I. SUMMARY OF REQUEST

The proposed comprehensive plan changes include text and map amendments to the Transportation Element and Appendix 1-Maps and Figures of the comprehensive plan. Specifically, the amendment revises policies 2.1.6.3, 2.1.6.8 and 2.3.3.3, figures 2-5 Roadway Level of Service Standard 2025 map and figure 2-8 Scenic Corridors 2025 map.

A. Policy 2.1.6.3: State Highway System adopted level of service standards revision

This is an administrative text and map amendment to policy 2.1.6.3 to reflect the changes the Florida Department of Transportation (FDOT) made to adopted levels of service (LOS) for all State Highway System Roads. On April 18, 2012, FDOT assigned a LOS “D” standard to all roads in urban areas and a LOS “C” standard to all roads outside urban areas (Attachment A).

State Highway System is defined as roads under the jurisdiction of the state as defined in Section 334.03(25) F.S., including roads designated as Interstate Highway System and State Roads. Strategic Intermodal System roadways are included in the amended standard.
FDOT has stated that Transportation Regional Incentive Program (TRIP) roadways no longer have to have a level of service standard assignment by FDOT. Therefore, those former TRIP facilities, which are county-maintained roads, will assume the county’s adopted level of service standard referenced in Policy 2.1.6.4.

To be consistent with FDOT, policy 2.1.6.3 is proposed to be amended as:

2.1.6.3 Volusia County shall set peak hour level of service “D” standard for urbanized areas and level of service “C” standard for those areas outside urbanized areas for all Florida State Highway System roads, as consistent with FDOT procedure No. 525-000-006, Level of Service Standards, and Highway Capacity Analysis for the State Highway System.

Volusia County shall establish the following peak hour level of service standards for State maintained thoroughfares as shown on the Thoroughfare Roadway System Map:

| Statewide Minimum Level Of Service Standards For The State Highway System, Roads On The Strategic Intermodal System (SIS), Roads On The Florida Intrastate Highway System (FIHS) And Roadway Facilities Funded In Accordance With Section 339.2819, Florida Statutes, The Transportation Regional Incentive Program (TRIP) |
|-------------------------------------------------|-------------------------------------------------|-------------------------------------------------|
| SIS and FIHS Facilities | TRIP Funded Facilities and Other State Roads | SIS and FIHS Facilities | TRIP Funded Facilities and Other State Roads |
| Limited Access Highway (Freeway) | Controlled Access Highway | Other Multilane | Two-Lane |
| Rural Areas | B | B | B | C |
| Transitioning Urbanized Areas, Urban Areas, or Communities | C | C | C | C |
| Urbanized Areas Under 500,000 | C(D) | C | D | D |
| Urbanized Areas Over 500,000 | D(E) | D | D | D |
| Roadways Parallel to Exclusive Transit Facilities | E | E | E | E |
| Inside TCMAs | D(E) | E | E | E |
| Inside TCEAs and MMTDs | E | E | E | E |

Level of service standards inside of parentheses apply to general use lanes only when exclusive through lanes exist.
1. For rural two-lane facilities, the standard is C.

2. Means the Department must be consulted as provided by Section 163.3180(5), (7), or (15), Florida Statutes, regarding level of service standards set on SIS or TRIP facilities impacted by TCMAs, MMTDs, or TCEAs respectively.

3. Means the level of service standards for non-TRIP facilities may be set by local governments in accordance with Rule 9J5-5.0055, F.A.C.

4. It is recognized that certain roadways (i.e., constrained roadways) will not be expanded by the addition of through lanes for physical, environmental, or policy reasons. In such instances, a variance to the level of service may be sought pursuant to Section 120.542, Florida Statutes.

NOTE: Level of service letter designations are defined in the Department's 2002 Quality/Level of Service Handbook.

The amendment also includes revised Map Figure 2-5 of the comprehensive plan map series to indicate the revised level of service standard.

B. Policy 2.1.6.8: County Constrained Facilities update

This is an administrative text amendment to reflect recent road maintenance transfers and constrained facility designations identified by another local jurisdiction.

The County Constrained Facilities list identifies those roadways that will not have added capacity in the future due to policy or physical reasons. For example, identified constrained roads may retain a certain number of lanes because adding lanes would alter the community character or adding capacity would require moving houses or other infrastructure, making the improvement unfeasible.

Policy 2.1.6.8, as written, contains two roadway segments that are no longer county maintained; therefore, they will be removed:

- Beach/Riverside/Beach within the City of Holly Hill (Transferred to the City of Holly Hill)
- Flagler Avenue between Peninsula Avenue and Atlantic Avenue (Transferred to the City of New Smyrna Beach)

Additionally, the City of Port Orange includes the following two policy constrained facilities, which are county-maintained roadway segments, in the city’s adopted comprehensive plan (Attachment B). It is proposed to add them to the county’s list. All other cities’ comprehensive plans were checked for County Constrained Facility consistency, and no changes were needed.

- Williamson Blvd (Taylor Road to Airport Road)
- Taylor Road (Clyde Morris Blvd to Spruce Creek Road)

To reflect the updates, the proposed text amendment to policy 2.1.6.8 of the Transportation Element of the comprehensive plan will read as follows:
Volusia County shall coordinate with the FDOT, the Volusia TPO, the municipalities of Volusia County, and the ECFRPC to designate the following County thoroughfares as constrained.

<table>
<thead>
<tr>
<th>Roadway Name</th>
<th>From</th>
<th>To</th>
<th>Constraints</th>
</tr>
</thead>
<tbody>
<tr>
<td>Amelia Avenue</td>
<td>Plymouth Avenue</td>
<td>Ohio Avenue</td>
<td>PO</td>
</tr>
<tr>
<td>Beach/Riverside/Beach</td>
<td>Tomoka River Bridge</td>
<td>LPGA Blvd.</td>
<td>PO</td>
</tr>
<tr>
<td>Dirksen/DeBary/Doyle</td>
<td>Deltona Blvd.</td>
<td>Providence Blvd.</td>
<td>PO</td>
</tr>
<tr>
<td>CR 4139/ Summit Avenue/Lakeview/Drive/Cassadaga Road</td>
<td>Lake Helen northern city limits</td>
<td>Cassadaga Road and I-4</td>
<td>PO</td>
</tr>
<tr>
<td>Enterprise-Osteen Road</td>
<td>Green Springs Road</td>
<td>SR 415</td>
<td>PO</td>
</tr>
<tr>
<td>Flagler Avenue</td>
<td>Peninsula Avenue</td>
<td>Atlantic Avenue</td>
<td>P, PO</td>
</tr>
<tr>
<td>Grand Avenue</td>
<td>Spencer Street</td>
<td>Plymouth Avenue</td>
<td>PO</td>
</tr>
<tr>
<td>Highbridge Road</td>
<td>Walter Boardman Lane</td>
<td>SR A1A</td>
<td>P, PO</td>
</tr>
<tr>
<td>John Anderson Drive</td>
<td>Highbridge Road</td>
<td>Halifax Drive</td>
<td>PO</td>
</tr>
<tr>
<td>John Anderson Highway</td>
<td>Flagler County Line</td>
<td>Walter Boardman Lane</td>
<td>PO</td>
</tr>
<tr>
<td>Kicklighter Road</td>
<td>CR 4139</td>
<td>Prevatt Avenue</td>
<td>PO</td>
</tr>
<tr>
<td>Lakeshore Drive</td>
<td>Main Street</td>
<td>Green Springs Road</td>
<td>PO</td>
</tr>
<tr>
<td>Main Street</td>
<td>DeBary Avenue</td>
<td>Lakeshore Drive</td>
<td>PO</td>
</tr>
<tr>
<td>Walter Boardman Lane</td>
<td>Old Dixie Highway</td>
<td>John Anderson Highway</td>
<td>P, PO</td>
</tr>
<tr>
<td>Williamson Blvd (Port Orange)</td>
<td>Taylor Road</td>
<td>Airport Road</td>
<td>PO</td>
</tr>
<tr>
<td>Taylor Road (Port Orange)</td>
<td>Clyde Morris Blvd</td>
<td>Spruce Creek Road</td>
<td>PO</td>
</tr>
</tbody>
</table>

P = Physical  PO = Policy

C. Indian River Lagoon Scenic Byway designation

This is an administrative text and map amendment to include the Indian River Lagoon Scenic Byway designation.

The Indian River Lagoon National Scenic Byway is a 150+ mile Florida Scenic Highway. It traverses northern Indian River County through Brevard County. The Indian River Lagoon National Scenic Byway Coalition, Inc. proposed a northern extension through a small section of Volusia County, specifically sections of U.S. Highway 1 and State Road 3.

On July 3, 2014, the county council adopted a resolution of support for the northern extension (Attachment C). On January 28, 2015, the Florida Department of Transportation issued a statement of concurrence that the extension met the
requirements of the Florida Scenic Highway Program (Attachment D). Therefore, the proposed text amendment to policy 2.3.3.3 of the Transportation Element of the comprehensive plan will read as follows:

2.3.3.3 Volusia County will adopt by reference the Corridor Vision of the following Florida State designated scenic highways (as found in the corresponding Corridor Management Plans):

The Ormond Scenic Loop and Trail

Florida Black Bear Scenic Byway

River of Lakes Heritage Corridor Scenic Highway: Phase I

River of Lakes Heritage Corridor Scenic Highway: Phase II, consistent with the Farmton Local Plan policies regarding alignment and construction of Maytown Road.

Heritage Crossroads: Miles of History Heritage Highway

Indian River Lagoon National Scenic Byway

The amendment also includes a revision to Figure 2-8 of the comprehensive plan map series to indicate the northern extension of the Byway.

II. STAFF RECOMMENDATION

Staff finds the proposed amendments consistent with the adopted comprehensive plan and therefore recommends the PLDRC forward these amendments to county council for transmittal to the Department of Economic Opportunity with a recommendation of approval.

III. ATTACHMENTS

A: FDOT notice regarding changes to LOS standards
B: Copy of Port Orange Comp plan map showing constrained facilities
C: County Resolution of support # 2014-99
D: FDOT scenic corridor designation letter

Draft Ordinance # 2015-XX
POLICY

Effective: April 18, 2012
Office: Systems Planning
Topic No.: 000-525-006-a

LEVEL OF SERVICE STANDARDS FOR THE
STATE HIGHWAY SYSTEM

It is the Department's intent to plan, design and operate the State Highway System at an acceptable level of service for the traveling public. The automobile mode level of service standards for the State Highway System during peak travel hours are "D" in urbanized areas and "C" outside urbanized areas. See Procedure No. 525-000-006, Level of Service Standards and Highway Capacity Analysis for the State Highway System for more information. No specific level of service standards are established for other highway modes (e.g., bus, pedestrian, bicycle). Quality/level of service for these modes is determined on a case by case basis.

Ananth Prasad, P.E.
Secretary

www.dot.state.fl.us
RESOLUTION 2014- 99

A RESOLUTION OF THE COUNTY COUNCIL OF VOLUSIA COUNTY, FLORIDA, SUPPORTING THE DESIGNATION OF THE NORTHERN EXTENSION TO THE INDIAN RIVER LAGOON NATIONAL SCENIC BYWAY; PROVIDING FOR AN EFFECTIVE DATE.

WHEREAS, a corridor management entity, known as the Indian River Lagoon National Scenic Byway Coalition, Inc. (Coalition) has been formed for the purpose of advocating for the implementation of the Indian River Lagoon National Scenic Byway (IRLNSB), as provided for in Section 335.093, Florida Statutes and 23 U.S.C. Section 162, as a Florida Scenic Highway; and

WHEREAS, the Coalition is proposing a scenic highway designation for a northern extension (attached Exhibit A) of their existing byway that would carry it partially into Volusia County; and

WHEREAS, the following roadway segments located in Volusia County are included in the extension: SR 3 from its juncture with US 1 (SR 5) southward to the Volusia/Brevard County Line, and US 1 (SR 5) from its juncture with SR 3 southward to the Volusia/Brevard County Line; and

WHEREAS, the purpose of the scenic highway designation is to protect, enhance, preserve and maintain the intrinsic resources of the designated corridor, while utilizing the resources for appropriate economic development, recreation and tourism interests; and

WHEREAS, it is believed that significant benefits of additional economic development, recreational enjoyment, resource conservation, aesthetic enhancement and public education can result from the scenic highway designation; and

WHEREAS, the local government agrees to include required Corridor Management Plan elements that are relevant to those sections of the extension located within Volusia County which will delineate the implementation of goals, objectives and strategies, into the Comprehensive Plan; and

WHEREAS, the designation as a Florida Scenic Highway does not impose regulatory authority, state or federal restrictions on land use along the byway by virtue of the designation.

NOW, THEREFORE, BE IT RESOLVED BY THE COUNTY COUNCIL OF VOLUSIA COUNTY, FLORIDA, IN OPEN MEETING DULY ASSEMBLED IN COUNTY COUNCIL CHAMBERS IN THE THOMAS C. KELLY ADMINISTRATION CENTER, DELAND, FLORIDA, THIS 3rd DAY OF JULY, A.D. 2014, AS FOLLOWS:

Resolution 2014- 99

Page 1 of 2
SECTION I: The County Council of Volusia County supports the designation of the Northern Extension of the Indian River Lagoon National Scenic Byway as a Florida Scenic Highway with recognition that said designation will serve a useful purpose to advance our natural, recreational, scenic and historic appreciation of these highways and educate our public as to the continuing importance of these roadways.

SECTION II: The support of this scenic highway designation is compatible with Resolution 2013-158 supporting the development of commercial space launch facilities.

SECTION III: A copy of this Resolution shall be sent to the Florida Department of Transportation.

SECTION IV: This Resolution shall take effect immediately upon this adoption.

DONE AND ORDERED IN OPEN MEETING

COUNTY COUNCIL
VOLUSIA COUNTY, FLORIDA

By: Jason P. Davis, County Chair

James T. Dunagan, County Manager

Resolution 2014- 99
Page 2 of 2
January 28, 2015

Mayor James H. Tulley, Jr.
City of Titusville
P.O. Box 2806
Titusville, Florida 32781-2806

Subject: Northern Extension to the Indian River Lagoon Scenic Byway, Corridor Extension Concurrence

Dear Mayor Tulley:

After careful consideration and based upon the recommendation of the Florida Scenic Highway Program Scenic Highway Advisory Committee (SHAC), I concur that the Northern Extension has met the requirements of the Florida Scenic Highway Program necessary for inclusion as part of the existing Indian River Lagoon Scenic Byway.

The extension limits have been established as an approximate 38 mile corridor that incorporates the upper limits of the Indian River Lagoon north of the City of Titusville as depicted on the attached map. The documentation that your group has submitted demonstrates that this extension contains intrinsic resources that are of great value to the State of Florida and make a positive contribution to the Indian River Lagoon Scenic Byway’s corridor story.

You will be receiving a list of recommendations/comments on your extension document from the SHAC through the Florida Department of Transportation’s District Five office. Please consider these recommendations/comments as you finalize your extension document and move forward as a part of the Indian River Lagoon Scenic Byway Coalition.

I offer my personal congratulations to you and the membership of the Coalition for your diligence and work quality in completing your extension document. Thank you for caring about Florida’s precious resources and working so hard to ensure their enjoyment for years to come.

Sincerely,

Jim Boxold,
Secretary

CC: Noranne Downs, Garry Balogh, Jeff Caster, Tim Ford

www.dot.state.fl.us
ORDINANCE 2015-XX

AN ORDINANCE OF THE COUNTY COUNCIL OF VOLUSIA COUNTY, FLORIDA, AMENDING THE VOLUSIA COUNTY COMPREHENSIVE PLAN ORDINANCE NO. 90-10, AS PREVIOUSLY AMENDED, BY AMENDING CHAPTER 2. TRANSPORTATION ELEMENT; BY AMENDING APPENDIX 1. MAPS AND FIGURES; BY AUTHORIZING INCLUSION IN THE VOLUSIA COUNTY COMPREHENSIVE PLAN; BY PROVIDING FOR SEVERABILITY; BY PROVIDING FOR AN EFFECTIVE DATE.

WHEREAS, Section 163.3161, et seq., Florida Statutes, creates the Community Planning Act, hereinafter referred to as the “Act;” and

WHEREAS, Section 163.3167, Florida Statutes, requires each county in the State of Florida to prepare and adopt a Comprehensive Plan; and

WHEREAS, the Volusia County Council has adopted the Volusia County Comprehensive Plan Ordinance No. 90-10, pursuant to the Act; and

WHEREAS, Section 163.3184, Florida Statutes, provides for amendments to the adopted Comprehensive Plan by the local government; and

WHEREAS, the County Council of Volusia County, Florida desires to take advantage of this statute and amend the Volusia County Comprehensive Plan; and

WHEREAS, the County Council of Volusia County, Florida has provided for broad dissemination of these proposed amendments to this Plan in compliance with Florida Statutes Sections 163.3181 and 163.3184(3), (11); and

WHEREAS, pursuant to Section 163.3174, Florida Statutes, Volusia County Code of Ordinances, chapter 72, article II, division 11, section 72-413, has designated the Volusia County Planning and Land Development Regulation Commission as a local planning agency for the unincorporated area of the County of Volusia, Florida.
NOW, THEREFORE, BE IT ORDAINED BY THE COUNTY COUNCIL OF
VOLUSIA COUNTY, FLORIDA, AS FOLLOWS:

( Words in strike-through type are deletions; words in underscore type are
additions; annotations are reflected in text blocks with shaded backgrounds and
are for reference purposes only and not a part of the formal amendment.)

The Volusia County Comprehensive Plan, Ordinance No. 90-10, as previously
amended, is further amended as follows:

SECTION I: Chapter 2, Transportation Element is hereby amended as
presented in Exhibit “A,” attached hereto, and by reference made a part hereof.
Objective and policy reference citations shall be administratively renumbered as
appropriate, but are not reflected in the underline/strikethrough of Exhibit “A.”

SECTION II: Appendix 1, Maps and Figures is hereby amended as presented in
Exhibit “B,” attached hereto, and by reference made a part hereof.

SECTION III: SEVERABILITY. Should any section or provision of this Ordinance,
or application of any provision of this Ordinance, be declared to be unconstitutional,
invalid, or inconsistent with the Volusia County Comprehensive Plan, such declaration
shall not affect the validity of the remainder of this Ordinance.

SECTION IV: EFFECTIVE DATE. Within ten (10) days after enactment, a
certified copy of this Ordinance shall be filed in the Office of the Secretary of State by
the Clerk of the County Council and transmitted to the state land planning agency and
any other agency or local government that provided timely comments. This ordinance
shall take effect upon the later of the following dates: a) 31 days after the state land
planning agency notifies the County that the plan amendment package is complete and
the issuance of a certificate of consistency or conditional certificate of consistency by
the Volusia Growth Management Commission, or b) issuance of a final order by state land planning agency or the State of Florida Administration Commission determining this Ordinance to be in compliance.

ADOPTED BY THE COUNTY COUNCIL OF VOLUSIA COUNTY, FLORIDA, IN OPEN MEETING DULY ASSEMBLED IN THE COUNTY COUNCIL CHAMBERS AT THE THOMAS C. KELLY ADMINISTRATION CENTER, 123 WEST INDIANA AVENUE, DELAND, FLORIDA, THIS _____ DAY OF ___________ A.D. 2015.

ATTEST: COUNTY COUNCIL
COUNTY OF VOLUSIA, FLORIDA

_______________________________
James T. Dinneen, County Manager
_______________________________
Jason P. Davis, County Chair
2.1.6.3 Volusia County shall set peak hour level of service “D” standard for urbanized areas and level of service “C” standard for those areas outside urbanized areas for all Florida State Highway System roads, as consistent with FDOT procedure No. 525-000-006, Level of Service Standards, and Highway Capacity Analysis for the State Highway System.

Volusia County shall establish the following peak hour level of service standards for State maintained thoroughfares as shown on the Thoroughfare Roadway System Map.

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| **SIS and FIHS Facilities** | **TRIP Funded Facilities and Other State Roads**

<table>
<thead>
<tr>
<th><strong>Limited Access Highway</strong>&lt;sup&gt;4&lt;/sup&gt; (Freeway)</th>
<th><strong>Controlled Access Highway</strong>&lt;sup&gt;4&lt;/sup&gt;</th>
<th><strong>Other Multilane</strong>&lt;sup&gt;3&lt;/sup&gt;</th>
<th><strong>Two-Lane</strong>&lt;sup&gt;4&lt;/sup&gt;</th>
</tr>
</thead>
<tbody>
<tr>
<td>Rural Areas</td>
<td>B</td>
<td>B&lt;sup&gt;*&lt;/sup&gt;</td>
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<td>C(D)</td>
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<td>D</td>
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<td>E&lt;sup&gt;*&lt;/sup&gt;</td>
<td>E&lt;sup&gt;**&lt;/sup&gt;</td>
</tr>
<tr>
<td>Inside TCEAs&lt;sup&gt;-&lt;/sup&gt;-and MMTDs&lt;sup&gt;-&lt;/sup&gt;</td>
<td>E&lt;sup&gt;**&lt;/sup&gt;</td>
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Level of service standards inside of parentheses apply to general use lanes only when exclusive through lanes exist.

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NOTE: Level of service letter designations are defined in the Department’s 2002 Quality/Level of Service Handbook...

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<tr>
<td>Amelia Avenue</td>
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- River of Lakes Heritage Corridor Scenic Highway: Phase I
- River of Lakes Heritage Corridor Scenic Highway: Phase II, consistent with the Farmton Local Plan policies regarding alignment and construction of Maytown Road.
- Heritage Crossroads: Miles of History Heritage Highway
- Indian River Lagoon National Scenic Byway
Reference – Chapter 2 Transportation Element

...