

CHARTER



REVIEW

C O M M I S S I O N

Final Report 2016

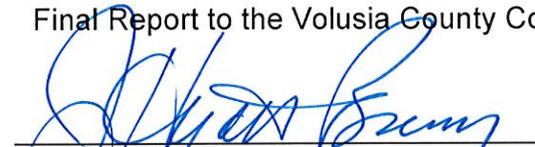


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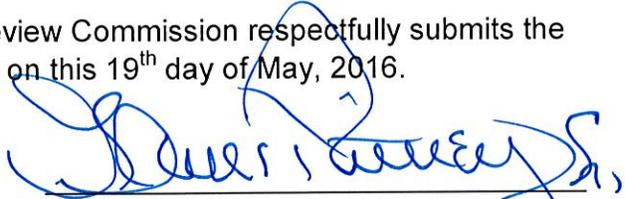
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**Volusia County Charter Review Commission
2015-2016**

The 2015-2016 Volusia County Charter Review Commission respectfully submits the Final Report to the Volusia County Council on this 19th day of May, 2016.



J. Hyatt Brown, Chair



Glenn S. Ritchey, Sr., Vice Chair



Dr. T. Wayne Bailey



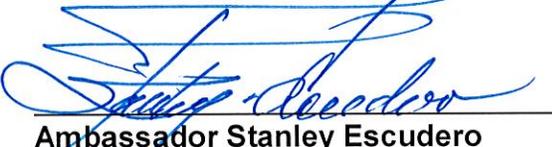
Frank Bruno, Jr.



Frank Darden



Patricia Drago



Ambassador Stanley Escudero



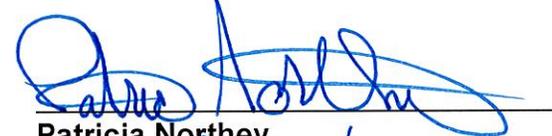
Dr. Phillip T. "Bud" Fleuchaus



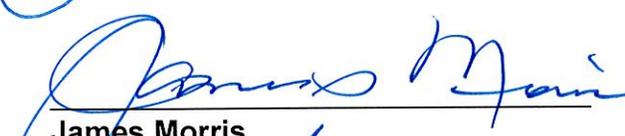
M. David Haas



Peter B. Heebner



Patricia Northey



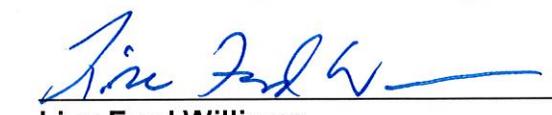
James Morris



Bishop Derek Triplett



Mark Watts



Lisa Ford Williams

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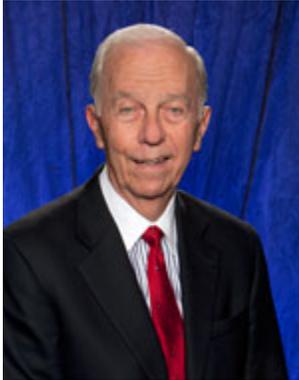
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Biographies

Biographical Information
Members of the Volusia County Charter Review Commission
2015-2016



J. Hyatt Brown, Chair, Ormond Beach, has been a Volusia County resident for 77 years. He is Chairman of the Board of Brown and Brown, Inc. Hyatt served in the Florida House of Representatives for the 31st district from 1972 to 1980, and served as Speaker from 1978 to 1980. He serves on the board of directors of International Speedway Corporation and Verisk Analytics, and is also a member of the Council of 100. He is a past vice chair of the Florida Residential Property and Casualty Joint Underwriting Association; past chair of the Council of Insurance Agents & Brokers; and a past director of BellSouth Corporation, SunTrust Banks, Inc., NextEra Energy, Inc. and Rock-Tenn Company (now WestRock Company). He has served on Stetson's Board of Trustees since 1981, including one term as chair and is currently chair of the Finance Committee.



Glenn S. Ritchey, Sr., Vice Chair, Daytona Beach, has been a Volusia County resident for 54 years. President and CEO of John Hall Auto Group, Glenn serves on the Board of Trustees and Facilities & Capital Planning and Finance Committee of Embry Riddle Aeronautical University; is a board member of the CEO Business Alliance; is Chairman of the Halifax Health Board of Commissioners where he has served since 2000; has served on the Halifax Health - Foundation Board of Directors since 1993; and was the Halifax Health - Foundation's President from 1999 - 2011. Former Mayor of Daytona Beach, he has also served on the Daytona Beach Visioning Steering Committee; Economic Development Board; Board of Adjustments; and is an active member of the Civic League of Halifax Area, Halifax Area Chamber of Commerce, United Way, Rotary and a host of other worthy community causes.

Biographical Information
Members of the Volusia County Charter Review Commission
2015-2016



Hospital.

Dr. T. Wayne Bailey, DeLand, has been a Volusia County resident for 52 years. Chairman of the Stetson University Department of Political Science, Dr. Bailey served on the Volusia County Charter Review Commission in 1975, 1985, 1995, and 2005 and was Chair of the group in 1975 and 1985. He also was Chair of the Charter Review Commission Structure Committee from 1995-96 and was Vice Chair of the Charter and Study Commission from 1969-71. He has held various leadership positions in the Florida Democratic Party and the American Lung Association and is a Foundation board member of Florida



Frank T. Bruno, Jr., Ponce Inlet, has been a resident of Volusia County for 45 years. He founded Lithocraft Printing in 1976 and grew the business until he sold it in 2000. Frank's long resume of distinguished service includes having served as Vice Mayor of Ponce Inlet, and the first elected Chair of Volusia County. Upon retirement from his twenty years of service to the council in 2012, the council chambers were named in his honor. During his career as an elected official, Frank chaired the Tourist Development Council, the Transportation Disadvantage Local Coordinating Board, the Metropolitan Planning Organization, Central Florida Commuter Rail Commission, the Volusia Council of Governments and the Congress of Regional Leaders of Central Florida. Frank also held chairmanships or board memberships in several community organizations and has been honored with many awards. Today, he is a residential and commercial Realtor with Keller Williams Florida Realty Partners and is actively engaged in a variety of community organizations.

Biographical Information
Members of the Volusia County Charter Review Commission
2015-2016



Frank Darden, New Smyrna Beach, a lifetime resident of Florida, graduated from the University of Florida with his Bachelor's and Master's degrees. He began his career in New Smyrna Beach, Florida, teaching at Coronado Beach Elementary followed by professional positions including: Assistant Principal; Federal Education Administrator; Florida Department of Education Administrator; and Assistant Commissioner of Education for the State of Florida. In the private sector, Darden served as Assistant Director of The Florida School Boards Association, consultant to the Florida School Superintendent's Association, and President of Darden Consulting (a national political consulting firm focused on education funding issues). In retirement, Darden now represents Volusia County as a member of the United States of America Selective Service System and owns and operates "Concealed Carry Certification," a firearms instruction school.

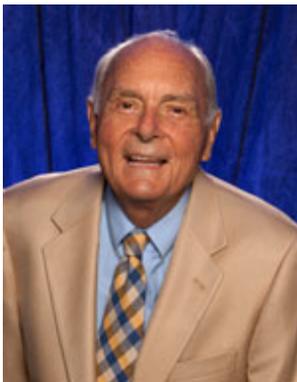


Patricia Drago, Daytona Beach, has been a Volusia County resident for 58 years. The former Executive Director of Facilities for the Volusia County School Board, Pat retired in 2009. She currently serves as Secretary on the board of directors for the League of Women Voters of Florida; serves as Co-Chair to the Education Committee; and is a member of the Daytona Beach Planning Board. Pat previously served as a former member of the Daytona Historic Preservation; the 2005 Volusia County Charter Review Commission; was president of the Volusia Women's Network in 1993-94; Secretary/Treasurer of the Florida Planning and Zoning Association, Surf Coast Chapter, 1991-93; President of the League of Women Voters in 1984-85; and Chair of the League's Natural Resources Committee from 1980-83. She is also a registered Real Estate Broker.

Biographical Information
Members of the Volusia County Charter Review Commission
2015-2016



Ambassador Stanley Escudero, Daytona Beach Shores, has been a resident of Volusia County for 73 years. While completing the high honors program and graduating in 1965 with a degree in history and international relations from the University of Florida, he applied for entry into the Foreign Service. Ambassador Escudero, now a retired diplomat, served the U.S. Foreign Service in multiple capacities from 1967 -1992. He served as U.S. Ambassador to Tajikistan, 1992–1995; U.S. Ambassador to Uzbekistan, 1995–1997; and U.S. Ambassador to Azerbaijan, 1997-2000. After a short retirement, Stan and his wife returned to Azerbaijan in a private capacity. As a private businessman, Stan was President or Vice-President of the American Chamber of Commerce in Azerbaijan for virtually all of the decade he spent in there. In 2009, after returning to the states, Stan was elected as Chairman of the Republican Executive Committee of Volusia County where he worked to bring reform and organization. He became President of the Republican Club of South East Volusia in 2013 and is currently Vice Chair of the Board of Trustee to Daytona State College.



Dr. Phillip T. "Bud" Fleuchaus, Ormond Beach, has been a Volusia County resident for 55 years. Bud is a retired oral and maxillofacial surgeon at the Oral and Facial Surgical Association in Daytona Beach and current Chairman of the Board of Directors of Gateway Bank since 2006. Bud served on the 2005 Volusia County Charter Review Commission and was a member of the Volusia County Council from 1976-84 where he served as the Council Chair in 1980 and in 1984. Bud also has served as the Chair of the Volusia County Charter and Study Commission from 1969-70 and the Vice Chair of the Charter Review Commission Structure Committee from 1995-96. He is past Chair and a member of the Volusia County Beach Advisory Board and is a past member of the Board of Directors for the YMCA and the United Way of Volusia County.

Biographical Information
Members of the Volusia County Charter Review Commission
2015-2016



M. David Haas, Flagler Beach, David Haas has been a resident of the Volusia Flagler area for over 35 years. After owning and operating his own business for 17 years he served as both a City Manager and a County Administrator for over twelve years. For the last 10 years he has worked for ICI Homes and is currently its Chief Development Officer. David has served on numerous Boards and Committees in the area over the last several years. David has provided strong business leadership in Volusia County. Current Chairman of the Technical Review Committee for Embry Riddle

Aeronautical University, David also serves the Board of Directors for Team Volusia.



Peter B. Heebner, Daytona Beach, has been a Volusia County resident for 40 years. Peter is an attorney specializing in construction, environmental banking and business litigation. Peter served on the 2005 Volusia County Charter Review Commission. He has been president of the Daytona Beach Halifax Area Chamber of Commerce; Chairmen of the Board Floridian Financial Group Inc.; Chairman of the Civic League of the Halifax Area; Chairman of the Board of Tomoka State Bank; President of the Oceanside Country Club; President of the Daytona Beach Community Foundation; and President of

the Stewart-Marchman Foundation, as well as numerous other cultural and civic organizations.

Biographical Information
Members of the Volusia County Charter Review Commission
2015-2016



Patricia Northey, Deltona, has been a Volusia County resident for 41 years. Pat is a Project Manager for Ghyabi and Associates and former president and Chief Executive Officer for the Chamber of Commerce of West Volusia. Pat is currently a member of the ECHO Board and serves on the VCARD executive board. She served on the 2005 Volusia County Charter Review Commission; and on the Volusia County Council from 1993-2004 and 2007-2014, where she was Chair in 1996 and 1999. Pat is active in a wide variety of cultural, civic and government organizations and has held leadership positions in many, including Chair of Healthy Start; Chair of the River to Sea TPO; Vice Chair of the Central Florida MPO Alliance in 2004; President of the Four Towns Rotary in 2002-2003; Chair of Leadership West Volusia from 2001-2003; Chair of the Historical Courthouse Renovation Committee; president of the Boys and Girls Club of Volusia Flagler counties; and Chair of the Women's Network of Southwest Volusia in 1998.



James Morris, Ponce Inlet, is a lifelong resident of Volusia County. James is a lawyer specializing in local government, land use, zoning, real estate and administrative law. With a Masters Degree in Urban and regional Planning from UF, he has also worked as a Land Use Planner for both Volusia County and Ormond Beach. With the combined skills of law and land planning, he brings over 30 years of experience to address long term policy issues that are a concern to local government.

Biographical Information
Members of the Volusia County Charter Review Commission
2015-2016



Derek Triplett, Daytona Beach, has been a resident of Volusia County for 26 years. The founding pastor of Hope Fellowship Church in Daytona Beach, Derek is a member of the Daytona Beach Rotary Club and the Civic League of the Halifax Area and has been involved in many community efforts. He presently serves as board chair for Career Source Flagler/Volusia and is a member of the City of Daytona Economic Development Advisory Board and the Volusia County Affordable Housing Advisory Committee and is a class 19 graduate of Leadership Daytona. Derek formally served Daytona

Beach YMCA corporate board and the Daytona Beach Racing and Recreation Commission.



Mark Watts, DeLand, has been a Volusia County resident for 32 years. An Attorney, Mark specializes in administrative, land use and environmental law. He has served as President and Chair to Volusia County Association for Responsible Development; DeLand Area Chamber of Commerce; President of DeLand Breakfast Rotary; Board Member of 1,000 Friends of Florida; and Assistant Governor of Rotary District 6970.



Lisa Ford Williams, DeLand, has been a DeLand resident for 53 years, graduating from DeLand High School and Stetson University. Lisa is employed by Ford Properties, a family-owned and operated business primarily focused on real estate and agriculture, including olives, citrus, timber and cattle. Lisa is Chair of Team Volusia, Chair of Halifax Hospice of Volusia/Flagler Advisory Board and VP of The O'Neill Foundation for Community Health. Currently serving on the DeLand 2015 - 2025 Strategic Plan Steering Committee, she is also involved with DeLand MainStreet Association's

SunRail committee, is a member of VCARD (previously served as Chair) and the DeLand Area Chamber of Commerce.

In Recognition

The Members of the Volusia County Charter Review Commission acknowledge and extend their sincere appreciation to the Volusia County Council, for the opportunity to serve, and to the County Manager and the County Attorney, for providing liaison services to the Charter Review Commission.

The following members of the Volusia County staff served to support the efforts of the Commission in a commendable manner:

James T. Dinneen, County Manager
Daniel Eckert, County Attorney
Tammy Bong, Director of Budget and Administrative Services
Dona DeMarsh Butler, Director of Community Services
Christine Beccaris
Corry Brown
Jeff Crumbley
John Duckworth
Chandra King
Brittany Scott

Introduction and Overview of the 2015-16 Charter Review Commission

The Volusia County Council on July 2, 2015 approved Resolution No. 2015-087, which created the 2015-16 Volusia County Charter Review Commission. The Charter Review Commission consists of 15 voting members and was assembled by having each County Council member select two members and the entire Council selecting the 15th member for appointment to the Commission.

The Charter Review Commission members include (see bios for additional information):

- J. Hyatt Brown, Chair
- Glenn Ritchey, Sr., Vice Chair
- Dr. T. Wayne Bailey
- Frank Bruno, Jr.
- Frank Darden
- Patricia Drago
- Ambassador Stanley Escudero
- Dr. Phillip T. "Bud" Fleuchaus
- M. David Haas
- Peter Heebner
- James Morris
- Patricia Northey
- Bishop Derek Triplett
- Mark Watts
- Lisa Ford Williams

In accordance with Section 1303 of the Volusia County Charter, the Charter Review Commission assembled on September 3, 2015 for its organizational meeting. The Commission had one year from the date of this meeting to make its final report to Volusia County Council.

Charged with three major tasks, the Commission began discussion of how best to complete its duties within the one year time span allotted by the County Charter. The Home Rule Charter established the duties of the Charter Review Commission as follows:

1. Review the Volusia County Charter and present any recommendations for amendments;
2. Review the operations of Volusia County Government and present any management recommendations; and
3. Prepare and distribute a Final Report of the Charter Review Commission's findings and recommendations.

After receipt of the Commission's recommendations, the county council will conduct a series of not less than three public hearings on the recommended changes to the Charter. The recommendations for Charter amendments will be placed on the ballot for citizen referendum in the 2016 general election.

The Commission formed one ad-hoc subcommittee, comprised of the Charter Review Vice-Chairman, and three commission members. The subcommittee reviewed issues relating to the Volusia Growth Management Commission.

The following is a listing of the ad-hoc subcommittee.

Volusia Growth Management Commission Subcommittee:

- Glenn S. Ritchey, Sr., Subcommittee Chair
- Frank Bruno, Jr.
- Patricia Drago
- Ambassador Stanley Escudero

To ensure order and efficiency, the Commission adopted Rules of Procedure, which included such items as citizen participation at publicized meetings, adoption of the most recent edition of Robert's Rule of Order as the official procedural rules at all meetings, appointment of the Charter Review Commission and subcommittee officers and the formalization of the process for proposals to be reviewed by the Commission.

Charter Review Commission Timeline

- The Council made its appointment to the Commission in July, 2015.
- An organizational meeting was held on September 3, 2015.
- The Chair and Vice-Chair were elected.
- Five citizen listening sessions were held in September, 2015.
- Rules of Procedure were established for the Commission.
- One subcommittee was created in December, 2015 to study the Volusia Growth Management Commission.
- The Commission met, at a minimum, on a monthly basis and the subcommittee met a total of three times.
- The Final Report was presented to the County Council in May, 2016, within one year of the Commission's first meeting.
- Three public hearings will be held in July and August, 2016.
- Resolutions calling for a referendum and advertisement of such are scheduled to be adopted in August, 2016.
- Voters to consider the Charter amendments at the November 2016 General Election.

Meeting Dates

The Charter Review Commission decided to meet on the second Monday of each month at 5:30 p.m. Meetings were held in the Dennis R. McGee Room of the Daytona Beach International Airport, 700 Catalina Dr., Daytona Beach. Additional Commission meetings were scheduled as necessary.

Subcommittee meetings were held at the Daytona Beach International Airport in the Dennis R. McGee Room, 700 Catalina Dr., Daytona Beach. Meetings began at noon. The subcommittee met twice in January and once in March.

Citizen participation in each step of the process was welcomed and encouraged. The Charter Review Commission established the following guidelines for Volusia residents wishing to suggest a change to the Charter.

Citizen Recommendations for Charter Change

Citizens were provided multiple methods to submit comments or recommendations for Charter change. Name, street address, phone number, and email address were asked to be provided for all submission types.

1. Public participation at meetings was requested by completing a Request to Appear Form.
2. Submit to Charter Review Commission Support Staff by e-mail at VCCharterreview@volusia.org. Information was copied to all Charter Review Commission members and placed on the agenda for discussion and consideration by members.
3. Submit to Charter Review Commission Chair at 123 West Indiana Avenue, DeLand, FL 32720. Information will be copied to all Charter Review Commission members and placed on the agenda for discussion and consideration by members.

RESOLUTION 2015-087

RESOLUTION OF THE COUNTY COUNCIL OF VOLUSIA COUNTY, FLORIDA ESTABLISHING A CHARTER REVIEW COMMISSION: PROVIDING FOR APPOINTMENT OF MEMBERS THERETO; PROVIDING FOR THE TERM; PROVIDING WHEN THE REPORT OF THE COMMISSION SHALL BE DUE; PROVIDING AN EFFECTIVE DATE.

WHEREAS, section 1303 of the Volusia County Home Rule Charter provides that there will be a charter review commission appointed at least every ten years to review the charter and ordinances of the county; and

WHEREAS, the last charter review commission was appointed in 2005,

NOW, THEREFORE, BE IT RESOLVED, BY THE COUNTY COUNCIL OF THE COUNTY OF VOLUSIA, FLORIDA, IN OPEN MEETING DULY ASSEMBLED IN THE THOMAS C. KELLY ADMINISTRATION CENTER, DELAND, FLORIDA THE 2ND DAY OF JULY, A.D. 2015, AS FOLLOWS:

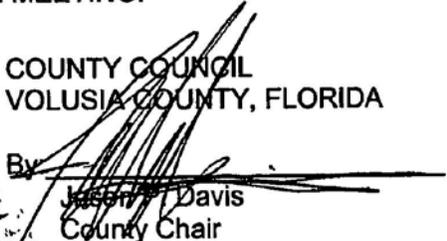
SECTION I: There is hereby appointed a charter review commission consisting of fifteen members whose names are listed on the attachment hereto. Any appointment which may become necessary to fill a vacancy may be made by motion without further resolution. The charter review commission shall review the county charter and ordinances and recommend such charter amendments it would find to be desirable.

SECTION II: The charter review commission shall make its final recommendation to the county council within one year from the date of its first meeting. It may adopt its own rules as to meeting dates, times, and procedures.

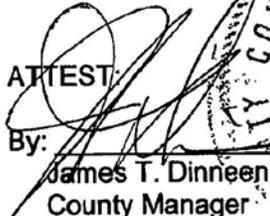
SECTION III: This resolution shall take effect immediately upon its adoption.

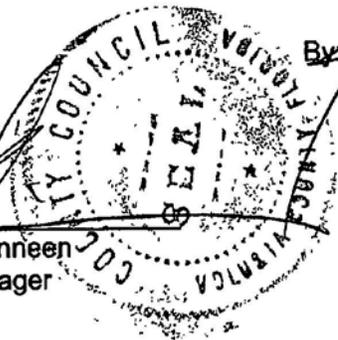
DONE AND ORDERED IN OPEN MEETING.

COUNTY COUNCIL
VOLUSIA COUNTY, FLORIDA

By: 
Keith Davis
County Chair

ATTEST:

By: 
James T. Dinneen
County Manager



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Executive Summary

Charter Review Commission Executive Summary

The Volusia County Charter Review Commission is pleased to present this Final Report regarding the Volusia County Home Rule Charter and government operations.

The Charter requires the Volusia County Council to convene a Charter Review Commission (CRC) at least once every ten years. The Commission members are to examine the workings of County government and, if needed, recommend Charter amendments to be placed on the general election ballot. The process for the review of the Charter was examined at the initial meeting of the Charter Review Commission on September 3, 2015. The Commission encouraged public participation from the beginning, ensuring that additional efforts would be made to include more residents through the use of social media, the County of Volusia website, and email.

Rules and Procedures were adopted by the Charter Review Commission at the meeting held on October 12, 2015. The Rules and Procedures emphasized the public nature of all meetings, and afforded all interested citizens the opportunity to comment on matters before the Commission in person or by utilizing the Charter Review Commission website. Listening sessions were held throughout the county, taking place on five different dates in September of 2015.

A variety of ideas were produced by means of the listening sessions, emails, recommendations from county council members and recommendations from the Commission members. The ideas brought forth and discussed included: repeal of ineffectual charter provisions, the Volusia Growth Management Commission (VGMC), compensation for travel expenses within Volusia County for county council members, the council member at large to be vice chair of county council, and beach driving.

The County Attorney, Dan Eckert, located all charter provisions no longer having utility and proposed an amendment which would repeal these items. The Commission felt that any wording that was no longer relevant or needed should be removed from the Charter if possible. The Commission also discussed the idea of updating additional wording or terms. The original charter was drafted in 1970, and from that time until now the language used in government has changed slightly.

The Volusia Growth Management Commission was created by means of a charter amendment in 1986. The VGMC was revisited by previous Charter Review Commissions. The 2005-2006 Charter Review Commission brought an amendment regarding the VGMC before voters, which was defeated. This issue was brought up by several citizens, municipalities, and business groups to the current Charter Review Commission. The input received included recommendations to abolish the VGMC, recommendations to change the rules

and guidelines of the VGMC, taking a closer look at issues involving standing, weighted voting, threshold for review, and unintended expansion of duties and functions of the VGMC.

The Charter Review Commission heard suggestions regarding the compensation of county council members. While some discussion involved their salary, a more common topic was the expenses incurred while traveling within Volusia County. Mileage, parking, meals, event admissions, seminars, conferences, and training fees are all expenses that are not currently reimbursable when a county council member incurs the costs within the boundaries of Volusia County. Due to the need for county council members to attend several events and meetings throughout the county districts several recommendations were made that the Home Rule Charter be amended to allow for repayment of in-county expenses.

Proposals were brought before the Charter Review Commission asking that the vice chair of the county council be elected by the voters. Currently, the vice chair of the county council is elected by the council members for a one year term each January. It was suggested that the elected at large member become the vice chair of the county council.

Beach driving was a common subject matter for members of the public during Charter Review meetings and correspondence received. This topic was not able to be discussed between the public and the Commission members as the topic was under litigation.

At the organizational meeting on September 3, 2015 the Charter Review Commission discussed the idea of acting as a whole rather than developing subcommittees, electing to discuss the need for subcommittees at a later meeting if needed. The Chair created the Volusia Growth Management Commission Subcommittee at the December 14, 2015 meeting to address issues identified by Commission members or voiced by the public regarding the VGMC, appointing four members to the subcommittee.

A concerted effort was made to keep all interested citizens involved in the Charter review process. A website was developed for the Charter Review Commission on Volusia County Government's website, www.volusia.org. This website contained a wide variety of Charter Review Commission information, including:

- Biographical information on each Commission member;
- Meeting dates of the Commission and subcommittee;
- Agendas, handouts and other materials from the Commission and the subcommittee, meeting audio, approved minutes; and
- Information on how citizens could submit proposed changes to the Charter including a contact link.

The Commission felt it was imperative to involve the residents of Volusia County in the Charter Review process in as many ways as possible. Social media was used to reach out to citizens. A Volusia County Charter Review Commission Facebook page was created and updated with listening session dates, Committee and subcommittee meeting dates, topics of discussion, audio, minutes and requests for input.

The Charter Review Commission considered four amendments to the Charter.

1. Modification of legislative procedures to conform to law; and repeal of superseded or obsolete provisions
2. Authorization for payment of in-county expenses of county council members
3. Designation of at large member as county council vice chair
4. Volusia Growth Management Commission

Modification of legislative procedures to conform to law; and repeal of superseded or obsolete provisions

During several meetings the Commission considered whether certain wording that remained in the charter needed to be removed or altered. The Charter Review Commission took on the task of cleaning up the Charter, removing language that was outdated, references that no longer applied, and ensuring all language included was consistent with state law.

After discussing the potential changes and eliminations the Commission asked the County Attorney to review the Charter and generate a proposed amendment which includes all requested modifications. The proposed amendment would repeal several obsolete provisions within the charter and update the legislative procedures.

Authorization for payment of in-county expenses of county council members

The Charter Review Commission discussed concerns related to the compensation and reimbursements that the county council members receive. While the Commission decided not to pursue an amendment related to compensation, all members felt that in-county expenses needed to be addressed. Currently, the Charter allows for reimbursement of out of county travel and expenses, but specifically excludes reimbursement for expenses that occur within the boundaries of Volusia County.

The Commission was in consensus that most council members incur extensive personal costs while conducting council business. The proposed amendment would provide authorization for adoption by ordinance of policies and procedures for repayment or reimbursement of in-county expenses of county council members.

Designation of at large member as county council vice chair

When the Charter was created there were five district representatives and two at large representatives, every January the council would elect a chair to serve for a one year term. In 2002, an amendment was passed by voters which changed the chair position to one elected by voters for a period of four years.

Following the change in 2002 the other at large position remained in place without changing responsibilities or duties. The council continues to elect a vice chair of the county council each January for a one year term. The Commission debated what changes ought to be made to the at large position, which is elected by the entire county.

In addition to discussion among members, the Commission heard from the current at large council member, who is finishing their second term in that role, regarding this issue at two Charter Review Commission meetings. A majority of the Commission were in favor of having the voters elect the vice chair of the county council every four years. The proposed Charter amendment would change the at large seat to one that is elected by the citizens to be the Vice Chair of the county council.

Volusia Growth Management Commission

The most prevalent concern and topic of discussion during Charter Review meetings was the Volusia Growth Management Commission (VGMC). A variety of ideas for changes regarding the VGMC were heard, while the Commission also heard from those who were in support for the VGMC. Several versions of amendments were drafted, and then revised further at the Commissions direction.

The Commission went back and forth between amending the Charter, supporting an amendment to the VGMC Rules of Procedure, or a combination of both. The final amendment brought forward involved proposed changes to the Volusia Growth Management Commission's Rules of Procedure which would require a Charter amendment to effectuate the changes. Ultimately the Commission chose to support an amendment to the Rules of Procedure that would not require an amendment to the Charter. The Commission felt that these rule changes, the second version presented by the VGMC, would effectuate the essential changes to occur and a Charter amendment would not be necessary.

Management Recommendation

The Charter Review Commission approved one management recommendation that was forwarded to the County Council for its consideration. The Commission approved a revised amendment to the Volusia Growth Management Commission's Rule of Procedure, recommending that the Rules of Procedure amendment go before the VGMC for approval and the Volusia County Council for approval.

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Listening Sessions

Charter Review Commission Listening Sessions

The process for the review of the Charter was addressed at the organizational meeting of the Charter Review Commission on September 3, 2015. During the organization meeting the Commission reviewed a proposed listening session schedule. The schedule was revised in an effort to ensure there was ample time for publication of all listening sessions. The Commission felt strongly that the residents of Volusia County have the opportunity to voice their concerns regarding the Home Rule Charter, and the Commission would determine how to move forward after residents were provided with this opportunity.

To accomplish the goal of public participation, five listening sessions were scheduled throughout Volusia County to allow residents to conveniently attend and address the Charter Review Commission about specific issues they felt were essential to the success of the review process. The Commission agreed they would wait to address the need, or lack thereof, to organize into smaller groups dedicated to focusing on areas of emphasis based on the issues raised during the five listening sessions.

Listening sessions took place during September in five different locations:

- September 15, 5:30 – 6:05 p.m., New Smyrna Beach Regional Library;
- September 16, 5:30 – 5:49 p.m., Deltona Regional Library;
- September 21, 5:30 – 5:45 p.m., Ormond Beach Regional Library;
- September 23, 5:30 – 6:37 p.m., Daytona Beach Regional Library; and
- September 29, 5:30 – 6:23 p.m., DeLand Historic Courthouse.

The purpose of having several meetings in different geographical areas of the County was to ensure that the public could have a time and place for their input to be heard. The listening sessions were publicized through press release, the County of Volusia website, and social media. Notifications were sent to municipality officials.

The listening sessions were sparsely attended. The DeLand and New Smyrna Beach sessions had six members of public that wished to speak, the largest number of all the sessions.

A variety of topics regarding the charter were brought forth during the five listening sessions. One of the most popular issues discussed by the public was beach driving. Due to this item being in litigation at the time of the Home Rule Charter Review it was not discussed by the Commission.

Residents concerned with the future of Volusia County spoke about economic development, the recruitment of high-tech industries, and the environment.

A final area of concern was the Volusia Growth Management Commission (VGMC). Residents attended listening sessions in support of the Commission, requesting that

Charter Review Commission members look at ways to make necessary changes rather than abolishing the VGMC. A majority of the public, whether through listening sessions, emails, memos, or reports, called for a review of the process and guidelines of the Volusia Growth Management Commission.

The issues identified by the Commission members or voiced by the public in the five listening sessions were primarily addressed by the Commission as a whole. One topic lead to lengthy discussion and a number of guest speakers, this led to the creation of one Charter Review Commission subcommittee. During the December 14, 2015 meeting a subcommittee was formed to concentrate specifically on concerns regarding the Volusia Growth Management Commission and bring their findings back before the entire Commission.

Public participation was encouraged during the Volusia Growth Management Commission Subcommittee meetings. The subcommittee heard guest speakers, analyzed reports, discussed situational illustrations, and reviewed proposed management recommendations, presenting summaries and significant findings to the Charter Review Commission.

CHARTER REVIEW

C O M M I S S I O N



Final Report 2016



**Charter Amendments and
Management Recommendation**

Charter Review Commission Final Report of Charter Amendments

The Volusia County Charter Review Commission 2015-16 hereby submits the following items for Home Rule Charter Amendments:

AMENDMENT 1

(Modification of legislative procedures to conform to law; and repeal of superseded or obsolete provisions)

The proposed amendment, in full, shall read as follows:

The Volusia County Home Rule Charter, Chapter 70-966, Laws of Florida (Sp. Acts), as previously amended, shall be further amended in pertinent part as follows:

(Except as provided herein or as otherwise provided by separate amendment, charter provisions not shown are not amended.)

(Words ~~struck~~ are deletions; words underscored are additions.)

ARTICLE III. - LEGISLATIVE BRANCH—COUNTY COUNCIL

...

Sec. 308. Legislative procedures.

The council may take official action only by the adoption of ordinances, resolutions or motions. Except as otherwise provided by this charter, all ordinances, resolutions or motions shall be adopted by majority vote in accordance with the provisions of the Constitution and laws of Florida. A majority of the full council shall constitute a quorum and shall be required to adopt, amend or repeal any ordinance. A majority of those present shall be required to adopt, amend or repeal a resolution or motion under the terms of this provision. All members in attendance, ~~including the chairman or presiding officer,~~ shall vote on all council actions except as otherwise provided by state law.

...

ARTICLE VI. ADMINISTRATIVE DEPARTMENTS OF THE GOVERNMENT

...

~~**Section 604. Administrative Code.**~~

~~The county manager shall prepare the initial administrative code which shall set forth the department organization of the government and the nature and scope of each department~~

~~together with all required rules and procedures for the operation of said departments. The administrative code shall then be submitted to the council for review, amendment and adoption. The council shall adopt the code within three (3) months of the date submitted. If not adopted within three (3) months, the code as originally prepared by the county manager shall be considered approved and shall remain in force until such time as it may be formally amended by the council.~~

ARTICLE VII. ADJUSTMENT, REGULATORY AND ADVISORY BOARDS

Sec. 701. Initial bBoards.

...

ARTICLE IX. ELECTIONS

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Sec. 904. Nonpartisan elections.

Elections for all offices shall be on a nonpartisan basis. No candidates shall be required to pay any party assessment or be required to state the party of which they are a member or the manner in which they voted or will vote in any election. All candidates names shall be placed on the ballot without reference to political party affiliation. ~~School board members elected after January 1, 1995 shall be elected on a nonpartisan basis in the manner provided in section 901.1(3) of the charter.~~

ARTICLE X. PERSONNEL ADMINISTRATION

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Sec. 1004. - Personnel Human resources director.

Sec. 1004.1. - Qualifications.

The ~~personnel~~ human resources director shall be chosen on the basis of professional training and experience in personnel administration.

Sec. 1004.2. - Powers and duties.

The ~~personnel~~ human resources director shall have all of the powers and duties as described in the merit system rules and regulations as adopted by the council.

...

~~**Sec. 1007. Employee representatives.**~~

~~Classified service employees as provided in the administrative code may elect annually, representatives who may attend the personnel board meetings to bring to the attention of the personnel board complaints, requests and considerations of the employees.~~

Sec. 10078. Oaths.

For the purpose of the administration of the personnel provisions of this charter, any member of the personnel board shall have the power to administer oaths.

Sec. 10089. Amendment to rules and regulations.

A two-thirds (2/3) vote of the full council shall be required to amend the rules and regulations of the merit system.

~~**Sec. 1010. Retirement system.**~~

~~All officers and employees of the charter government shall be covered by the "state and county officers retirement system" as provided by law.~~

Sec. 10094. Adoption of merit system.

The county manager shall be responsible for the preparation and presentation to the council of the proposed merit system complete with classification, pay plan or amendments thereto. The initial proposal shall be presented prior to the adoption of the first budget by the charter government.

ARTICLE XI. FINANCE

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~~Sec. 1103.4. Reduction of millage.~~

~~In the event that the council shall determine that the millage to be levied for county purposes in any year will be such that said millage together with all special district millages subject to the millage limitation fixed by Article VII, Section 9 of the Florida Constitution for county purposes will exceed that limitation, then the council shall have the power to reduce the millage requested by any or all of such districts after a public hearing so that the total shall not exceed the maximum millage for county purposes.~~

Sec. 1104. Bonds.

~~Sec. 1104.1. Outstanding bonds.~~

~~All outstanding bonds issued by former governments including the board of county commissioners of Volusia County and all special districts or authorities abolished or altered by this charter are obligations of the county government; however, payment of such obligations and the interest thereon shall be made solely from and charged solely against funds derived from the same sources from which such payment would have been made had this charter not become effective.~~

Sec. 1104.12. Authority to issue.

The charter government shall have the authority to issue any bonds, certificate of indebtedness or any form of tax anticipation certificates authorized by the Constitution which cities, counties or districts are empowered by law to issue.

Sec. 1104.23. Bond administration.

The charter government shall have the necessary authority to administer the collection of funds and the payments of amounts due on any bonds.

ARTICLE XIII. - MISCELLANEOUS PROVISIONS

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Sec. 1312. No revival by implication.

The repeal of any provision of this charter which repealed all or any portion of a former charter section or special act shall not be construed to revive those former charter sections or special acts; provided that the transfer of functions, responsibilities, duties, and obligations of former special districts and authorities which were repealed upon adoption of the charter are hereby ratified and confirmed.

...

ARTICLE XIV. - SPECIAL TAX DISTRICTS AND AUTHORITIES

~~Sec. 1401. - East Volusia Navigation District.~~

~~The functions, duties and obligations of the East Volusia Navigation District as provided in Chapter 37-18967, Laws of Florida as amended are hereby transferred and vested in the charter government and said district shall cease to exist on the effective date of this charter and said act is hereby repealed.~~

~~Sec. 1402. - Halifax Area Research Commission.~~

~~The functions, responsibilities, duties and obligations of the Halifax Area Research Commission as provided in Chapter 59-1950, Laws of Florida as amended are hereby repealed.~~

~~Sec. 1403. - Halifax Drainage District.~~

~~The functions, responsibilities, duties and obligations of the Halifax Drainage District as provided in Chapter 19-7968, Laws of Florida as amended are hereby transferred and vested in the charter government and said district shall cease to exist on the effective date of this charter and said act is hereby repealed.~~

~~Sec. 1404. - Halifax River Waterways Improvement District.~~

~~The functions, responsibilities, duties and obligations of the Halifax River Waterways Improvement District as provided in Chapter 53-29596, Laws of Florida as amended are~~

hereby transferred and vested in the charter government and said district shall cease to exist on the effective date of this charter and said act is hereby repealed.

~~Sec. 1405. - Lake Ashby Drainage District.~~

~~The functions, responsibilities, duties and obligations of the Lake Ashby Drainage District as provided in Chapter 18-7760, Laws of Florida are hereby transferred and vested in the charter government and said district shall cease to exist on the effective date of this charter and said act is hereby repealed.~~

~~Sec. 1406. - New Smyrna Inlet District.~~

~~The functions, responsibilities, duties and obligations of the New Smyrna Inlet District as provided in Chapter 25-10448, Laws of Florida as amended are hereby transferred and vested in the charter government and said district shall cease to exist on the effective date of this charter and said act is hereby repealed.~~

~~Sec. 1407. - North Ormond Drainage District.~~

~~The functions, responsibilities, duties and obligations of the North Ormond Drainage District as provided in Chapter 27-12107, Laws of Florida are hereby transferred and vested in the charter government and said district shall cease to exist on the effective date of this charter and said act is hereby repealed.~~

~~Sec. 1408. - Northeast Volusia Development Authority.~~

~~The functions, responsibilities, duties and obligations of the Northeast Volusia Development Authority as provided in Chapter 61-02977, Laws of Florida are hereby transferred and vested in the charter government and said authority shall cease to exist on the effective date of this charter and said act is hereby repealed.~~

~~Sec. 1409. - South County Drainage District.~~

~~The functions, responsibilities, duties and obligations of the South County Drainage District as provided in Chapter 67-1022, Laws of Florida are hereby transferred and vested in the charter government and said district shall cease to exist on the effective date of this charter and said act is hereby repealed.~~

~~Sec. 1410. - Turnbull Hammock Drainage District.~~

~~The functions, responsibilities, duties and obligations of the Turnbull Hammock Drainage District as provided in Chapter 17-7611, Laws of Florida as amended are hereby transferred and vested in the charter government and said district shall cease to exist on the effective date of this charter and said act is hereby repealed.~~

~~Sec. 1411. - Volusia County Sanitary District.~~

~~The functions, responsibilities, duties and obligations of the Volusia County Sanitary District as provided in Chapter 53-29587, Laws of Florida are hereby transferred and vested in the charter government and said district shall cease to exist on the effective date of this charter and said act is hereby repealed.~~

~~Sec. 1412. - Volusia County Water and Sewer District.~~

~~The functions, responsibilities, duties and obligations of the Volusia County Water and Sewer District as provided in Chapter 59-1951, Laws of Florida are hereby transferred and vested in the charter government and said district shall cease to exist on the effective date of this charter and said act is hereby repealed.~~

~~Sec. 1413. - Volusia County Water District.~~

~~The functions, responsibilities, duties and obligations of the Volusia County Water District as provided in Chapter 51-27960, Laws of Florida are hereby transferred and vested in the charter government and said district shall cease to exist on the effective date of this charter and said act is hereby repealed.~~

~~Sec. 1414. - Water Conservation and Control Authority.~~

~~The functions, responsibilities, duties and obligations of the Water Conservation and Control Authority as provided in Chapter 63-1019, Laws of Florida are hereby transferred and vested in the charter government and said authority shall cease to exist on the effective date of this charter and said act is hereby repealed.~~

~~Sec. 1415. - Daytona Beach Special Road and Bridge District.~~

~~The functions, responsibilities, duties and obligations of the Daytona Beach Special Road and Bridge District as provided in Chapter 25-11783, Laws of Florida as amended are hereby~~

~~transferred and vested in the charter government and said district shall cease to exist on October 1, 1971, and said act is thereupon repealed.~~

~~Sec. 1416. - DeLand-Lake Helen Special Road and Bridge District.~~

~~The functions, responsibilities, duties and obligations of the DeLand-Lake Helen Special Road and Bridge District as provided in Chapter 25-11275, Laws of Florida as amended are hereby transferred and vested in the charter government and said district shall cease to exist on October 1, 1971, and said act is thereupon repealed.~~

~~Sec. 1417. - DeLeon Springs-Glenwood Special Road and Bridge District.~~

~~The functions, responsibilities, duties and obligations of the DeLeon Springs-Glenwood Special Road and Bridge District as provided in Chapter 27-13493, Laws of Florida as amended are hereby transferred and vested in the charter government and said district shall cease to exist on the effective date of this charter and said act is hereby repealed.~~

~~Sec. 1418. - DeLeon Springs-Seville Special Road and Bridge District.~~

~~The functions, responsibilities, duties and obligations of the DeLeon Springs-Seville Special Road and Bridge District as provided in Chapter 21-8851, Laws of Florida as amended are hereby transferred and vested in the charter government and said district shall cease to exist on October 1, 1971, and said act is thereupon repealed.~~

~~Sec. 1419. - Halifax-St. Johns River Road and Bridge District.~~

~~The functions, responsibilities, duties and obligations of the Halifax-St. Johns River Road and Bridge District as provided in Chapter 27-498, Laws of Florida as amended are hereby transferred and vested in the charter government and said district shall cease to exist on the effective date of this charter and said act is hereby repealed.~~

~~Sec. 1420. - Halifax Special Road and Bridge District.~~

~~The functions, responsibilities, duties and obligations of the Halifax Special Road and Bridge District as provided in Chapter 27-13514, Laws of Florida as amended are hereby transferred and vested in the charter government and said district shall cease to exist on October 1, 1971, and said act is thereupon repealed.~~

~~Sec. 1421. - Lake Helen-Osteen Special Road and Bridge District.~~

~~The functions, responsibilities, duties and obligations of the Lake Helen-Osteen Special Road and Bridge District as provided in Chapter 23-9654, Laws of Florida as amended are hereby transferred and vested in the charter government and said district shall cease to exist on the effective date of this charter and said act is hereby repealed.~~

~~Sec. 1422. - New Smyrna-Coronado Beach Special Road and Bridge District.~~

~~The functions, responsibilities, duties and obligations of the New Smyrna-Coronado Beach Special Road and Bridge District as provided in Chapter 27-13497, Laws of Florida as amended are hereby transferred and vested in the charter government and said district shall cease to exist on the effective date of this charter and said act is hereby repealed.~~

~~Sec. 1423. - New Smyrna Beach Special Road and Bridge District.~~

~~The functions, responsibilities, duties and obligations of the New Smyrna Beach Special Road and Bridge District as provided in Chapter 19-8205, Laws of Florida as amended are hereby transferred and vested in the charter government and said district shall cease to exist on the effective date of this charter and said act is hereby repealed.~~

~~Sec. 1424. - Orange City-Enterprise Special Road and Bridge District.~~

~~The functions, responsibilities, duties and obligations of the Orange City-Enterprise Special Road and Bridge District as provided in Chapter 23-9653, Laws of Florida as amended are hereby transferred and vested in the charter government and said district shall cease to exist on October 1, 1971, and said act is thereupon repealed.~~

~~Sec. 1425. - Orange City-Lake Helen Special Road and Bridge District.~~

~~The functions, responsibilities, duties and obligations of the Orange City-Lake Helen Special Road and Bridge District as provided in Chapter 27-13496 Laws of Florida as amended are hereby transferred and vested in the charter government and said district shall cease to exist on October 1, 1971, and said act is thereupon repealed.~~

~~Sec. 1426. - Osteen-Enterprise Special Road and Bridge District.~~

~~The functions, responsibilities, duties and obligations of the Osteen-Enterprise Special Road and Bridge District as provided in Chapter 29-14447, Laws of Florida as amended are~~

hereby transferred and vested in the charter government and said district shall cease to exist on the effective date of this charter and said act is hereby repealed.

~~Sec. 1427. - Osteen-Maytown, Oak Hill Special Road and Bridge District.~~

~~The functions, responsibilities, duties and obligations of the Osteen-Maytown, Oak Hill Special Road and Bridge District as provided in Chapter 27-13491, Laws of Florida as amended are hereby transferred and vested in the charter government and said district shall cease to exist on the effective date of this charter and said act is hereby repealed.~~

~~Sec. 1428. - Port Orange-Inlet Special Road and Bridge District.~~

~~The functions, responsibilities, duties and obligations of the Port Orange-Inlet Special Road and Bridge District as provided in Chapter 27-13492, Laws of Florida as amended are hereby transferred and vested in the charter government and said district shall cease to exist on the effective date of this charter and said act is hereby repealed.~~

~~Sec. 1429. - Port Orange-South Peninsula Special Road and Bridge District.~~

~~The functions, responsibilities, duties and obligations of the Port Orange-South Peninsula Special Road and Bridge District as provided in Chapter 49-26288, Laws of Florida as amended are hereby transferred and vested in the charter government and said district shall cease to exist on the effective date of this charter and said act is hereby repealed.~~

~~Sec. 1430. - Port Orange Special Road and Bridge District.~~

~~The functions, responsibilities, duties and obligations of the Port Orange Special Road and Bridge District as provided in Chapter 41-21057, Laws of Florida as amended are hereby transferred and vested in the charter government and said district shall cease to exist on the effective date of this charter and said act is hereby repealed.~~

~~Sec. 1431. - Special Road and Bridge District.~~

~~The functions, responsibilities, duties and obligations of the Special Road and Bridge District as provided in Chapter 61-2973, Laws of Florida as amended are hereby transferred and vested in the charter government and said district shall cease to exist on the effective date of this charter and said act is hereby repealed.~~

~~Sec. 1432. - Turnbull Special Road and Bridge District.~~

~~The Turnbull Special Road and Bridge District, Chapter 23-9051, Laws of Florida as amended is hereby amended by adding a new section to read:~~

~~Section _____.~~ The Turnbull Special Road and Bridge District shall continue in effect with all necessary powers, including the power to levy taxes and special assessments, solely for the purpose of fulfilling the contractual obligations of the district to the holders of bonds or certificates of indebtedness and to the former state road department of Florida (now the department of transportation), including lease purchase agreements which exist on the effective date of this act or thereafter arise from such existing contracts, bonds, certificates or agreements. All other powers or duties and all real or personal property not included in the performance of such contracts, bonds, certificates or agreements are hereby transferred and vested in the charter government on October 1, 1971. From and after October 1, 1971, said district shall not levy any tax, special assessment or millage for any purpose except as hereinabove expressly authorized.

~~**Sec. 1433. - Special road and bridge districts; transfer of assets, etc.**~~

~~Upon the abolishment of each and every special road and bridge district by this charter, all assets, rights-of-way of public roads and bridges and all agreements, including lease purchase agreements between such district and the former state road department, now the department of transportation of Florida, shall become vested in the county of Volusia and the county of Volusia shall automatically become a party to all such agreements in lieu of said districts and shall be entitled to all of the benefits thereof and the county of Volusia shall perform all obligations of said districts under said agreements.~~

~~**Sec. 1434. 1401. - Other special districts and authorities.**~~

~~The special acts of the legislature related to Volusia County listed below are hereby amended to add the following section: [In furtherance of the orderly exercise of the power of local government for the benefit of the people in Volusia County, the act creating this district may be amended by the legislative procedures and powers vested in the charter government of Volusia County and by the Constitution and laws of Florida.]~~

- ~~(1) East Volusia Mosquito Control District, Chapter 37-18963, Laws of Florida as amended.~~

(2) Ponce DeLeon Inlet and Port Authority, Chapter 65-2363, Laws of Florida as amended.

~~(3) Halifax Advertising Tax District, Chapter 49-26294, Laws of Florida as amended.~~

In no event shall such special acts be amended to re-establish a governing body other than the county council.

The title and ballot question shall be as follows:

**MODIFICATION OF LEGISLATIVE
PROCEDURES TO CONFORM TO
LAW; AND REPEAL OF
SUPERSEDED OR OBSOLETE
PROVISIONS.**

Shall the Volusia County Home Rule Charter be amended to repeal provisions which either have been superseded by state law or have become obsolete by other conditions; and to conform county council voting procedures to state law regarding voting conflicts?

YES - FOR APPROVAL
NO - AGAINST APPROVAL

AMENDMENT 2

(Authorization for payment of in-county expenses of county council members)

The proposed amendment, in full, shall read as follows:

The Volusia County Home Rule Charter, Chapter 70-966, Laws of Florida (Sp. Acts), as previously amended, shall be further amended in pertinent part as follows:

(Except as provided herein or as otherwise provided by separate amendment, charter provisions not shown are not amended.)

(Words ~~struck~~ are deletions; words underscored are additions.)

ARTICLE III. LEGISLATIVE BRANCH - COUNTY COUNCIL

...

Sec. 304. Compensation.

The salary of a council member shall be 50 percent of that prescribed by state law for the office of county commissioner. The salary for the county chair shall be 60 percent of that prescribed by state law for the office of county commissioner. The salaries shall constitute full compensation for all services and ~~in-county expenses, except that out-of-county expenses, as permitted by law, shall be authorized.~~

...

Section 307. Powers.

...

(4) Adopt by ordinance policies and procedures for payment or reimbursement of expenses by county council members determined by the ordinance to be incidental to official business, including out-of-county travel; in-county mileage; parking; meals; event admissions; seminar, conference, or training fees; and sundries.

(4 5) Adopt, amend and repeal an administrative code by a two-thirds (2/3) vote of the full council.

(5 6) In addition to the state audit provided by law, shall cause an annual independent post-audit by a certified public accountant of any and all government operations of the charter government.

(6 7) Adopt and amend a merit system which shall include a salary schedule for all personnel in accordance with the provisions of this charter.

(7 8) Adopt by a two-thirds (2/3) vote of the full council such rules of parliamentary procedures as shall be necessary for the orderly transaction of the business of the council.

(8 9) The council shall designate which officers and employees shall be bonded and shall fix the amount and approve the form of the bond.

(9 10) Appoint by a two-thirds (2/3) vote of the full council and remove by a majority vote of the full council, the county attorney.

...

The title and ballot question shall be as follows:

**AUTHORIZATION FOR
PAYMENT OF IN-COUNTY EXPENSES
OF COUNTY COUNCIL MEMBERS**

Shall the Volusia County Home Rule Charter be amended to provide for payment or reimbursement by the county for in-county expenses of county council members incidental to official business according to policies and procedures to be established by ordinance?

YES - FOR APPROVAL
NO - AGAINST APPROVAL

AMENDMENT 3

(Designation of at large member as county council vice chair)

The proposed amendment, in full, shall read as follows:

The Volusia County Home Rule Charter, Chapter 70-966, Laws of Florida (Sp. Acts), as previously amended, shall be further amended effective in in pertinent part as follows:

(Except as provided herein or as otherwise provided by separate amendment, charter provisions not shown are not amended.)

(Words struck are deletions; words underscored are additions.)

ARTICLE III. LEGISLATIVE BRANCH - COUNTY COUNCIL

...

Sec. 307.1. - The county chair.

The office of the county chair shall have all jurisdiction and powers which are now and which hereafter may be granted to it by the Constitution and laws of Florida provided that such powers shall be exercised in a manner consistent with this charter. The county chair, in addition to the powers and duties provided by this charter, shall have the specific powers and duties to:

1. Serve as the official and ceremonial representative of the government.
2. Issue proclamations on behalf of the government, which shall be reported to the county council upon issuance.
3. Preside as chair of and in all other respects participate in the meetings of the county council and have an equal vote on all questions coming before it.
4. Execute ordinances, resolutions and other authorized documents of the government.
5. Serve ex-officio as the county government's representative, and appoint others to serve in the county chair's stead, on other bodies external to county government.

6. Serve as the county council representative, and appoint county council members to serve in the county chair's stead, on other bodies internal to county government.

~~The county council shall elect at its first meeting in January a council member to serve at its pleasure for a one-year term~~ at large member shall serve as vice chair of the county council ~~to~~ and shall preside in the temporary absence, disqualification or disability of the county chair at county council meetings and perform other duties assigned by the county chair.

...

The title and ballot question shall be as follows:

**DESIGNATION OF AT LARGE MEMBER AS
COUNTY COUNCIL VICE CHAIR**

Shall the Volusia County Home Rule Charter be amended to provide for continuing designation of the council member elected at large as the vice chair of the county council instead of annual election by the county council of one of its members?

YES - FOR APPROVAL
NO - AGAINST APPROVAL

Charter Review Commission Management Recommendation

The Charter Review Commission approved the following management recommendation to be presented to the county council for their consideration.

Volusia Growth Management Commission

The Commission recommends the Rules of Procedure of the Volusia Growth Management Commission be amended. The Commission supports a proposed amendment to the Rules of Procedure which addresses a number of concerns, including the level of review required, standing by citizens and non-adjacent units of local government, application notices, VGMC's ability to call a public hearing, and member removal.

CHARTER



REVIEW

C O M M I S S I O N

Final Report 2016



**Volusia Growth
Management Commission**

Volusia Growth Management Commission

Introduction

A significant focus of the Charter Review Commission (VGMC) was regarding the Volusia Growth Management Commission. Members of the public, area business leaders, and local municipalities provided differing opinions regarding the desired future direction and focus of the VGMC. The Commission felt a great responsibility to work with all stakeholders to encourage a solution to be in the best interest of all citizens of Volusia County.

Because of the extensive discussion and consideration required, a subcommittee was formed consisting of vice chair, Glenn Ritchey, Sr., who served as the chair of the subcommittee, and members, Frank Bruno, Jr., Patricia Drago, and Ambassador Stanley Escudero. The Volusia Growth Management Commission Subcommittee met over a period of three months gathering information on, and analyzing various issues regarding the Volusia Growth Management Commission.

Overview

Several concerns/issues were identified regarding the Volusia Growth Management Commission:

- The weighted vote requirement allows for larger municipalities to impact projects in smaller, non-adjacent municipalities;
- Charter language concerning “other directly related duties as the commission from time to time deems necessary” could allow for unintentional expanding of the commission’s functions;
- Citizens/groups given legal standing as related to applications and petitions for hearings;
- The “duty” of the commission to review each application, even when consistent;
- Thresholds for what the commission must review;
- Lack of an appeals process when applications have been denied;
- Review process not expeditious and timeline not consistent with the Community Planning Act; and
- Commission members act autonomously from the elected officials who appoint them.

Public Feedback

The subcommittee heard from several citizens and groups offering their opinions on how the Volusia Growth Management Commission should be changed.

There were individuals and groups who felt that the scope of the commission had expanded over time, that the Volusia Growth Management Commission was inconsistent with the Community Planning Act, and commission members could act independently of the elected officials who appoint them.

Some felt that citizen standing had become an important tool for those who had issues with applications and should not be eliminated, while others believed standing should be

limited only to government entities. In addition, there were those who believed the VGMC should not have standing to call a hearing when consistency was not in question by local municipalities.

There was varying opinion on how to solve the identified issues. Some believed that many of the raised issues could be solved by amending the current Volusia Growth Management Commission Rules of Procedure, and others, especially many municipalities and the business sector, felt that the Volusia Growth Management Commission should be abolished altogether or limited in scope via a Charter amendment. Team Volusia submitted a white paper signed by over forty local business leaders and/or municipalities who desired the VGMC to be eliminated. Thirteen of the sixteen local municipalities indicated support to limit the duties of the VGMC or eliminate it altogether.

Volusia Growth Management Commission Suggestions

The VGMC – Personnel, Operations, and Procedures (POP) Committee met several times during the charter review process to develop an amendment to their current Rules of Procedure to address a majority of the identified issues of importance to the community including eliminating citizen standing, thresholds for detailed application review, expediting the review process, limiting other directly related duties, and aligning member removal with each municipalities' code of ordinances.

Two revisions of the rules changes were approved by the VGMC. The first version approved on March 23, 2016 required changes to the Charter to be consistent. After conversation with community leaders and the Charter Review Commission, a second version was adopted on April 13, 2016 which did not require changes to the Charter to be effectuated.

The second version of the Rules of Procedure amendment was presented to the Volusia County Council on May 5, 2016. The Council voted to accept the changes as presented by the VGMC and an ordinance was enacted.

Subcommittee Recommendation

The subcommittee's in-depth review and discussion resulted in the subcommittee presenting Rules of Procedure changes as recommended by the VGMC – POP Committee to the Charter Review Commission as a whole.

Overall Discussion

Early in the process, the Charter Review Commission determined that resolving the identified VGMC issues would require considering VGMC Rules of Procedure changes, an amendment to the Charter, or a combination of both. After the VGMC – POP Committee presented the first version of their recommended Rules of Procedure changes, the Commission determined that in order to effectuate those rules changes, specifically changes to small plan amendment applications automatically being deemed consistent, an amendment to the Charter would be necessary. An amendment to the

Charter was authored to resolve any inconsistency between it and the pending Rules of Procedure.

As stakeholders determined there would be some risk in a charter amendment not passing by citizen vote, discussions resulted in an effort to work on a version of the Rules of Procedure that would accomplish the desired changes while not requiring a change to the Charter. The Commission felt a duty to respect the current role and standing of the Volusia County School Board, ensuring proposed changes did not limit their current rights. The VGMC – POP Committee presented a second version of the changed Rules of Procedure to the Charter Review Commission which solved the issue of non-compliance with the existing Charter.

Summary of changes to the Volusia Growth Management Commission Rules of Procedure:

1. Small scale comprehensive plan amendments and large-scale comprehensive plan amendments subject to a joint agreement or other similar type of interlocal agreement:
 - Presumed consistent unless a unit of local government files an objection within twenty-one days;
 - Applicant jurisdiction still has duty to submit notice of amendment to VGMC and other jurisdictions;
 - Planning staff prepares a report based on the information provided in the application package (does not request additional information); and
 - In the case of an objection, a hearing is held unless the objection is withdrawn.
2. All other large scale comprehensive plan amendments:
 - Staff must issue a request for additional information within fourteen days after receipt of the completed application.
3. Standing:
 - Limited to "units of local government" defined as "county, municipalities and school board";
 - Standing is automatic for adjacent jurisdictions and the "school board"; and
 - Non-adjacent units of local government have to prove standing.
4. School Board Review:
 - Limited to whether adequate public schools can be timely planned and constructed to serve the proposed increase in student population, as set forth in Section 206 of the County Charter.
5. Notice of applications:
 - Deleted newspaper advertisement notice provisions;
 - Added provision for posting application notice on VGMC website; and
 - Actual notice of each application provided to each unit of local government.

6. VGMC's ability to call a public hearing:
 - Only if an application is received by the commission and the plan element, amendment, or portion thereof is subject to a prior resolution adopted by the commission and it is inconsistent with the prior resolution.
7. Intervention:
 - Process has been removed.
8. Commission member removal:
 - Appointing governing body has the right to remove the appointed voting representative as set forth in the appointing body's code of ordinances.

Charter Review Commission Recommendation

The Charter Review Commission reviewed the Rules of Procedure revisions and agreed to support that the changes would accomplish most of their concerns without requiring a change to the Charter. The Volusia County Council voted to accept the Rules of Procedure changes as presented by the VGMC on May 5, 2016.

Timeline of Meetings Relating to Discussion of the Volusia Growth Management Commission

- | | |
|--------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| September 23, 2015 | Daytona Beach Library Listening Session – request for consideration to review the VGMC |
| September 29, 2015 | DeLand Library Listening Session – public comments regarding the VGMC |
| October 28, 2015 | Volusia Growth Management Commission Meeting – overview presentation |
| December 14, 2015 | Charter Review Commission Meeting – VGMC discussion <ul style="list-style-type: none"> • Correspondence from public/municipalities/businesses regarding VGMC • Guest speakers: <ul style="list-style-type: none"> ○ Joseph Yarbrough, South Daytona City Manager ○ Deanie Lowe, Former Volusia County Council Chair and Director of Elections ○ Volusia Growth Management Commission, Gerald Brandon Vice-Chairman ○ Team Volusia, Dwight Durant Secretary ○ CEO Business Alliance – Kent Sharples President • Subcommittee established |
| January 4, 2016 | Charter Review Subcommittee Meeting |

January 21, 2016	Volusia Growth Management Commission – Personnel, Operations, & Procedures (POP) Committee Meeting
January 25, 2016	Charter Review Subcommittee Meeting <ul style="list-style-type: none"> • VGMC POP Committee presentation regarding recommendations for rules/procedure changes. Recommendations have not been ratified yet by the VGMC as a whole.
February 1, 2016	Charter Review Commission meeting – subcommittee update
February 4, 2016	Volusia Growth Management Commission – Personnel, Operations, & Procedures (POP) Committee Meeting
February 24, 2016	Volusia Growth Management Commission – Personnel, Operations, & Procedures (POP) Committee Meeting
March 3, 2016	Volusia Growth Management Commission – Personnel, Operations, & Procedures (POP) Committee Meeting
March 7, 2016	Charter Review Subcommittee Meeting <ul style="list-style-type: none"> • VGMC POP Committee presentation regarding recommendations for rules/procedure changes. Recommendations have not been ratified yet by the VGMC as a whole. • Timeline discussed • Voted to move item forward to full Charter Review Commission for continued discussion
March 14, 2016	Charter Review Commission Meeting
March 23, 2016	Charter Review Commission Meeting
March 23, 2016	Volusia Growth Management Commission – Personnel, Operations, & Procedures (POP) Committee Meeting
March 23, 2016	Volusia Growth Management Commission Meeting <ul style="list-style-type: none"> • Voted and accepted version 1 of the Rules of Procedure which would require a charter change.
April 4, 2016	Charter Review Commission Meeting <ul style="list-style-type: none"> • Tentative vote regarding support of VGMC rules changes and draft of a possible charter amendment

- April 7, 2016 Volusia Growth Management Commission – Personnel, Operations, & Procedures (POP) Committee Meeting
- April 11, 2016 Charter Review Commission Meeting
- April 13, 2016 Volusia Growth Management Commission – Special Meeting
- Voted and accepted version 2 of the Rules of Procedure which would not require a charter change.
- May 5, 2016 Volusia County Council Meeting
- Council votes to accept VGMC rules change.
- May 9, 2016 Charter Review Commission Meeting

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History

History of the Charter Review Process

In 1970, Volusia voters adopted the Volusia County Home Rule Charter, which governs County government. It provides for local lawmaking, the establishment of the Volusia County Council, the election of the Sheriff, the Elections Supervisor and the Property Appraiser. It mandates that County government provide a wide variety of essential services.

Volusia was the first County in Florida to adopt a Home Rule Charter, subsequent to the 1968 revisions in the Florida Constitution. Today, most urban counties in Florida have some form of Charter government. Many of those Charters have borrowed heavily from Volusia's Charter.

The Volusia County Charter calls for citizens to be appointed to a Charter Review Commission to be assembled at least every 10 years to review the Charter and County ordinances. The Commission is to present its recommendations to the Volusia County Council within one year of the commencement of its work. If Charter amendments are recommended, they go directly to the voters in the next general election.

The Volusia County Council established the latest Charter Review Commission in 2015. It consisted of 15 members. Volusia County Council members appointed two members each and the entire County Council selected the 15th member for appointment to the Commission. The Commission convened for its organizational meeting in September, 2015 and presented its recommendations to the County Council in May, 2016. After the County Council has received the Commission's recommendations, three public hearings on the recommendations will be scheduled.

The public was encouraged to follow the progress of the Charter Review Commission by attending scheduled meetings, reading the meeting minutes on the County's website or discussing its work with the Commission members.

The 2015-2016 Charter Review Commission was chaired by J. Hyatt Brown, a former Florida House of Representative for the 31st district from 1972 to 1980, and Speaker from 1978 to 1980. Mr. Brown is Chairman of the Board of Brown and Brown, Inc. and has served as Vice-Chair and Chair for several corporations. Glenn S. Ritchey, Sr., former Mayor of Daytona Beach serves in many capacities on a number of boards within the community.

Volusia County's Home Rule Charter

The Volusia County Home Rule Charter is the foundation for Volusia County's Council/Manager form of government. It provides the framework for self government within the guidelines of Florida law.

The Home Rule Charter was approved by Volusia voters in a special countywide referendum on June 30, 1970. The Charter was created by a 21-member citizens committee which spent nine months of intensive study developing the framework for local government in Volusia County.

The passage of the Home Rule Charter set a precedent, as Volusia was the first County in Florida to adopt home rule powers, pursuant to the 1968 Florida Constitution. Today, most of Florida's urban counties have followed Volusia's leadership and have approved their own versions of home rule charters.

The Home Rule Charter created a Council/Manager form of government which took effect January 1, 1971. The County Council is the legislative arm of Volusia County and sets policy for the government.

The County Manager, who serves at the pleasure of the County Council, executes the policies established by the County Council and oversees the daily operations of the government. County employees work under the direction of the County Manager within the structure of the system of merit rules and regulations.

The Charter was amended by voters during a special referendum election on November 5, 2002. Some of the changes included County Council term length and making the County Chair an elected (not appointed), four-year position.

Amendment to the Volusia County Home Rule Charter

The Home Rule Charter mandates a review at least every ten years by a Charter Review Commission. Proposed amendments to the Home Rule Charter must be approved in a countywide referendum. The Charter was reviewed in 1975, 1985, 1995, and 2005. This most recent review began in 2015.

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Rules of Procedure

**Charter Review Commission
Rules of Procedure
2015-2016**

RULE 1. Public Meetings

All meetings of the Commission, including all meetings of its committees and study committees, shall be open to the public. Notice of the date, time and place of said meetings shall be made available to the public in advance of the meetings by notifying the press, posting on the County's website and using social media.

RULE 2. Proposals for Charter Review

Proposals for Charter review being made by anyone other than Commissioners should be submitted to the Charter Review Commission using the comment link available on the Charter Review Commission page or in written form and should include:

1. Name, address, and telephone number of the presenter and the name of the Organization being represented, if any.
2. The current wording of the article of the Charter that the presenter desires to change.
3. An explanation of the weaknesses of the article as currently written, and the reason for the changes and what would be improved.
4. The exact way the presenter would like the Charter article rewritten.

RULE 3. Citizen Participation at Meetings

Whenever possible, any and all interested citizens shall be afforded an opportunity to comment on matters before the Commission or any study committee. Citizens wishing to comment should, in the general case, give written notice of their desire to make such comment at or prior to the meeting.

The remarks of any citizen should be germane to the agenda or topics then under consideration. Each agenda shall include and prescribe a certain portion of the meeting at which "Remarks of Interested Citizens" may be made. The Chairman of the Commission, committee, or study committee may impose reasonable limitations on the time allotted to any citizen. Such limitations shall be imposed only in the interest of fairness to all citizens desiring to be heard.

RULE 4. Frequency of Meetings

There shall be at least one (1) meeting of the full Commission each month.

RULE 5. Place of Meetings

The meetings of the Commission, committees or study committees should be at a meeting place large enough to accommodate not only the Commission, committee or study committee, as the case may be, but also interested citizens. Unless otherwise specified, Commission meetings will be held at the Daytona Beach International Airport, second floor Volusia Room, 700 Catalina Drive, Daytona Beach, FL 32114. Subcommittee meetings will be held at the Emergency Operations and Sheriffs Communication Center, 3825 Tiger Bay Road, Daytona Beach, FL 32124.

RULE 6. Call and Notice of Meetings

Date, time and place of each regular meeting of the Commission shall be announced at the preceding regular or special meeting of the Commission. The agenda of each regular or special meeting shall include the fixing of the date of the next regular meeting. Special meetings may be called by the Chairman of the Commission, or by any eight (8) members of the Commission requesting such special meeting in writing filed with the Secretary. The Secretary of the Commission shall be responsible for mailing a written notice of the date, time and place of meetings of the Commission to the members of the Commission. All such notices shall be mailed not later than four (4) days prior to the noticed meeting. The notices shall be mailed to the members of the Commission at their addresses listed on an appropriate form kept by the Secretary. It shall be the responsibility of any members of the Commission to notify the Secretary of any change of address. The chairman of each study committee or committee shall be responsible for giving sufficient written or telephone notice of study committee or committee meetings to members. A written notice of special meetings of the entire Commission shall be given in the same manner as written notices of regular meetings, except that the written notice of a special meeting shall include the purpose for the call of such special meeting.

RULE 7. Agenda for Regular Meetings

Unless otherwise ordered by the Commission, the agenda for regular meetings of the Commission shall be as follows:

- I. Call to Order
- II. Roll Call
- III. Approval of Minutes of Previous Meeting(s)
- IV. Public Participation (Limit 3 minutes)
- V. Presentation of Issue
- VI. Reports of Subcommittees
- VII. Discussion by Commission of Matters Not on the Agenda
- VIII. Adjournment with Day Fixed for Next Meeting

RULE 8. Recording of Minutes

Meetings of the Commission, committees and study committees shall be recorded. The tapes of all such meetings shall be preserved for a period of two years after the minutes are approved by the Commission. The Secretary shall be responsible for ensuring that the recording apparatus is available at each meeting of the Commission and each meeting of the committees and study committees. The Secretary shall further be responsible for safeguarding the audio recordings of such meetings. In addition to the tape recordings of the meetings, the Secretary shall take minutes of the proceedings of the Commission and the chairman of each study committee or a person designated by such chairman shall take minutes of all proceedings of the study committees. All records of the Commission, including the audio recordings of the meetings, shall be made available to the public. Minutes of the study committee proceedings shall be filed with the Secretary at least once per month.

RULE 9. Quorum

A majority of the members of the Commission shall constitute a quorum at all meetings of the Commission. A majority of study committees or other committees shall constitute a quorum.

RULE 10. Proxy Voting

No member of the Commission or any of its study committees or committees shall have the power to vote by proxy. Only those members physically present shall be entitled to vote.

RULE 11. Preliminary or Tentative Votes

Any member may move for a tentative vote on any question or motion pending before the Commission or any committee or study committee. Such motion shall have the same precedence as a motion for the previous question; unamendable, not debatable, and requiring a majority vote for adoption. If the motion carries, a preliminary or tentative vote shall be immediately taken on the question or motion before the Commission, committee or study committee. The results of such vote shall not be determinative of the motion or question thereto pertaining. There shall be no limit to the number of times a preliminary or tentative vote may be taken.

RULE 12. Official Rules of Order

Except as otherwise provided in these rules of procedure, Robert's Rules of Order Revised (the most recent edition) is hereby adopted as the official rules of order of the Commission and all committees and study committees.

RULE 13. Duties of the Chairman

The Chairman shall:

- a) Preside at all regular and special meetings of the Commission;
- b) Represent the Commission at all functions and activities;
- c) Serve as ex-officio (non-voting) member of all committees and study committees;
- d) Be charged with the responsibility of making all committee assignments and appointment of all chairmen of committees and study committees;
- e) Call special meetings when necessary;
- f) Coordinate publicity with the Executive Committee;
- g) Co-sign all disbursement requests, certifying that the disbursement has been duly approved by resolution of the entire Commission.

RULE 14. Duties of the Vice-Chairman

The Vice-Chairman shall perform the duties of the Chairman in the absence or inability to serve of the latter.

RULE 15. Duties of the Secretary

The Secretary shall:

- a) Be custodian of all records of the Commission;
- b) Keep an address and attendance roster;
- c) Attend to all correspondence for the Commission as a whole;
- d) The above duties may be supervisory in nature, and the Secretary may delegate any of the above duties to staff assigned by the County Manager to support the Commission. The Secretary shall make all minutes available to the public and open for inspection at all reasonable times. The attendance roster shall likewise be open for inspection by any member and by the public at any reasonable time;
- e) Maintain accurate records showing the nature, purpose, and amount of all expenditures made on behalf of the Commission;
- f) Co-sign all disbursement requests with the Chairman.

RULE 16. Executive Committee

The Executive Committee shall be composed of the Officers of the Commission and the chairman of each subcommittee.

The purpose of the Executive Committee is to coordinate the activities of the study committees and committees and to prepare an agenda and timetable of Commission activities and to coordinate the drafting of the final report and such recommendations as might be necessary for presentation to the Commission.

RULE 17. Policy on Publicity

Every effort shall be made to ensure that the proceedings of the Commission are made available to the news media. No attempt shall be made to inhibit the normal processes of the news media. Public statements by the Commission or by study committees shall be coordinated through the Executive Committee. Members of the Commission may make public or private statements of their personal feelings, attitudes or beliefs at any time. In making such statements, however, members of the Commission shall on every occasion make an affirmative statement that their views are not represented as the views of the Commission as a whole. The Chairman of the Commission shall be responsible for announcing the position of the Commission as a whole.

RULE 18. Policy on Attendance

Attendance at all meetings of the Commission, including meetings of committees and study committees, is mandatory. Any member having two (2) absences from regular or special meetings of the entire Commission without written request and prior approval or, in the case of an emergency, oral approval, by the Chairman, will be dropped and a vacancy declared. Absences from meetings of the committees or study committees shall be subject to approval by the chairman of the committee or study committee.

RULE 19. Vacancies on Commission

A vacancy on the Commission shall exist upon the death, resignation, or disqualification of any member. The vacancy shall be filled by the designation of a replacement member by the Volusia County Council.

RULE 20. Amendment

These rules and procedures shall be the by-laws of the Commission and may be amended by an affirmative vote of a majority of the members of the Commission present and voting or, if the amendment is included in the notice of the meeting, then by a majority vote of members present and voting.

RULE 21. Rules and Procedures Not Covered

Any question on procedure or policy of the Commission which is not expressly covered by these rules shall be referred to the Executive Committee for its recommendation. Any new rules and procedures proposed by the Executive committee shall be adopted by majority vote of Commission members present and voting.

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Meeting Schedule

Charter Review Commission Meeting Schedule

DATE	PLACE	PURPOSE
September 3, 2015	Dennis R. McGee Room Daytona Beach Airport	Organizational Meeting
September 15, 2015	New Smyrna Beach Regional Library	Listening Session
September 16, 2015	Deltona Regional Library	Listening Session
September 21, 2015	Ormond Beach Regional Library	Listening Session
September 23, 2015	Daytona Beach Regional Library	Listening Session
September 29, 2015	Deland Historic Courthouse Training Room	Listening Session
October 12, 2015	Dennis R. McGee Room Daytona Beach Airport	Regular Meeting
November 9, 2015	Dennis R. McGee Room Daytona Beach Airport	Regular Meeting
December 14, 2015	Dennis R. McGee Room Daytona Beach Airport	Regular Meeting
January 11, 2016	Dennis R. McGee Room Daytona Beach Airport	Regular Meeting
February 1, 2016	Dennis R. McGee Room Daytona Beach Airport	Regular Meeting
March 14, 2016	Dennis R. McGee Room Daytona Beach Airport	Regular Meeting
March 23, 2016	Dennis R. McGee Room Daytona Beach Airport	Regular Meeting
April 4, 2016	Dennis R. McGee Room Daytona Beach Airport	Regular Meeting

April 11, 2016	Dennis R. McGee Room Daytona Beach Airport	Regular Meeting
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May 9, 2016	Dennis R. McGee Room Daytona Beach Airport	Regular Meeting
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Volusia Growth Management Commission Subcommittee Meetings

DATE	PLACE	PURPOSE
January 4, 2016	Dennis R. McGee Room Daytona Beach Airport	Subcommittee Meeting
January 25, 2016	Dennis R. McGee Room Daytona Beach Airport	Subcommittee Meeting
March 7, 2016	Dennis R. McGee Room Daytona Beach Airport	Subcommittee Meeting

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Citizen Recommendations

Issues of Consideration from the Public

Issue for Consideration	Charter Section (if applicable)
Beach	
Beach Driving	
Beach Tolls	
Volusia Growth Management Commission	Section 202.3
Economic Development	
Human Services	
Environment	Section 202.4
Minimum standards	
Protection of waterways	
Personnel Board	Section 1003
Legal Review	Section 307
Ethics	Article XII
Governance	
Review need for charter government	Section 101
Division of Powers	Section 203
Staff support for council members	Article III
Background investigations of candidates	Article III
Non interference by County Council	Section 303.1
Compensation	Section 304
Review of budgetary process	Section 304
Reimbursement of Council expenses	Section 304
Votes that required 2/3 of Council	Section 306
Term limits of Council	Section 307
Strategic planning	Section 307.2
Medical Examiner – Florida Statute 406	Section 404
Location of County court facilities	Section 501
Sheriff jail	Section 601.1
Confirmation of legal assistance by Council	Section 601.2
Setting of Council agenda	Section 1103
Government consolidation	Section 1307
Resign to run for elected office	Section 1307
Improved communication with Cities	
Recall of elected official – Florida Statute 100.361	
Sheriff – constitutional officer	
Cap fees, penalties, and interest rates of cities	