

GROWTH AND RESOURCE MANAGEMENT DEPARTMENT PLANNING AND DEVELOPMENT SERVICES DIVISION

123 W. Indiana Avenue, DeLand, FL 32720

(386) 736-5959

PUBLIC HEARING: November 21, 2019 - Planning and Land Development

Regulation Commission (PLDRC)

CASE NO: V-19-083

SUBJECT: Variances to the maximum size and minimum yard

requirements for a dock on Urban Single-Family Residential (R-

4) zoned property

LOCATION: 1634 Juno Trail, Astor

APPLICANT(S): Kyle Newton, Miner's Marine Construction, Agent

OWNER(S): Darlene Tindall

Note: This item was continued from the October 24, 2019 PLDRC public hearing to the November 21, 2019 public hearing. At the October meeting, the commission requested information on the adjacent dock to be included in the agenda item. This information is attached as Appendix A.

I. SUMMARY OF REQUEST

The applicant is seeking two variances for a replacement dock that is currently under construction in the Urban Single-Family Residential (R-4) zoning classification. There is an open code violation for the dock, and the applicant needs the variances to comply with the county's zoning requirements. The variance requests are as follows:

Variance 1: A variance to Section 72-278(1) of the Zoning Ordinance to increase the maximum allowable size of a dock from 750 square feet to 1,200 square feet.

Variance 2: A variance to Section 72-278(5) of the Zoning Ordinance to reduce an east, side yard setback from the required 15 feet to 13.18 feet for a partially-constructed dock.

Staff Recommendation: Deny the variance requests, case number V-19-083, as the variances do not meet four of the five criteria for granting said variances.

II. SITE INFORMATION

1. Location: North side of Juno Trail approximately 1,298 feet from its

intersection with Alice Drive

Parcel Number: 5819-00-07-0720
 Property Size: ±14,000 square feet

4. Council District: 1

5. Zoning: Urban Single-Family Residential (R-4)
6. Future Land Use: Rural Community (RLC) Volusia
7. Overlays: Natural Resource Management Area

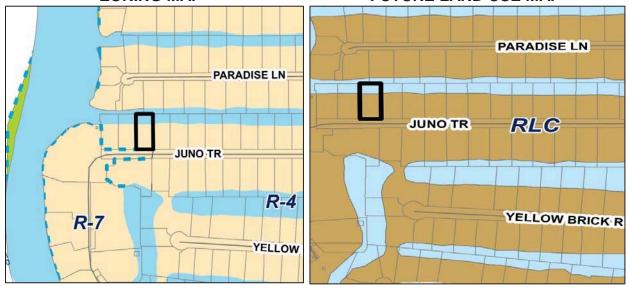
8. Local Plan Area: Not Applicable

9. Adjacent Zoning and Land Use:

DIRECTION	ZONING	FUTURE LAND USE	EXISTING USE
North:	R-4	Rural Community	platted canal, single-family dwellings
East:	R-4	Rural Community	single-family dwellings
South:	R-4 and R-7	Rural Community	Juno Trail, single-family dwellings
West:	R-4	Rural Community	single-family dwellings

10. Maps:





III. BACKGROUND AND OVERVIEW

The subject property is located near the St. John's River in the designated rural community of Volusia. It includes a single-family dwelling and a partially-constructed dock/boathouse. The parcel is 0.32 acres in size, rectangular in shape, and approximately 80 feet wide. The rear property line abuts a canal that leads to the St. John's River. Surrounding homes are similar in size, and most have docks and boathouses. A review of the survey revealed that each property extends to the centerline of the canal.

Pursuant to Section 72-278(1) of the Zoning Ordinance, the maximum allowable size of a dock is 750 square feet in area. Pursuant to Section 72-278(5) of the Zoning Ordinance, no dock shall be permitted within 15 feet of any side lot line, or its extension into the water. The partially-constructed dock is larger than allowed by zoning, and it does not meet the required setback from the east property line. The applicant requests to leave the dock intact, with a 13.18-foot setback from the east side lot line.

According to the survey, the footprint of the dock measures 50 feet by 24 feet, for a total footprint of 1,200 square feet in area. County records show that a dock was originally constructed in 1978. Additionally, a 672 square-foot boathouse was permitted in 2002. A review of historic aerial photographs confirmed that the old structure was less than 750 square feet in size, and it met the setback requirement. By the year 2015, most of the dock and boathouse had been removed, and only the vertical posts remained (see attached photographs).

A "Stop Work Order" and a "Notice of Violation" were issued to the owner in July 2018 for construction without a permit. The Volusia County Code Enforcement Board issued a "Notice of Non Compliance" in January 2019, followed by an "Order Imposing Fine/Lien" in September 2019. In order to obtain an after-the-fact building permit, two variances are required. The first will allow the 1,200 square foot structure to remain at its current size, and the second variance will allow the structure to remain at 13.18 feet from the eastern property line.

The environmental permitting staff reviewed this variance application and noted the presence of wetlands. The Volusia County Wetlands Ordinance requires a wetland alteration permit for impacts to county jurisdictional wetlands and their buffers. It also requires that impacts to jurisdictional areas be avoided and/or minimized to the greatest extent possible. According to the environmental staff, the proposed dock does not avoid or minimize impacts to wetlands, and staff does not support the variance request.

IV. REVIEW CRITERIA AND ANALYSIS

Section 72-379(1)a.4 of the Zoning Ordinance contains five applicable criteria by which a variance application may be granted. The following staff evaluation is based on these criteria:

i. Special conditions and circumstances exist which are peculiar to the land, structure, sign, or building involved and which are not applicable to other lands, structures, signs, or buildings in the same zoning classification.

Variances 1 and 2: The applicant stated in the variance application that the dock is currently 85 percent complete. He said that the previous contractor was unlicensed and told the owner that permits were not required. This circumstance is unrelated to the land, structure, sign or building. There is nothing peculiar about the applicant's parcel that would require the current placement or size of the dock. While there are other docks along the canal, those docks would also be required to comply with the zoning code.

Staff finds that this criterion is not met.

ii. The special conditions and circumstances do not result from the actions of the applicant.

Variances 1 and 2: The applicant hired a contractor to replace the former dock. The special condition or circumstance is directly related to the actions of the applicant.

Staff finds that this criterion is not met.

iii. Literal interpretation of the provisions of this ordinance would deprive the applicant of rights commonly enjoyed by other properties in the same zoning classification, under the terms of the ordinance, and would work an unnecessary and undue hardship on the applicant.

Variances 1 and 2: The applicant stated that literal interpretation of the code would deprive the owner of rights commonly enjoyed by others because most of the homes have similarly-sized docks. A cursory review of county records for parcels near the subject property revealed only one county-issued dock permit. The presence of other docks is not a justification for this variance approval, since each dock should be evaluated based on individual circumstances. It is the property owner's responsibility to obtain all applicable permits and approvals during the building process and to comply with the zoning and environmental regulations.

Staff finds that this criterion is not met.

iv. The variance granted is the minimum variance that will make possible the reasonable use of the land, building, structure, or sign.

Variances 1 and 2: The property owner believes that due to the large investment made to improve the dock structure that this would be the minimum variance for the reasonable use of the structure. However, as constructed, the dock includes a large deck that extends over the water. The overall size of the project could be reduced to meet the 750-foot requirement if the deck is removed and built on the land instead of over the water. In that case, the deck would need to set back five feet from the ordinary high water mark. Alternatively, the portion of the dock that encroaches into the east side yard could be removed in order to eliminate one variance and to reduce the overall size of the dock. The request to keep the partially

constructed, unpermitted dock and the associated deck is not the minimum variance possible.

Staff finds that this criterion is not met.

v. The grant of the variance will be in harmony with the general intent and purpose of this ordinance and the Volusia County Comprehensive Plan Ordinance No. 90-10, as amended, and that such variance will not be injurious to the area involved.

Variances 1 and 2: The general intent and purpose of the size and setback requirements for docks in the county zoning ordinance is to provide for the safe operation and storage of watercraft along waterfront lots. Allowing a larger boathouse with a smaller setback could impede others' ability to navigate safely. It should be noted that there are many docks of similar size located in the canal. The applicant did obtain permits from the Florida Department of Environmental Protection and the Florida Fish and Wildlife Conservation Commission for the proposed work. The issuance of these permits suggests that the variance to the county's zoning code may not be injurious to the area involved.

Staff finds that this criterion is met.

V. STAFF RECOMMENDATION

Deny Variances 1 and 2, case number V-19-083, as the application does not meet four of the five criteria for granting said variances.

- Variance 1: A variance to Section 72-278(1) of the Zoning Ordinance to increase the maximum allowable size of a dock from 750 square feet to 1,200 square feet.
- Variance 2: A variance to Section 72-278(5) of the Zoning Ordinance to reduce an east, side yard setback from the required 15 feet to 13.18 feet for a partially-constructed dock.

VI. ATTACHMENTS

- Written Petition
- Variance Site Plan
- Survey
- Staff Comments
- Photographs
- Map Exhibits

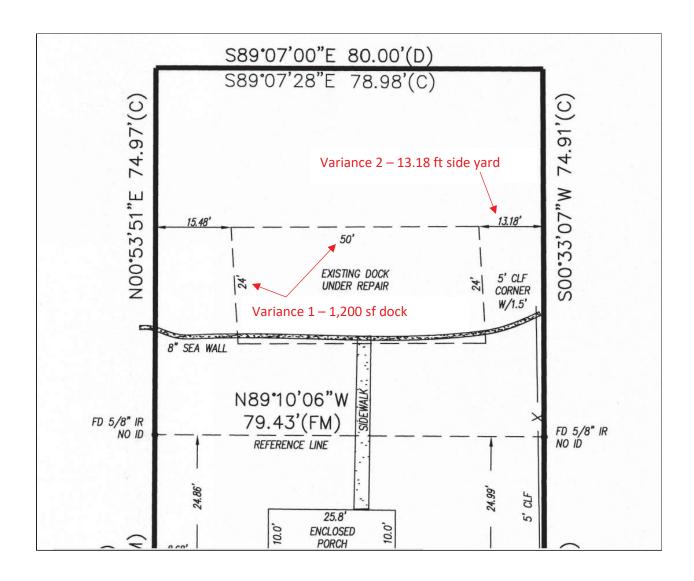
VII. AUTHORITY AND PROCEDURE

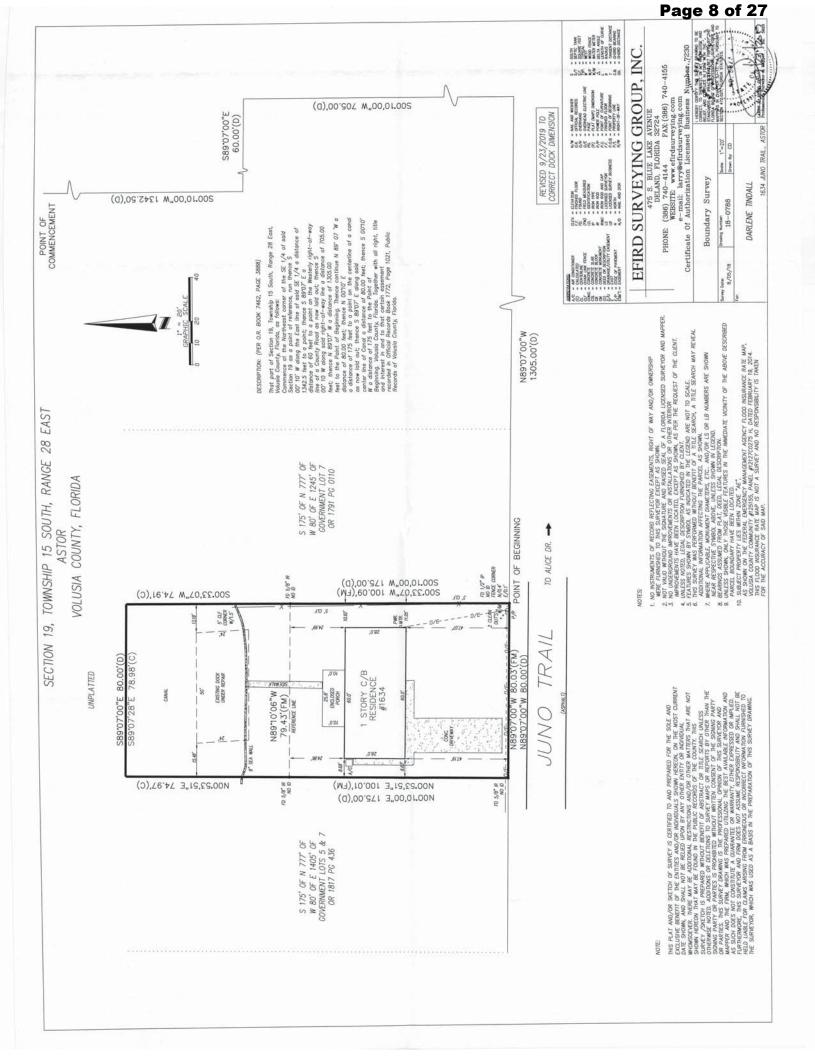
The commission may, except as otherwise provided in Section 72-379 of the Zoning Code, authorize, after due public notice upon application on a form prescribed by the Zoning Enforcement Official, such variance or variances from the terms of this ordinance as will not be contrary to the public interest when, owing to special conditions, a literal enforcement of the provision of this ordinance would result in unnecessary and undue hardship. Said variance application shall be heard only if it is presented by the person owning 51 percent or more of the specific area of land involved or upon an administrative application by the county council.

Any new information to be presented at the planning and land development regulation commission meeting for any application will be grounds to continue an application to the next planning and land development regulation commission meeting. Applicants shall inform and provide staff with the new information prior to the planning and land development regulation commission meeting.

VARIANCE SITE PLAN

V-19-083 - MINERS MARINE





Inter-Office Memorandum



TO: Patricia Smith, Planner III DATE: September 10, 2019

FROM: Keith Abrahamson, Environmental Specialist III

SUBJECT: Planning & Land Development Regulation Commission meeting for

Date: October 17, 2019 Parcel #: 5819-00-07-0720

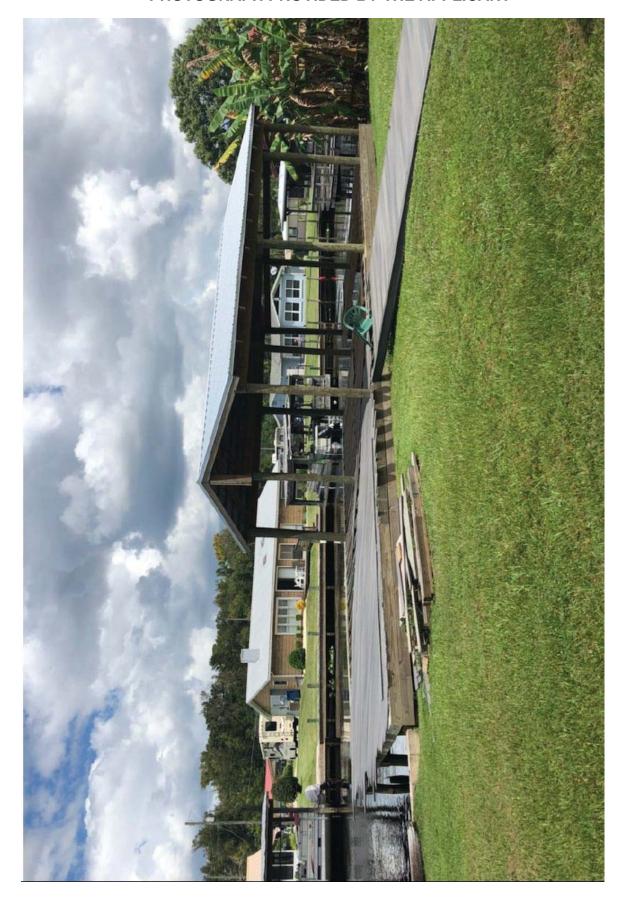
Case #: V-19-083

Environmental Permitting (EP) has reviewed the variance application and conducted a site visit. There are wetlands located on site. These wetlands have an associated 25-foot upland buffer.

The Volusia County Wetland Ordinance (Division 11 of the Land Development Regulations) requires a wetland alteration permit for impacts to County jurisdictional wetlands and their buffers. This ordinance further requires that impacts to jurisdictional areas be avoided and/or minimized to the greatest extent possible, and generally does not provide for permitting of avoidable impacts.

The proposed dock does not avoid or minimize impacts to wetlands. EP does not support this variance request.

PHOTOGRAPH PROVIDED BY THE APPLICANT



PHOTOGRAPHS



2008



2010

PHOTOGRAPHS





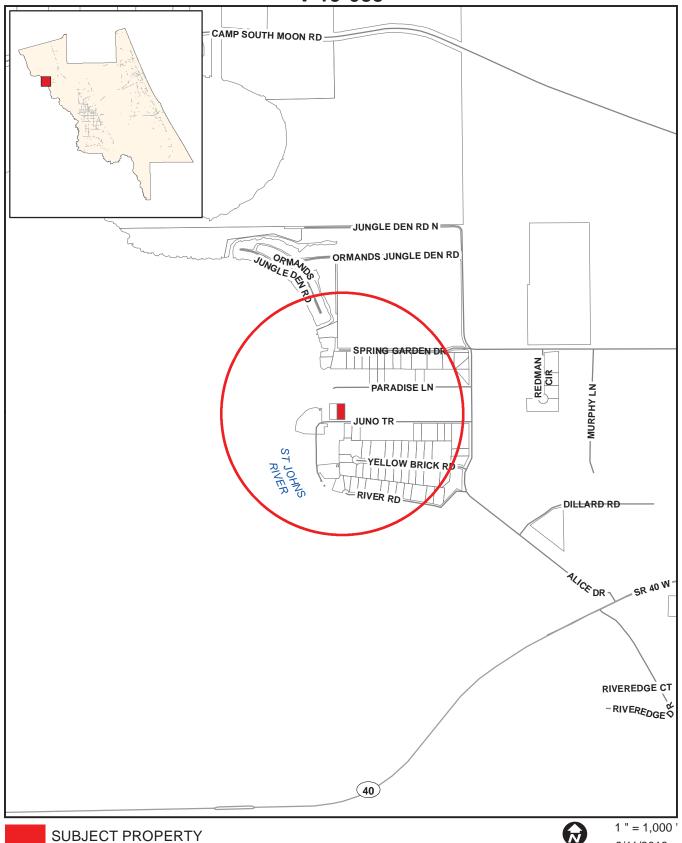
2017

PHOTOGRAPHS



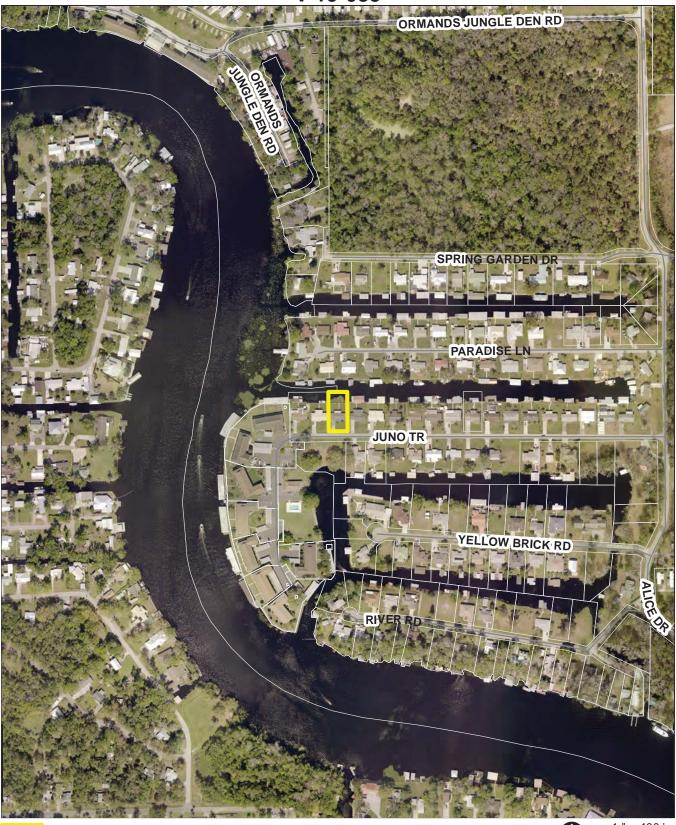
2019

PROPERTY LOCATION V-19-083

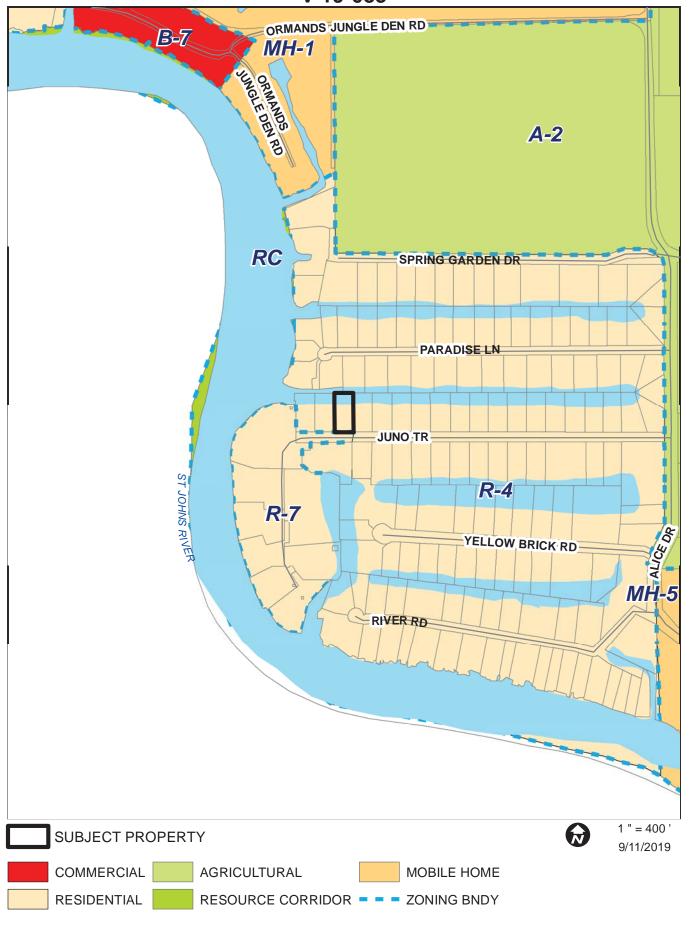


9/11/2019

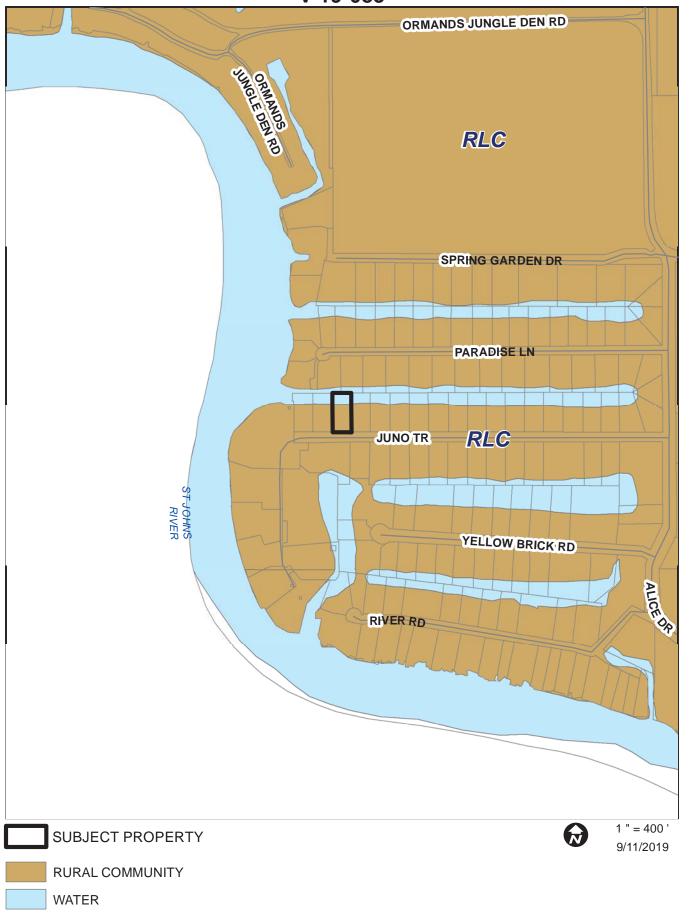
AERIAL V-19-083



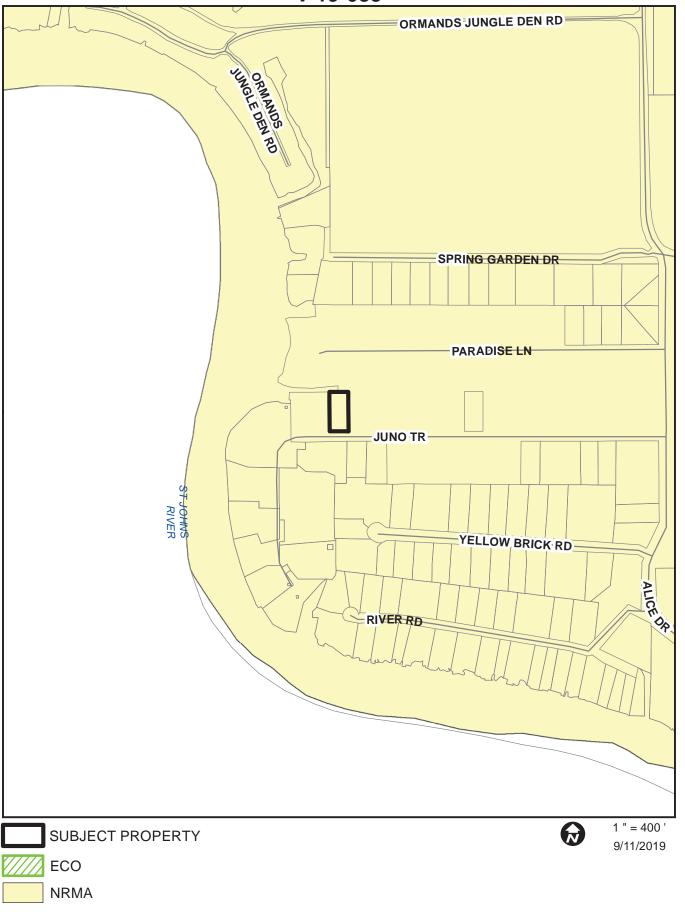
ZONING CLASSIFICATION V-19-083



FUTURE LAND USE V-19-083



ECO/NRMA OVERLAY V-19-083



APPENDIX A

Attachment 1.

Permit number 010816042 was issued on November 20, 2001 for a 760 square foot dock to replace a previous dock and boat house. It appears to meet setbacks.

Attachment 2.

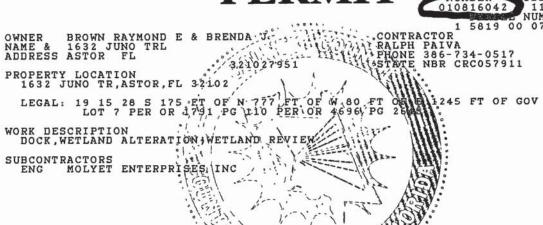
Aerial photograph of existing dock. Per the pictometry measuring tool, the dock is approximately 1,565 square feet. It is located approximately 8.8 feet from the east side property line and 16.1 feet from the west side property line.

VOLUSIA COUNTY, FLORIDA

ATTACHMENT 1

PERMIT





INSPECTIONS FOR DOCK
NOCR DOCK
INSPECTIONS FOR WETLAND ALTERATION
WETP WET1 WETF

PERMIT CONDITIONS

BOAT DOCK/NO ELEC REMOVE OLD BOATHOUSE

THIS PERMIT IS ISSUED FOR THE CONSTRUCTION OF A 760 SQUARE FOOT DOCK AND BOATHOUSE. THERE MUST BE NO ALTERATION OF THE WETLAND OR BUFFER OTHER THAN THE CONSTRUCTION OF THE DOCK AND BOATHOUSE. THERE MUST BE NO DREDGING, FILLING, OR CUTTING OR REMOVAL OF VEGETATION.

THERE MUST BE NO EROSION INTO THE WETLAND OR BUFFER. A TURBIDITY BARRIER IS REQUIRED TO BE PLACED BETWEEN THE PROJECT AND THE WETLAND BUFFER TO PREVENT EROSION. IF THE PROJECT IS IN THE WATER, A FLOATING TURBIDITY CURTAIN MUST BE INSTALLED AROUND THE PROJECT. THE BARRIER/CURTAIN IS TO BE INSTALLED PRIOR TO THE START OF THE PROJECT, AND MUST BE MAINTAINED DAILY. THE BARRIER/CURTAIN MUST BE LEFT IN PLACE UNTIL THE FINAL WETLAND INSPECTION HAS BEEN COMPLETED.

*** ISSUANCE OF A VOLUSIA COUNTY PERMIT DOES NOT RELIEVE YOU FROM THE RESPONSIBILITY TO OBTAIN ANY OTHER PERMITS WHICH MAY BE REQUIRED (WHICH INCLUDE, BUT ARE NOT LIMITED TO, THE DEPARTMENT OF ENVIRONMENTAL PROTECTION, ST JOHNS RIVER WATER MANAGEMENT DISTRICT, AND ARMY CORPS OF ENGINEERS). ANY ENVIRONMENTAL EASEMENT MUST BE PROTECTED AND NOT DISTURBED.

ALL GENERAL AND SPECIFIC CONDITIONS CONTAINED IN THE U.S. ARMY CORPS OF ENGINEERS, THE DEPARTMENT OF ENVIRONMENTAL PROTECTION, AND THE ST. JOHNS RIVER WATER MANAGEMENT DISTRICT PERMIT(S) ARE ALSO CONDITIONS OF THIS PERMIT.

CHARGES
PERMIT FEE
PLAN REVIEW FEE

85.06

WETLAND ALTERATION

132.07

VOLUSIA COUNTY SM	ALL RESIDE	NTIAL PERM	MIT APPLICA	TION (2
ONLY TYPED OR PRINTED APPLICATIONS WILL BE ACC	CEPTED (NO PENCIL) * .	AP# () / 9		010816040
2) Property Information Tax Parcel Number <u>5819 - 00 - 0</u>	7 - 10710 AF	PLICATION FE	ES DUE AT TIN	ME OF SUBMITTAL
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City As few Zip Zip	Day Pho	ne Number / \		
Fee Simple Titleholder's Name	Day Filo	Address		
City	Zıp			
Street Address	Legal Des	cription		
of Project 1632 June TV	z:/			
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City Aster NUMBER DIR	County/e	VS/G	Zip	
Directions to jobsite				
(03) Type of Work Being Performed	R4 (check o	one or more)		
See Site Plans and Plans Requirement	nts on back		2259 B	
Shed Garage/Carport DePlumbing Roof Poel	molition Add	lition/Alteration	HVAC	Fence Electrica
Other (explain) Beat Dack				
(05) Contractor				
Check here if owner contractor on owner's resid	lence IF NO	T owner/contractor,	enter license numb	per for Contractor
LICENSE # _ CRC 057911 Name _	Ralph Psive	L		
Company Name Pairs Homes			License	d Refuse Hauler Name
Address 933 W. Morces Ferne	en Rd	Phone (38%) 73	4 -0517	
City Deland Zip				
(06) Subcontractors Enter license numbe	r for each subcontra	Fax No	101-010	
LICENSE # CARD HOLD			ENSE# C	ARD HOLDER'S NAME
ELEC				
PLUMB				
ARCH	1 1			
ENG PE 41509 Bryan A	rolget	OTHER		
The undersigned hereby affirms Application is hereby made to obtain a permit to do the word of a permit and that all work will be performed to meet the COWNER'S AFFIDAVIT. I verify or affirm that all the forego	rk and installations as indi e standards of all laws re ling information is accurat	cated. I verify that no wingulating construction in and that all work will be	ork or installation has co this jurisdiction. e done in compliance wi	mmenced prior to the issuance th all applicable laws regulating
construction and zoning 1 have the authority to allow and hereby agree to allow C 4 If an owner/builder, I accept and acknowledge receipt of All trees removed are to be clearly designated by paint o 6 Protection barriers will be erected around all trees to rem 7 I have read and agree to all requirements established by 8 I hereby verify that I have the necessary Workmen's Con	ounty Personnel to enter	upon this property to ir	spect development per	mitted from this application
4 If an owner/builder, I accept and acknowledge receipt of 5 All trees removed are to be clearly designated by paint of	the disclosure form for o r colored ribbon prior to s	wher/builders as require start of operations.	ed by State Statutes	920 M
6 Protection barriers will be erected around all trees to rem 7 I have read and agree to all requirements established by	nain prior to land clearing the Use Permit Conditio	, the County Forester w ns.	ill be notified prior to the	e start of clearing
8 I hereby verify that I have the necessary Workmen's Conduration of work authorized by this permit.	pensation Insurance and	d will maintain the same	as required by Chapte	r 440, Florida Statutes, for the
duration of work authorized by this permit. WARNING TO OWNER: YOUR FAILURE TO RECORD A NOTICE OF THE PROPERTY. IF YOU INTEND TO OBTAIN FINANCIN	OTICE OF COMMENCE	MENT MAY RESULT II	YOUR PAYING TWO	E FOR IMPROVEMENTS TO
COMMENCEMENT. ***I hereby certify that all				CORDING TOOK NOTICE C
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RESIDENTIAL WORKSHEET PLEASE TYPE OR PRINT CLEARLY

(08) REFERENCE PERMIT NUMBERS WELL	TREE	USE
WETLAND OTHER SEPT	IC PERMIT #	
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FL POWER CORP NSB UTIL Service SizeOLD Amps Volts P NEW Amps Volts F	hase 1PH	3PH
Number New/Altered Circuits Temp Pole	/esNo	
FLOOD ZONE (If Zone A, FEMA Flood Certification form is Will FLOOR LEVEL be less than 12" above the Crown of AL Flood Zone B/C V A BASE FLOOD ELEV (A	L ADJACENT road	ds? YES NO lin Floor Elev00
HVAC Type of HEATElectric Gas Oil Kerosene	Heat Pump	A/C Solar
Costs of HVAC\$	•	
•		
PROJECT COSTS & USE Cost of Structure or Project (include labor & materials) \$ //2 Number of dwelling units in project NUMBER of	of Square Feet Liv	.00 ing Area
Primary Use of Structure NUMBER	of Square Feet Ga	rage Area
(09) PLUMBING (Provide Proof of Water and/or		
Number of PLUMBING Fixtures Water Pump Connect Sewer/Septic Hookups TOTAL PLUMBING UN		
County Utilities Available Yes No If COL	INTY UTILITIES A	ARE USED, SERVICE IS 👤
REQUESTED: Upon Issue Hold Until Called_	or Date	
Number Gas Outlets Conv Burners/Flr Furn/Bo		

SITE PLANS & PLANS ***No lined or graph paper will be accepted. No pencil drawings will be accepted.***

Pursuant to Section 900.03 of the Zoning Ordinance, in addition to the information required by any other applicable section of this ordinance, and the Growth Management Activity: Submit one originally signed and sealed boundary survey and plot plans in duplicate (copies of the seale boundary survey) showing shape and dimensions of the lot, any existing structures, size and location of the proposed structure, use of any existing structures, intended use of each proposed structure, number of dwelling units, location of any existing roads, any platted rights-of-way, any platte easements, water bodies, watercourses, wetlands street name and property address, any other information deemed necessary or appropriate be the Zoning Enforcement Official. These documents shall be legible.

Construction plans are required to be a minimum scale of 1/4" = 1', showing all proposed construction to include; floor plan, foundation plan, all foundation views, structural wall sections of house, covered patros, and decks, and fireplace details. Energy forms will also be required (1 complet set, 2 additional copies of front page, and Manual J calculation form). This may not be a complete list of everything necessary to submit for the permit.

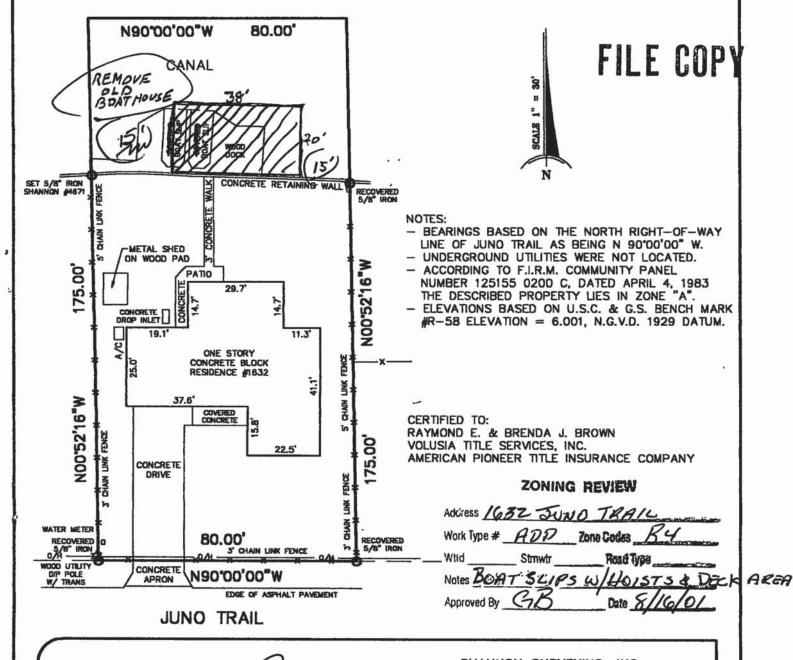
NOTE All construction plans and appropriate worksheets must comply with SSTD 10-97, the Standard For Hurricane Resistant Residentic Construction, or be designed by an Architect or Engineer to meet the requirements of 1606 SBC, signed, sealed, dated. Calculations may be required upon review.

12/18/01	14:44 FAX 386740	5197	CLERK OF CIRCUIT CO		LDG DEPT VOL CO 4	Page 23 of 27
					/2001 14:12	*
03/97	NOTICE OF	COMMENC	EMENI	HOC	ument # 2001-2708 ok: 4790	31 .
State of Florida County of Volus	.i.a			Pag	e: 782	
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real property, ar	nd in accordance wi rovided in this Notic	e of Commenceme	orida Statutes, the follow ant .	,a	\bigcap_{Λ}	
1. Description	of Property: (Legal d	escription of the proper	ty, and street address if avail	able.)	1 . 1	0 . '
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3. Owner inform		_		;		
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Darlene Owens
MY COMMISSION & CC874066 EXPIRES
October 2, 2003
BONDED THEU TROY FAIN INSURANCE, INC.

BOUNDARY SURVEY

DESCRIPTION: THE SOUTH 175 FEET OF THE NORTH 777 FEET OF THE WEST 80 FEET OF THE EAST 1245 FEET OF GOVERMENT LOT 7, SECTION 15, TOWNSHIP 15 SOUTH, RANGE 28 EAST, VOLUSIA COUNTY, FLORIDA.



JAMES R. SHANNON JR., P.L.S. #4671

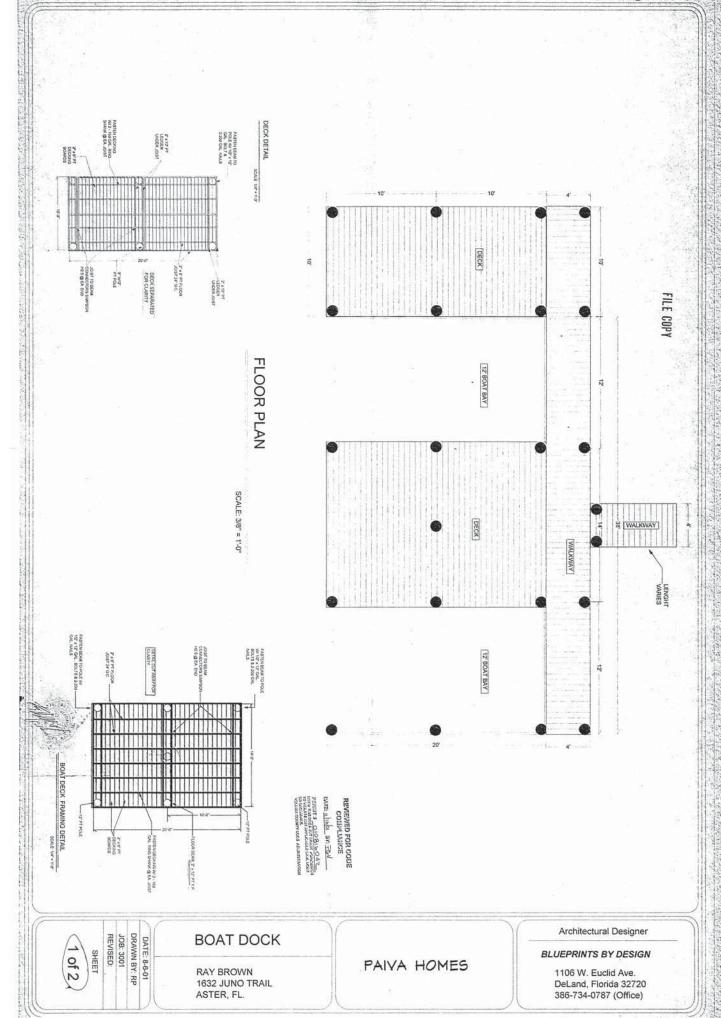
NOT VALID WITHOUT THE SIGNATURE AND THE ORIGINAL RAISED SEAL OF A FLORIDA LICENSED SURVEYOR AND MAPPER

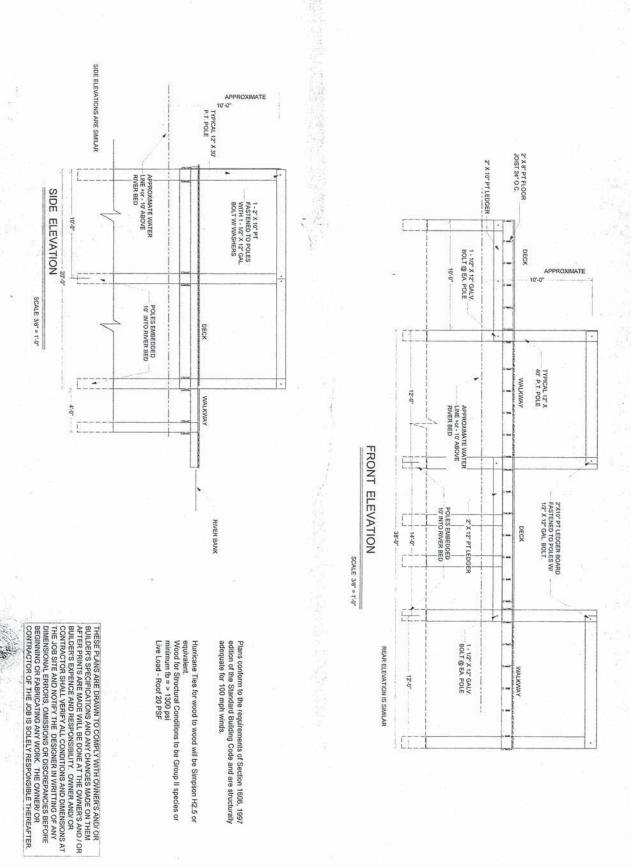
SHANNON SURVEYING, INC. 499 NORTH S.R. 434 - SUITE 2155 ALTAMONTE SPRINGS, FLORIDA, 32714 (407) 774-8372

DATE OF SURVEY: 05-24-01

FELD BY. B.R. SCALE. 1" = 30"

FILE NUMBER: 1632 JUNO TR, ASTOR





2 0F 2

DATE: 8-6-01
DRAWN BY: RP
JOB: 3001
REVISED:
SHEET

BOAT DOCK

RAY BROWN 1632 JUNO TRAIL ASTER, FL. PAIVA HOMES

Architectural Designer

BLUEPRINTS BY DESIGN

1106 W. Euclid Ave. DeLand, Florida 32720 386-734-0787 (Office)

-19-083 Adjoining Property

