feet adjacent	7d.		6 group B/18 group C or D

	or BPUD, MPUD	or BPUD, MPUD	to all common			I.	per 100 linear feet, OFT*	
	(commercial area) <u>and AP</u>	(commercial area) <u>and AP</u>		boundaries except street frontage		II.	Screening requirements optional, see 5d(II)	
8a.	B-1 through B-9 or BPUD <u>and AP</u>	I-1 through I-4 or IPUD	8c.	Same as 9c	8d.	Sa	Same as 9d	
9a.	B-1 through B-9 or BPUD, MPUD (commercial area) <u>and AP</u>	C, P, A-1 through A-4, MH-3, FR and RC	9c.	10 feet adjacent to all common boundaries except street frontage	9d.		6 group B/18 group C or D per 100 linear feet, OFT* Same as 5d(II)	

23	За.	I-1 through I-4, IPUD, B-1 through B-9,	23b.	Non-	23c.	15 feet	23d.	Same
		BPUD <u>and AP</u> . All residential projects		thoroughfare		adjacent to		as 21d
		classified as A-3, A-4, RA, RR, RE, R-1		rights-of-way		road right-of-		
		through R-9 or RPUD and MH-1 through				way		
		MH-8, except MH-3						

. . .

72-286. - Off-street parking and loading.

- (2) Location. Off-street parking areas shall be located to meet the following requirements:
 - c. If the required off-street parking spaces cannot reasonably be provided on the same lot on which the principal building or use is located, such required off-street parking spaces may be located on another lot, owned or leased by the owner of the lot on which the principal structure or use is located, provided:
 - 1. The spaces are located within 200 feet of the premises to be served.
 - 2. The spaces are located only in one or more of the following classifications: OCV, OTC, OMV, B-1, B-2, B-3, B-4, B-5, B-6, B-7, B-8, B-9, <u>AP</u>, I-1, I-2, I-3 and I-4.
 - 3. In the event that an off-site parking area is not under the same ownership as the principal use served, applicants shall provide an affidavit to the county stating that they have the right to use the property for an off-site parking area.
 - 4. Any off-site parking located on a developed lot shall be in addition to the minimum required parking necessary to support the principal use of said developed lot.

(5) Minimum off-street parking spaces.

Air, rail and truck	1 per 300 sq. ft. of terminal
terminals	building floor area

. . .

Sec. 72-287. - Parking and storage of vehicles, shelters or watercraft.

The parking of truck tractors and/or semitrailers is prohibited in the B-1, B-2, B-3, B-4, B-8, B-9 and B-PUD's and commercial use areas of R-PUD's, and AP classifications, unless said vehicles are accessory to or associated with the business(es) on the premises

. . .

Sec. 72-290. - Additional regulations for certain permitted principal uses.

The following additional regulations shall apply to specific permitted principal uses in all classifications where so permitted:

- (1) Adult bookstores and adult theatres.
 - a. Additional restrictions for location. Adult bookstores and adult theatres shall be permitted principal uses in the I-1 classification, subject to the following additional location requirements:
 - No adult bookstore or adult theatre shall be located within 400 feet of any area of the county classified as C, P, FR, RC, A-1 through A-3, RA, RR, R-1 through R-9, MH-1 through MH-8, OUR, OTR, <u>AP</u> or PUD, unless the adult bookstore or theatre is a part of the PUD.
 - 2. No adult bookstore and adult theatre shall be located within 1,000 feet of any other such adult bookstores or adult theatres.
 - No adult bookstore or adult theatre shall be located within 400 feet of any church, public school, public park or recreational facility, or public school bus stop.

The distances above, shall be measured from property line to property line, without regard to the route of travel.

. . .

Sec. 72-298. - Sign regulations.

- (8) Application of regulations; P, B and I districts: The following regulations contained in this subsection shall apply in the P, B-1, B-2, B-3, B-4, B-5, B-6, B-7, B-8, B-9, I-1, I-2, I-3, I-4, OCV, OTC, AP, BPUD and the commercial and industrial use area of the OMV, OUR, RPUD and MPUD classifications
 - b. Requirements by type:
 - 6. Electronic message centers.
 - i. An electronic message center shall only be located on parcels zoned P, B-1, B-2, B-3, B-4, B-5, B-6, B-7, B-8, B-9, I-1, I-2, I-3, I-4, OCV, OTC, AP, or the following subcategories of PUD, BPUD, IPUD, and MPUD, as described in chapter 72, division 7 of the Volusia County Code.

EXHIBIT A-1

AGREEMENT

THIS AGREEMENT is entered into this 26 day of

Tray , 1989, between THE CITY OF DAYTONA BEACH, a

Florida municipal corporation, with its mailing address at

Post Office Box 551, Daytona Beach, Florida 32015, hereinafter referred to as "City" and the COUNTY OF VOLUSIA, a

political subdivision of the State of Florida, with its mailing address at 123 West Indiana Avenue, DeLand, Florida

32720-4613, hereinafter referred to as "County."

WITNESSETH:

WHEREAS, The City of Daytona Beach and the County of Volusia are general purpose local governments; and

WHEREAS, The City of Daytona Beach has duly enacted and enforces certain ordinances pertaining to zoning, planning, and building regulations within its corporate boundaries; and

WHEREAS, the County of Volusia has enacted and enforces certain ordinances pertaining to zoning, planning, and building regulations within the unincorporated areas of Volusia County; and

WHEREAS, The City of Daytona Beach transferred the Daytona Beach Regional Airport to the County of Volusia on September 30, 1369; and

WHEREAS, The Daytona Beach Regional Airport as described in certain Quit-Claim Deeds dated September 30, 1969, October 2, 1970, and March 25, 1974, lies almost entirely within the corporate boundaries of The City of Daytona Beach; and

WHEREAS, the County of Volusia, as owner and operator of the Daytona Beach Regional Airport desires to enforce its own ordinances pertaining to planning, zoning, and building regulations upon the airport property except those areas occupied by Embry-Riddle Aeronautical University, and the Daytona International Speedway; and

WHEREAS, The City of Daytona Beach is desirous of having authority to review and approve site plans and to control licensing of itinerant merchants during racing events at the Daytona International Speedway; and that otherwise the County continue to enforce its ordinances on the Airport property; and

WHEREAS, pursuant to Sections 125.01(1)(p) and 166.021(1), Florida Statutes, the County and City have authority to enter into this Agreement.

NOW, THEREFORE, IT IS AGREED BETWEEN THE PARTIES AS FOLLOWS:

- 1. The County is the owner and operator of the Daytona Beach Regional Airport which lies within the incorporated boundaries of the City and is described on the attached copy of Quit-Claim Deeds dated September 30, 1969, October 2, 1970, and March 25, 1974. Those areas of Airport property occupied by Embry-Riddle Aeronautical University and the Daytona International Speedway shall not be governed by the terms of this Agreement.
- 2. The County shall have total authority to administer and enforce within the confines of the Daytona Beach Regional Airport the following Volusia County ordinances, regulations, and codes (as may be amended from time to time) except as provided in paragraphs 7 and 11 of this Agreement:

- a) building
- b) electrical
- c) mechanical
- d) plumbing
- e) fire
- f) gas
- g) energy
- h) signs
- i) subdivision
- j) any other technical or sanitary ordinances, regulations or codes enacted by the County Council

The enforcement and administration of the above ordinances, regulations, and codes shall be to the same extent and manner as applied to other property located within the unicorporated area of Volusia County.

- 3. The County shall enact and enforce a comprehensive land use plan for the orderly development of the subject airport property.
- 4. The County shall establish, coordinate, and enforce zoning and other regulations as are necessary for the protection of the tenants, users, and other members of the public at the airport.
- 5. The County shall provide, regulate, and enforce plans for the control of traffic, and the parking of motor vehicles at the airport.
- 6. The City shall continue to administer and enforce its regulation of users of its water and sanitary sewer system including the collection of all requisite charges and fees. The City shall continue to administer and enforce its

regulations relating to storm water when such impacts property other than that described in Paragraph 1 above including, but not limited to, connections to the City's storm water drainage system. In furtherance thereof, the County agrees not to permit any construction of, or additions, renovations, or alterations of any improvements to real property unless written approval is received from the City Engineer which shall not be unreasonably delayed or withheld.

7. With the exception of Airport facilities owned or leased by the County or FAA, the County agrees that the City shall have the authority to provide a staff site plan review and submit any recommendations to County staff and, if necessary, County Council, prior to final site plan approval by the County. The City site plan review will be from a public safety standpoint, to include, at a minimum, traffic flow and placement of fire lanes and hydrants.

In connection with this agreement, the County agrees to forward a copy of all proposed site plans to the City and the City shall have thirty (30) days from date of receipt of the plans to submit its recommendation to County staff. Regardless of whether or not County staff incorporates the recommendations into the site plan, the County shall notify the City of the date and time at which the County Council shall take final action on the site plan and the City may submit its recommendation to the County Council for consideration.

8. This Agreement does not preclude the City from the levy and collection of any occupational licenses or ad valorem taxes on non-exempt airport property.

- 9. The County shall save, hold harmless, and defend The City of Daytona Beach from any cost, loss, damage, or expense in connection with the enforcement of the above mentioned ordinances, regulations, and codes from the effective date of the Agreement.
- 10. Any and all ordinances enacted by the County shall be applicable on the airport property.
- 11. This Agreement shall be applicable to any additional corporate lands that may be acquired by the County for airport expansion.
- The County agrees that itinerant merchants shall not be allowed to operate on County regional Airport property during racing events at the Daytona International Speedway, except that non-airport facility tenants shall be permitted one itinerant merchant per property provided a license is obtained from the City and City regulations governing the activity are complied with and licensed by the City.
- 13. Except those powers expressly transferred to the County for administration and enforcement, the City shall have full authority to exercise any of its powers over the subject property, including but not limited to law enforcement and fire-fighting powers.
- 14. This Agreement shall be for a period of five (5) years from its effective date, July 1, 1989 through June 30, 1994, and automatically be renewed for five (5) year periods unless cancelled by resolution (or other appropriate action) of either party's governing body.

IN WITNESS WHEREOF, the parties hereto have caused these presents to be signed in their names by their proper Officers and their seals to be affixed, attested by their Clerks, the day and year first above written.

Signed, sealed and delivered in the presence of:

THE CITY OF DAYTONA BEACH, a Florida municipal corporation

Carolyn Va Yandette

COUNTY COUNCIL VOLUSIA COUNTY, FLORIDA

APPROVED AS TO FORM BY

LEGAL DEPARTMENT

COUNTY OF VOLUSIA On this day personally appeared before me, a Notary Public of the State of Florida, ____CLAYHENDERSON THOMAS C. KELLY , to me well and personally known and known by me to be the persons who executed the foregoing deed as Chairman of the County Council and the County Manager/Clerk of Volusia County, a political subdivision of the State of Florida, respectively and acknowledged to me that they executed the same for and on behalf of said political subdivision, as and for its act and deed, for the uses and purposes therein expressed. And the said THOMAS C. KELLY , County Manager/Clerk, further acknowledged that he affixed the seal of said political subdivision thereto, and that the seal thereto affixed is in fact and in truth the true corporate seal of said political subdivision. IN WITNESS WHEREOF, I have hereunto set my hand and official seal at _______, Florida, this 6774 day of July, A.D. 1989. Dorothy Bushles

: SS

STATE OF FLORIDA

MY COMMISSION EXPIRES:

KOTARY PUBLIC STATE OF FLORIDA MY COMMISSION EXP SEPT 22,1989 BONDED THRU GENERAL INS. UND.; STATE OF FLORIDA) : SS COUNTY OF VOLUSIA)

On this day personally appeared before me, a Notary Public of the State of Florida, LAWRENCE J. KELLY and GWEN AZAMA-EDWARDS, to me well and personally known and known by me to be the persons who executed the foregoing instrument as Mayor and City Clerk, respectively, of The City of Daytona Beach, a municipal corporation organized and existing under the Laws of the State of Florida, and acknowledged to me that they executed the same as such Mayor and City Clerk, respectively, of said corporation for and on behalf of said corporation as and for its act and deed, for the uses and purposes therein expressed.

And the said GWEN AZAMA-EDWARDS, City Clerk, of said corporation further acknowledged that she affixed the seal of said corporation thereto as and for the act and deed of said corporation, and that the seal thereto affixed is in fact and in truth the true corporate seal of said corporation.

IN WITNESS WHEREOF, I have hereunto set my hand and official seal at Daytona Beach, Florida, this _______day of _______, A.D. 1989.

Jotary Public, State of Florida at Large

NOTARY PUBLIC, State of Florida at Large
My Commission Expires September 16, 1991.

My commission expires: