

2018 Annual Report

County of Volusia Division of Corrections

Department of Public Protection

Mark Flowers, Ph.D., CCE



Volusia County Council



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Table of Contents

Introduction

About VCDC	4
VCDC Population	5

What We Do

Administrative Services	6
Organizational Chart	7
Intake/Booking	8
Security Staff and Specialized Units	9
2018: Toward Successful Reentry	10
Case Management/Inmate Programs	12
Chaplain Services.....	14

Highlights for 2018

Awards and Recognitions.....	15
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Finance and Human Resources

Budget	16
Staffing.....	17

Data Detail	18
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ABOUT VCDC

Design Capacity:

VCDC: 899

VCCF: 595

Total: 1,494

As the mission statement of the Volusia County Division of Corrections (VCDC) indicates, the Division is committed to providing a safe and secure facility for the benefit of the community and the individuals who are housed at the facility. One of the primary responsibilities of the Division is to maintain the physical facilities that it manages. These facilities include the Volusia County Branch Jail (VCBJ) and the Volusia County Correctional Facility (VCCF).

The Volusia County Branch Jail (VCBJ), opened in 1987, has a design-rated capacity of 899, while the Volusia County Correctional Facility (VCCF) opened in 1977 and has a design-rated capacity of 595. Combined, VCDC has a design-rated capacity of 1,494. Design-rated capacity represents the number of inmates that the facility is designed to hold at any given time, not the maximum number of inmates that can be held. While efforts are continuously made to manage the size

of the jail population, there are times that the

population can exceed the design rated capacity due to the variety of external influences on the jail population.

Mission Statement

The mission of the Volusia County Division of Corrections is to protect the community by maintaining a secure jail that also is safe, humane, and constitutional in operation.

To maintain a manageable jail population, VCDC staff pay close attention to a multitude of statistics regarding various aspects of the jail population and respond as needed by working closely with other stakeholders in the criminal justice system to include local courts and pre-trial services as well as the State Department of Corrections.

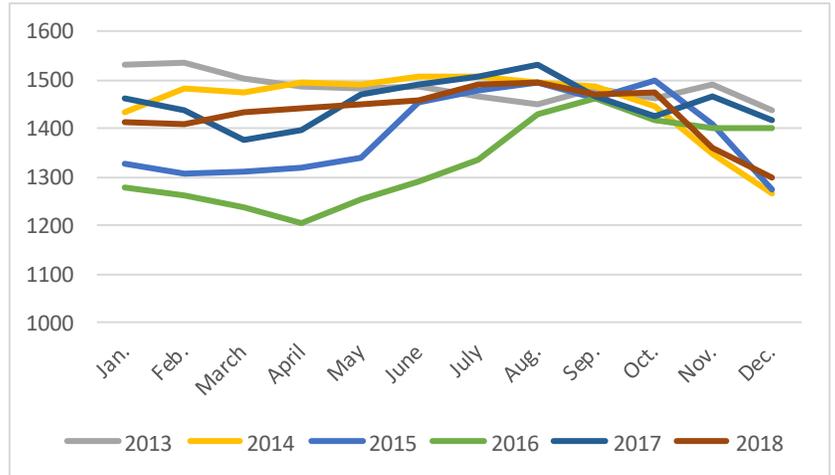


Additionally, VCDC meets quarterly with the Public Safety Coordinating Council (PSCC) to share data and information with other stakeholders in the Volusia County Criminal Justice system, including judges, county council members, and the Volusia County Sheriff's Office, among others. This year, Councilwoman Heather Post represented the Volusia County Council, and Chief Judge Zambrano served as the representative for the courts. These meetings are announced and open to the public.

VCDC POPULATION

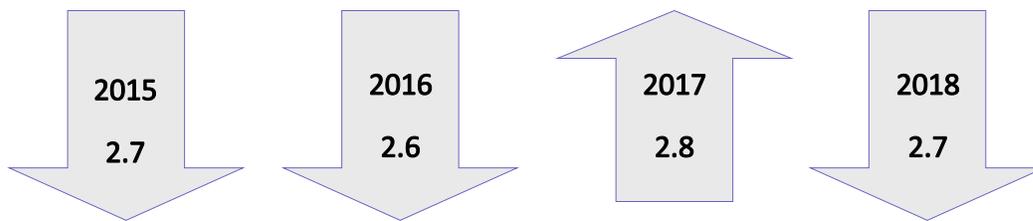
The primary indicator of the size of the jail population throughout the year is the average daily population, which is an average of the actual number of inmates recorded at a specific time each day. The average daily population (ADP) in 2018 was **1,433**. Figure 1 demonstrates the trend in ADP by month from 2013 through 2018. The ADP is monitored closely throughout the year to identify trends and allocate resources appropriately.

Figure 1: ADP Trend 2013—2018



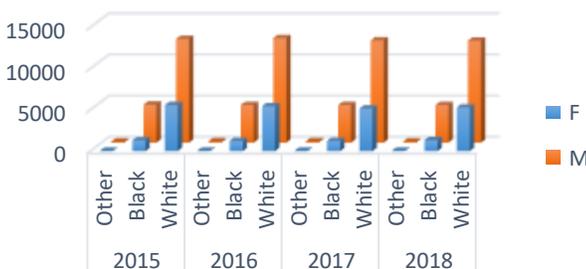
The annual ADP is used to calculate the incarceration rate for the County of Volusia. In 2018, the incarceration rate resumed its downward trend that had been observed in 2015 and 2016 with a rate of **2.7** incarcerated persons per 1,000 in Volusia County. This is a 3.5% reduction in incarceration rate between 2017 and 2018.

Incarceration Rates, 2015—2018



Inmate Demographic Profile

Figure 2: Inmate Demographic Profile 2015—2018



Consistent with prior years, the largest demographic group at VCDC was white males, followed by white females. In 2018, almost 72% of inmates booked were male, while approximately 28% were female.

White inmates comprised 74.4% of inmates booked, 24.8% were black, and .8% were of another race. The percentage of the population comprised of white females (22%) was similar to the percentage of the population comprised of black males (19%).

ADMINISTRATIVE SERVICES

As the organizational chart on page 7 indicates, the staff of VCDC work under the direction of Dr. Mark Flowers, the Director of Corrections, and has several unique areas of responsibility to include administrative services, security, case management, and maintenance. Each area is crucial to the day-to-day operations of the facility.

Responsible for:

- Budget
- Purchasing
- Central supply
- Mail
- Inmate accounts
- Payroll
- Research
- Contracting

Managing the nearly 24,000 inmates that come through the doors of VCDC each year involves a team of people, many of whom are non-sworn, civilian employees. One area comprised entirely of civilian employees is Administrative Services. Staff members in this area have responsibilities which include budgeting, payroll, purchasing, inmate account management, and central supply, to name a few. Without the work of administrative services staff, security staff and case management could not focus as closely on the task of managing inmates.

One vital area of administrative services is inmate accounts. VCDC manages all inmate commissary accounts, which can include monies that are deposited upon intake (i.e., the inmate had cash on them when they were booked) or that family or friends have deposited into their accounts from outside of the jail. Online resources such as **touchpayonline.com** make it easy for family and friends do to so. Staff in administrative services manage several million dollars of deposits and charges every year.



Inmates may spend this money on phone time or commissary items which can include food or hygiene items. Family or friends can also purchase care packages through **icaregifts.com** to send to inmates directly without having to deposit money into their accounts. VCDC earns commission on the items purchased for or by inmates which goes directly into to an inmate welfare fund. This account may only be spent on items or programs that are for the direct benefit of inmates. For instance, supplies for inmate work programs and the services of a full-time chaplain are paid for through the inmate welfare fund.

Major initiatives for Administrative Services staff in 2018 included:

- Organization and stream-lining of central supply
- Consolidation of legal research to service available to inmates through the in-block kiosks
- Created replacement plan for office furniture

INTAKE/BOOKING

Identification and Receiving

Officers in the identification and receiving area processed **23,768** people in 2018. While many of these individuals are released soon after intake (through bond or pre-trial release), everyone that comes into the Volusia County Branch Jail is fully processed through the ID and receiving area.

While most bookings proceed smoothly, there are times when the challenge of substance abuse or mental health issues present themselves to officers. Because the ID/receiving area is the first contact that staff at VCDC have with inmates as they are booked, it is crucial that officers recognize emergent needs of inmates in a

timely manner. In 2018, 23% of inmates booked into VCDC self-reported that they were going through substance or alcohol withdrawal at the time of booking. Officers, along with medical and mental health staff in the ID/Receiving area identify inmates in need of special housing in a detoxification or mental health housing unit.

23% of inmates booked self-reported alcohol or substance withdrawal at the time of booking

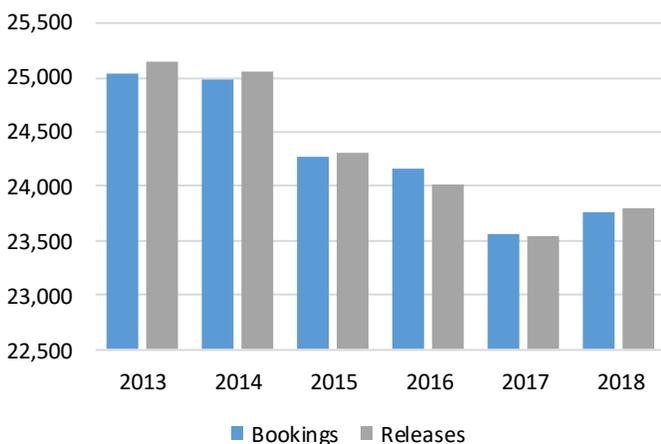
Booking and Release

Booking officers work to process all information from the arresting officer or court that might impact an individual's stay at VCDC. Additionally, booking officers are crucial actors in the process of managing the jail population. They are able to identify and track individuals who are being held for other agencies or who need to be transported to state prison. By tracking this information, booking officers are able to arrange for pick

up by holding agencies to release those inmates from VCDC custody. When inmates can be moved to the appropriate jurisdiction, it saves Volusia County the cost of incarcerating those inmates.

Although there was a decrease between 2017 and 2018 in ADP and incarceration rate, the number of people booked into VCDC increased slightly (nearly 1%). Maintaining a lower ADP in the face of an increase in bookings speaks to the work of VCDC staff to manage the population.

Figure 3: Bookings and Releases 2012—2018



SECURITY STAFF AND SPECIALIZED UNITS

Security Staff

Correctional officers are responsible for the every-day custody, care, and security of inmates under the jurisdiction of VCDC. As such, officers are typically assigned a housing unit for which they are responsible during their shift. Officers facilitate inmate movement to various activities (e.g., visitation, programs, court, etc.), address issues as they arise in the unit, and manage all activity on the unit. With an ADP of **1,433** during 2018, officers managed combined facilities that hovered near **96%** capacity.



The work of all officers, regardless of their assignment is focused on providing a safe and secure environment for all inmates and staff.

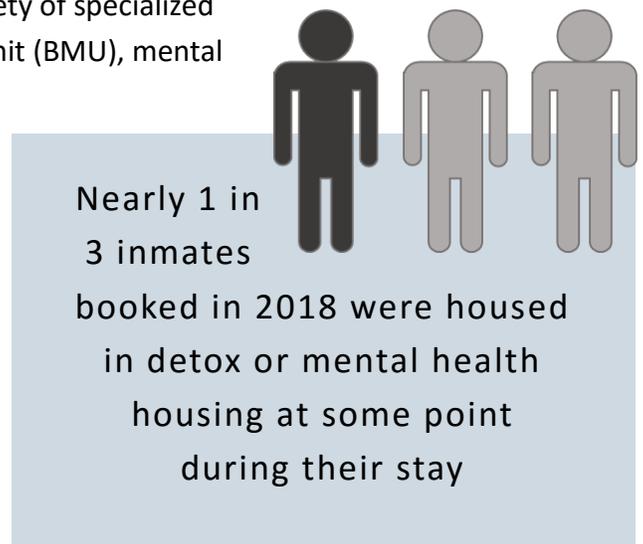
Efforts toward safety and security can take on a variety of forms to include the identification of potential medical or mental health issues, the enforcement of institutional rules, and investigation of rule violations.

Specialized Units

Officers at VCDC also have the opportunity to work in a variety of specialized units or teams. These include the behavioral modification unit (BMU), mental health units, and investigative team, among others.

Over **30%** of inmates booked in 2018 were housed in a detox or mental health unit at some point during their time at VCDC. This demonstrates the significant care needs of inmates as they are incarcerated. The officers in the mental health and detox units are provided specialized training to address these needs.

Members of the investigative team are responsible for several activities that are focused on the security of the institution and assist law enforcement. The investigations team served over **300 in-custody warrants**, conducted **28 K-9 searches**, intercepted multiple items of contraband sent via mail, implemented a tattoo photographing system, and provided invaluable assistance to a number of law enforcement agencies. The team is also responsible for investigating all disciplinary reports (DRs) against inmates in custody. In 2018, the investigations team conducted over **700 DR investigations**.



2018: TOWARD SUCCESSFUL REENTRY

This year, VCDC was able to expand the community service provided by inmates to include:

- Mowing crews for county property
- Set-up and clean-up for school board meetings
- Car wash for county fleet vehicles
- Life guard tower repair and painting
- County food drive pick-up
- Cold weather shelter set-up
- Clean up and prep of facilities for Florida Sheriff's Youth Ranch
- Fresh produce grown and donated to domestic violence shelter

Work crews provided over \$4 million of labor to Volusia County in 2018

Ideally, officers and staff at VCDC would only see an individual one time. However, the unfortunate reality is that some inmates become familiar faces at VCDC as they continue to reoffend once they are released from custody. To address the issue of recidivism (the re-incarceration of people after release), VCDC began a renewed effort toward developing effective reentry programs and opportunities for inmates. These efforts recognize that there are obstacles that inmates face upon release and work to help inmates prepare for and deal with those potential obstacles.

A specialized reentry team was established in 2018 and has worked diligently to develop and maintain relationships with outside agencies and organizations that might be able to provide assistance to inmates. This team performs needs assessments for sentenced inmates to determine what resources are needed most. These needs might be related to employment, housing, medical or mental health care, or recovery from substance abuse, to name a few.

Because struggles finding employment are so common for inmates when they are released, and consistent employment may prevent future offending, the reentry team is especially focused on assisting with issues related to obtaining employment. Along this vein, the reentry team helps inmates obtain documentation, such as birth certificates, social security cards, or identification cards that are necessary for securing employment.

Approved inmates attend iDignity events, sponsored by local iDignity groups who work to provide identification documents to those who cannot afford, or do not know how, to obtain identification. The re-entry team also arranges for the Florida Licensing On Wheels (FLOW) bus to come to

134 inmates received identification cards or drivers licenses through programs offered by VCDC in 2018

Case management counselors and correctional officers assigned to the re-entry team have partnered with the following agencies to provide assistance to inmates upon release:

Career Source

United Way

Goodwill

Salvation Army

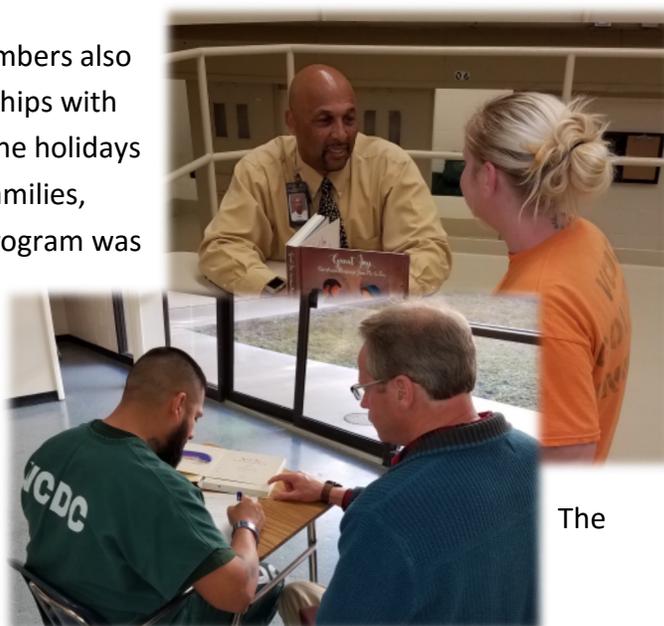
the Volusia County Correctional Facility on a monthly basis. In 2018, **134 inmates** received their identification cards through iDignity or the FLOW bus while incarcerated at VCDC.

A key feature of the reentry efforts is the development of work skills while incarcerated in hopes of applying those skills to meaningful employment upon release. Work skills are developed through assignment to inmate work crews that provide community service to Volusia County as a whole. So, not only are inmates learning vital work skills and developing good habits, but they are giving back to the community in a restorative fashion. During 2018, inmate work crews at VCDC provided **372, 358 hours** of community service hours for a cost savings to the county

of over **\$4 million** if the County had paid for the services provided by inmate work crews.

Members of the re-entry team work with organizations such as Career Source and Goodwill to provide resources and support for finding employment. Additionally, certificates of skills mastery are provided to inmates who have completed various skills assessments as part of the inmate work programs. These certificates may be presented to future employers as support for inmates' qualifications.

While employment is a focus of reentry efforts, team members also recognize the importance of maintaining quality relationships with family and friends on the outside. VCDC recognizes that the holidays can be a particularly difficult time for inmates and their families, especially if children are involved. In 2018, a storybook program was piloted which allowed inmates with young children to create a recording of themselves reading a holiday book for their child. Books that included a recording device were purchased and mailed with funds from the inmate welfare fund. **Sixteen inmates** (10 females and 6 males) were able to create these recordings for their children. Storybooks were recorded and mailed in time for Christmas.



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CASE MANAGEMENT/INMATE PROGRAMS

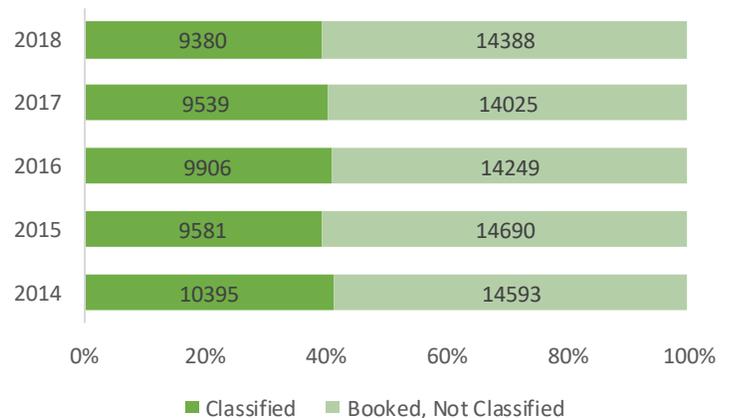
Classification

While there are case management counselors that are specifically assigned to reentry efforts, the majority of case management counselors work to classify inmates after intake into the appropriate security level, and manage everyday activities and programming for inmates. Even though most inmates booked into the VCDC are released within 72 hours, case management counselors work diligently to classify all other inmates in a timely manner.

Case management counselors are responsible for (to name a few):

- Reviewing criminal history and background to appropriately classify inmates
- Providing for specific needs of inmates with disabilities
- Updating inmate visitation lists
- Responding to inmate requests
- Communicating with family members who are concerned about an inmate
- Enrolling inmates in programming
- Reviewing needs of all inmates and coordinating services

Figure 4: Inmates Classified and Booked, 2014—2018



Classification involves a review of an inmate’s charges and criminal history to identify any issues that might impact the security level necessary to house the inmate. Additionally, case management counselors collect information regarding educational level, work skills, or other programming needs.

All case management counselors have been trained on the Ohio Risk Assessment System (ORAS) , and a review of

classification procedures is underway. The goal, particularly for those sentenced inmates who are often in VCDC custody for longer periods, is to match programs offered to the needs of the individual inmate in the hopes of reducing the potential for recidivism, or re-incarceration.

Inmate Requests/Needs

Case managers also respond to a large number of inmate requests ranging from updating the list of approved visitors, to checking on release dates, and a number of issues in between. While most requests are fairly straightforward, case management counselors addressed over **43,549** requests in 2018.

Inmate Programs

As mentioned above, the reentry team is keenly focused on reentry programming to help inmates succeed upon release. While the reentry team is developing targeted programs, all case management counselors are involved with assessing and assigning inmates to a variety of inmate programs.

The Correctional Treatment Diversion Program (CTDP), Adult Basic Education, and work programs have been most consistently offered at VCDC in the last several years. CTDP is a court-ordered drug treatment program that allows inmates to serve a shorter sentence in-jail with the requirement to participate in an intensive treatment program upon release. Inmates in this program are provided a seamless transition for treatment from in-custody to the outside. Educational programs work to provide basic education and allow inmates to work toward their GED if they do not hold one or a high school diploma. All of the inmate programs are growing, as focus has shifted to encouraging participation in programming.

Table 1: VCDC Program Enrollments 2015—2018

Program	2015	2016	2017	2018
Correctional Treatment Diversion Program	80	111	147	153
Testing for Adult Basic Education (TABE)	162	215	184	222
Adult Basic Education	62	86	126	169
Inmate Workers	1,648	2,038	2,659	3,202

Additionally, **10 GED** testing sessions were offered throughout 2018. **Nine (9) inmates** were able to earn their GED while incarcerated, and **1 additional inmate** made progress toward passing the 4 tests necessary. This inmate successfully completed testing and received their GED after release in 2018 as well.

CHAPLAIN SERVICES

VCDC was pleased to welcome the services of a full-time chaplain in 2018. While volunteers have provided quality services in prior years, a full-time chaplain is able to engage with inmates and coordinate resources that were beyond the ability of volunteers simply due to the time commitment. Chaplain Williams, through his affiliation with Good News Jail and Prison, has been able to coordinate a number of special programs and activities for the benefit of inmates.



The most prominent example of his work has been the **Inmate Encounter** that was hosted by VCD in May, 2018. This experience brought motivational speakers to VCD in order to engage inmates and provide a message of hope and change. Inmates were treated to a number of talks and displays including a basketball skills demonstration and live music.

Chaplain Williams has begun **“Look Behind the Walls”** jail tours to encourage members of the faith-based community to volunteer to serve not only in a jail setting, but also serve the needs of inmates upon release. This has allowed people to develop the insight that inmates are members of the community that will likely be back in the community soon.

More structure has also been brought to the religious programming offered at VCD which has resulted in higher attendance for the various services. **Easter communion** was offered in April, and the **1st Annual Volusia County Corrections Men’s Christmas Chorus** was coordinated for the holidays in December. Average participation for the religious services is presented in Table 2 below.

Table 2: Average Participation for Religious Programming

Class	# Offered	Avg. Attendance	Class	# Offered	Avg. Attendance
Calvary Christian Center	92	20	Set Free By The Word	41	9
Catholic Services	104	18	Stetson Baptist Church	40	25
Celebrate Recovery	12	16	Thy Will be Done/Second Chance	37	17
Christ to Inmates	44	27	Tomoka Christian Church Freedom in Christ	48	24
First Baptist Bible Study	53	23	VCD Chaplain's	63	12
Islamic Services	10	1	Word of Life Ministries	45	15
Jehovah's Witnesses	86	9	Yorker International Ministry	41	14
Relevant Church IMC	48	16			

AWARDS AND RECOGNITIONS

Officer and Employee of the Shift

Every six months, shift assignments are reviewed and assigned. VCDC uses this time of reflection and change to recognize outstanding work by sworn and civilian staff in the prior six months, and award “Officer and Employee of the Shift” recognitions. Nominees are selected by supervisors, and the winners are voted by all employees and contract staff of VCDC. This award is truly a recognition by supervisors and peers of the efforts made by nominees to strive for excellence. This year, VCDC was pleased to award the following staff with Officer or Employee of the Shift.

- Senior Officer Matthew Harrison
- Officer Samantha Weber
- Mr. Enrique Hernandez
- Officer Tracie Bass
- Senior Officer Susan Audit
- Ms. Melissa Cardona

Correctional Officer and Staff Appreciation Week

Correctional officers and staff can have challenging jobs. It is important to recognize the good work that they do on a day-to-day basis, but it is great to be able to focus attention and treat staff to something special. During Correctional Officer and Staff Appreciation Week, staff were treated to hot dog and hamburger lunches cooked by management.



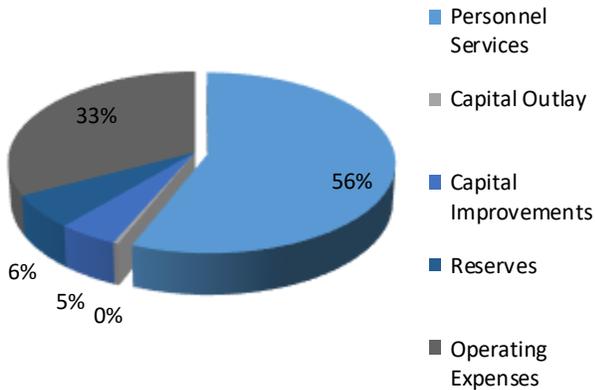
Community members also donated a variety of goods and treats that were given to officers and staff through a

blind drawing. VCDC is grateful for the support of the community and their recognition of the work that VCDC officers and staff do to ensure the safety of the community.



BUDGET AND STAFFING

Figure 5: Budget Allocation by Category



\$49,237,546 has been adopted for FY 18—19.

Per Diem

The total operating expenses at the end of the fiscal year is used to calculate the fiscal year per diem, or cost per day for an inmate’s stay (Per diem = (operating budget ÷ FY ADP) ÷ 365) The per diem for FY 2018 came to \$84.67. In other words, to house an inmate it costs VCDC \$84.67 per day (or \$30,904.55 a year). The trend in per diem is shown in Figure 6. There is an indirect relationship between per diem and ADP. This is largely because the operational budget does not fluctuate in the same way that ADP does. ADP can be unpredictable, and the operating budget must account for these fluctuations.

Efforts to Reduce Cost

Staff across the Division have taken steps to attempt to reduce costs this year, as they do every year. The items listed below represent a sampling of the efforts undertaken this year:

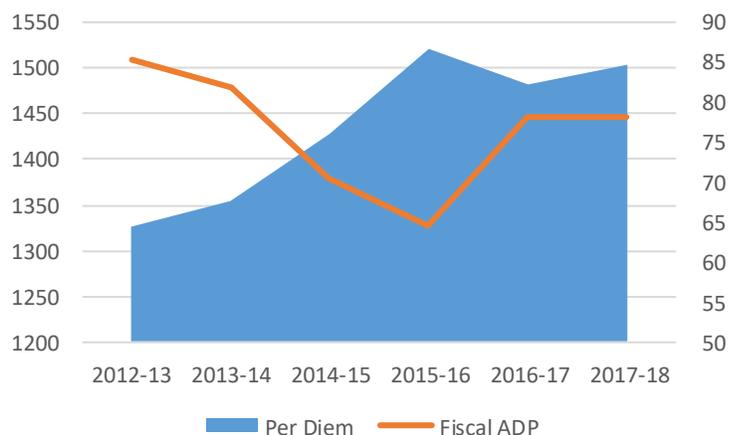
- Utilization of produce from inmate gardens to supplement inmate and staff dining to reduce food cost
- Address all plumbing issues and perform preventive maintenance to reduce utility costs
- Reduce paper cost by introducing kiosk-based inmate request system

Operating Budget

VCDC is funded largely through the Volusia County General Fund. As such, VCDC employees work diligently to be good stewards of tax payer money, and look for ways to maximize financial resources. In FY 2018, VCDC had an operating budget of \$47,187,469. As Figure 5 demonstrates, the largest area of expense is personnel services at 56% of the operating budget. This is followed by operating expenses at 33%. An operating budget of

Operating Expenses	
FY 2016—2017 (Actual)	\$44,771,370
FY 2017—18 (Estimated)	\$44,720,864
Adopted Budget FY 2018—2019	\$49,237,546

Figure 6: Per Diem and Fiscal ADP Trend, FY 2012—2018

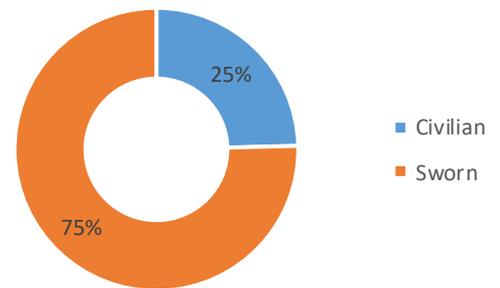


2018 Employment

At year end, VCDC employed 313 staff; 236 sworn officers, and 77 civilian staff. Representation of civilian staff rose this year from 23% to 25% of total staff. This is due to the focus on inmate work crews and the utilization of civilian staff as supervisors for these crews. Inmate work crews have not only brought opportunity to the inmates in terms of work experience and building skills, they have also provided employment opportunities to a number of individuals without the cost to the Division of providing academy training to those positions where sworn staff is deemed unnecessary. Additionally, inmate work crew staffing positions are funded through the inmate welfare fund, which does not draw from the general fund.

While gains were made with regard to staffing levels for civilian staff, sworn staff also saw an improvement in the number of overtime hours that were mandated. Senior staff have continued to monitor the use of overtime closely and address issues of overtime.

Figure 7: Employee Type



<https://www.governmentjobs.com/careers/volusiaco>

Pay and benefits are competitive. Correctional Officers at VCDC receive:

- Tuition and salary pay during Corrections Officer Academy
- Competitive starting salary with increase upon certification
- Individual and family medical, dental, prescription, life, and vision insurance
- Florida State Retirement, Special Risk—earn up to 75% of salary at time of retirement.
- 204 hours of paid sick/vacation leave. Accruals start at hire, and accruals increase with longevity of service
- Nine paid holidays
- Short- and long-term disability insurance
- Job satisfaction
- Rewarding career providing a vital service to the community

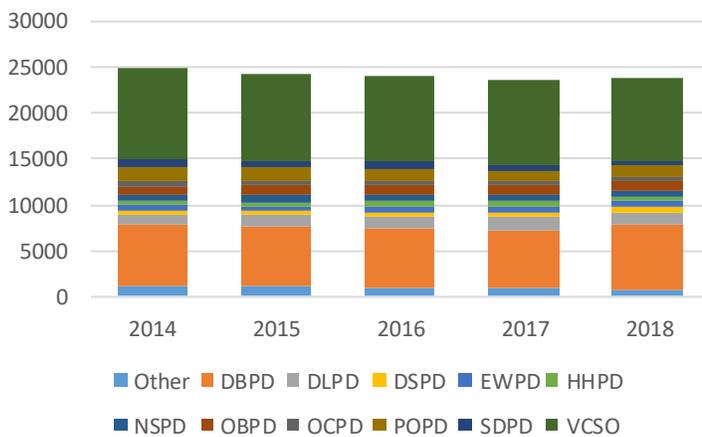
DATA DETAIL

Data Management and Research

Managing the jail population is crucial to meeting the safety and security needs of the inmates and staff at VCDC. While VCDC is mandated to house all arrestees for Volusia County and local municipalities, and has little control over who or how many are brought to VCDC, closely monitoring various aspects of the jail population can help appropriately allocate resources, or target areas where VCDC staff can have influence. Regular monitoring and working with other relevant organizations has allowed VCDC to maintain a manageable ADP even in the face of broader population growth in Volusia County and changes in enforcement strategies.

Arresting Agency

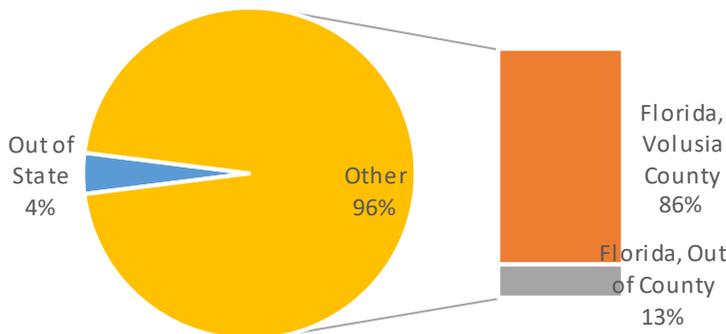
Figure 8: Bookings by Arresting Agency 2014—2018



It comes as no surprise that most bookings come from arrests made by the Volusia County Sheriff's Office (VCSO). As the police department for one of the largest and most popular cities in the county, Daytona Beach Police Department (DBPD) accounts for the second largest group of arrests for VCDC. Combined, **VCSO and the DBPD account for over 66%** of those booked into VCDC during the year. This falls in line with the arrest statistics from 2016 and 2017 when arrests from VCSO and DBPD comprised nearly 66% of arrests for each year.

Inmate City of Residence at Arrest

Figure 9: Residency at Arrest

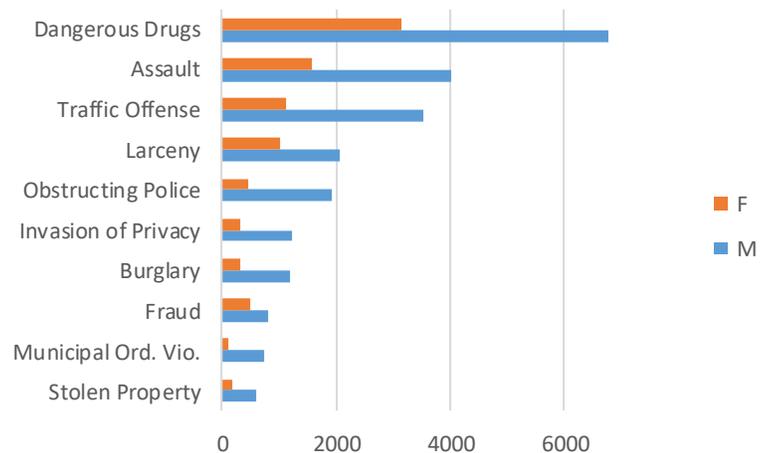


Volusia County is home to several major events, and attracts people from all over the country and world. As such, some might assume that a large portion of people booked into jail would not be local. However, the vast majority (**96%**) of inmates that are booked into VCDC are from Florida; **86% of inmates from Florida resided in Volusia County** prior to arrest.

Charges

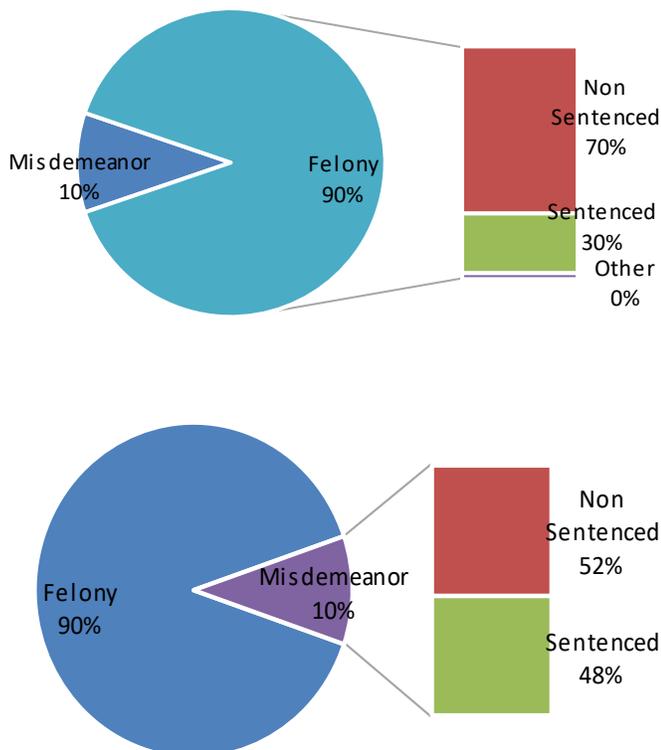
The most common type of new charge in 2018, as it was in 2017, was related to dangerous drugs. In fact, the top 10 most common charges, displayed in Figure 10, matched the top 10 charges from the prior year as well. For all charge types, males represent the majority of offenders with the exception of commercial sex offenses. Females account for 79% of offenders for this charge type. If charges were evaluated for males and females separately, weapons charges would be included in the top 10 offenses for men in lieu of stolen property. The top 10 offenses would include family violence violations, but not municipal ordinance violations for females.

Figure 10: Top 10 Charges by Gender



Offense Classification

Figure 11: Offense Classification



As in previous years, on an average day at VCDC, the vast majority of inmates are being held for a felony charge. In 2018, **90% of inmates had a felony charge**. Of these, most inmates were non-sentenced. **Seventy percent** of inmates being held on a felony charge were not sentenced (i.e., awaiting trial or sentencing).

Of the 10% of inmates who were being held on a misdemeanor charge in 2018, there was a near split between sentenced and non-sentenced inmates. The distribution of offense classification at VCDC is near comparable to most jails in Florida. However, VCDC has a slightly higher ratio of inmates held for felony to misdemeanor than the State. On an average day in 2018 approximately **78% of the state-wide inmate population** was being held for felony charges; 76% of those inmates had not yet been sentenced (see *Florida County Detention Facilities Average Inmate Population, December 2018*).

Frequent Fliers

Frequent fliers, or individuals who return to the jail several times throughout the year, persist as an issue for VCDC. Often, these inmates have brief stays which prevents VCDC from offering impactful programming that might provide resources and skills to inmates upon release. While the individual stays for this group of inmates are brief, however, the **44 individuals** with 10 or more stays were booked into VCDC **618 times**. This totals **3,478 days** served at VCDC in 2018.

There were 44 individuals booked into VCDC 10 or more times in 2018. These 44 individuals accounted for nearly 3% of all bookings in 2018.

The 10 most common charges for frequent fliers are presented in Table 3 below. Trespass and alcohol related charges comprise the vast majority of the 790 charges for which frequent fliers were booked.

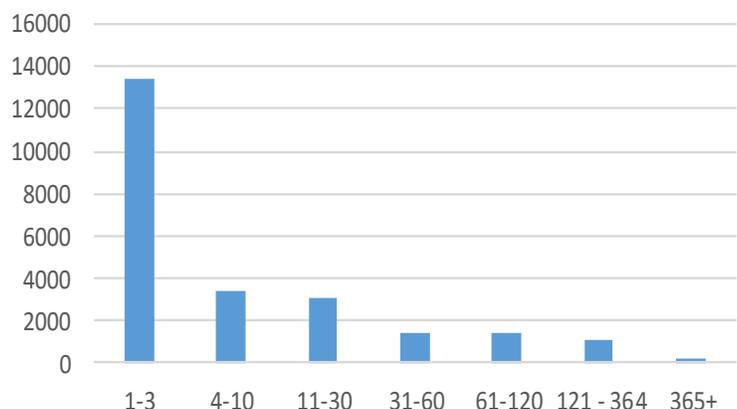
Table 3: Frequent Flier Charges

Charge	Frequency
Trespass	302
Alcohol Related Charge	216
Entering/Refusing to Leave Public Property	65
Resisting an Officer without Violence	27
Possession of Paraphernalia	23
Disorderly Conduct	16
Petit Theft	13
Battery	12
Possession of Cannabis not more than 20 grams	11
Other	105
Total	790

Days to Release

Inmates released in 2018 spent an average of 23.4 days incarcerated. However, 56% of inmates released in 2018 spent between 1 and 3 days at VCDC. Nearly 90% of inmates released in 2018 were released within 60 days of their booking. If the average length of stay is adjusted to account only for those who stay beyond 72 hours, the average length of stay in 2018 was 51.4 days.

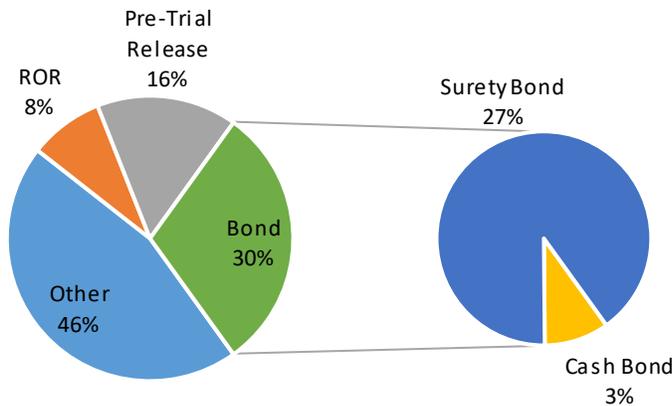
Figure 12: Days to Release



Mechanisms for Release

The most common single mechanism for release is bond, with 30% of inmates released in 2018 released on bond. Bonds can be in the form of either cash bonds or surety bonds. Cash bonds allow an inmate to pay an amount, set by the judge or statute, to facilitate release from jail prior to the resolution of their case. Surety bonds require the inmate to pay an amount set by the judge or by statute, but the payments are processed through a bondsman. Only a percentage of the bond is required to be paid prior to release for a surety bond. Bond allows for inmates to be released prior to their trial, which helps mitigate the size of the jail population.

Figure 13: Mechanisms for Release

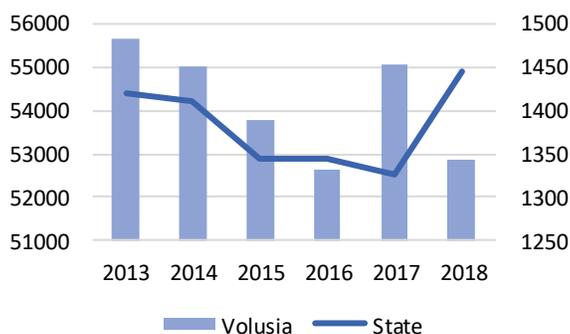


Pre-trial release also helps to manage the size of the jail population. Pre-trial release staff assess each inmate prior to first appearance to determine whether they would benefit from this type of release. The goal of this program and type of release is to allow offenders to await trial outside of the jail when there is no concern regarding risk to the community and likelihood of attending trial. Inmates released through pre-trial services often have requirements of release such as no contact with offenders and/or victims, or drug screenings.

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State of Florida Comparisons

Figure 14: VCDC and State of Florida ADP Comparison 2013-2018



While the ADP of VCDC resumed its downward trend in 2018, a spike was observed in the State ADP. VCDC experienced a **1% decrease in the ADP** whereas all jails in Florida experienced a nearly 5% increase in the ADP. Because there are a variety of influencing factors that can impact the jail population, it is difficult to determine what, specifically, is impacting the state-wide ADP. However, staff of VCDC, in coordination with other stakeholders in the justice system work diligently to monitor and manage the jail population in Volusia County.

**Florida County Detention Facilities Average Inmate Population, December 2018*

Requests for Data

As noted above, the statistics presented in this annual report reflect a sampling of the data that is tracked at VCDC. For clarification of statistics provided, or to request access to VCDC data, contact the County of Volusia Public Information Officer at 386-736-2700.

Volusia County Division of Corrections

Department of Public Protection



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<http://www.volusia.org/services/public-protection/corrections/>