

CHAPTER 14
INTERGOVERNMENTAL COORDINATION ELEMENT

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A. OVERVIEW

The purpose of the Intergovernmental Coordination Element is to coordinate the Volusia County Comprehensive Plan with the comprehensive plans of adjacent local governments and regional and state agencies. This Element also strives to determine and respond to the needs for coordination mechanisms between Volusia County and adjacent local governments and regional and state agencies.

The Intergovernmental Coordination Element establishes a goal, objectives and policies aimed at meeting the requirements to coordinate planning activities with adjacent local governments. It sets forth both policies and implementation strategies developed to attain the intergovernmental coordination goal and objectives. The local governmental entities within Volusia County's area of concern are 16 municipalities within Volusia County and seven adjacent counties. There are four adjacent municipalities within the adjacent counties.

This Intergovernmental Coordination Element has been developed to meet the requirements of Section 163.3177(6)(h), Florida Statutes, which establishes the minimum requirements for the content of the Intergovernmental Coordination Element.

TABLE 1

ADJACENT GOVERNMENTS/ORGANIZATIONS

Municipalities

Counties

Daytona Beach

Brevard

Daytona Beach Shores

Lake

South Daytona

Orange

Edgewater

Seminole

Ormond Beach

Flagler

Port Orange

Marion

New Smyrna Beach

Putnam

Holly Hill

Ponce Inlet

**Adjacent Municipalities within
Adjacent Counties**

Oak Hill

Flagler Beach (Flagler County)

Pierson

Sanford (Seminole County)

Lake Helen

Bunnell (Flagler County)

Orange City

Crescent City (Putnam County)

DeLand

Deltona

DeBary

School Board of Volusia County

Independent Special Taxing Districts

B. GOAL, OBJECTIVES AND POLICIES

GOAL:

- 14.1 Volusia County shall initiate and/or participate in the intergovernmental coordination mechanisms necessary to ensure consistency among local, county and regional government plans and policies and to resolve any conflicts that may arise.

OBJECTIVE:

- 14.1.1 Volusia County shall continue communication with adjacent cities and counties and federal, state and regional agencies, among others, via effective formal and informal coordination mechanisms to ensure consistency in planning related matters and to coordinate the impacts of development. The formal and informal mechanisms shall include membership in area wide organizations and multi-level staff communication.

POLICIES:

- 14.1.1.1 Volusia County shall continue to review the comprehensive plans and plan amendments of adjacent local governments, state and regional agencies for consistency with the goals, objectives, and policies of this Comprehensive Plan.
- 14.1.1.2 All adjacent local governments and the Volusia County School Board shall be forwarded a copy of the proposed Comprehensive Plan Amendments, prior to the Volusia County Council's public hearings, for review and comments.
- 14.1.1.3 Volusia County shall continue to support and cooperate with organizations such as the Round Table of Volusia County Elected Officials and subsequent organizations.
- 14.1.1.4 Volusia County shall continue to coordinate with adjacent local governments to ensure consistency in land planning for those lands adjacent to an incorporated area or an adjacent county.
- 14.1.1.5 Volusia County Growth Management staff shall notify the City of DeLand staff in case of any proposed land use amendment within the DeLand Joint City-County Coordinating Committee (JCCC) Urban Growth Boundary.
- 14.1.1.6 The Volusia County Comprehensive Plan and all Plan amendments shall be submitted to the Volusia County Growth Management Commission (VGMC) to ensure consistency with adjacent local governments.
- 14.1.1.7 Volusia County shall continue to support and cooperate with the East Central Florida Regional Planning Council (ECFRPC) and the St. Johns River Water Management District (SJRWMD) and other appropriate agencies.
- 14.1.1.8 The Volusia County Comprehensive Plan shall continue to be coordinated with the Florida Department of Transportation's Highway System Plan to the maximum extent possible.
- 14.1.1.9 Volusia County and its municipalities shall continue to coordinate with all appropriate Volusia County municipalities through the River to Sea Transportation Planning

Organization (TPO) to the maximum extent feasible to plan for and achieve a consistent and compatible County-wide transportation system.

- 14.1.1.10 Volusia County shall continue to utilize the TPO, Traffic Impact Analysis (TIA) guidelines, created in cooperation with the TPO and member jurisdictions, to assess the impacts of proposed development on municipal, county, and state transportation networks and coordinate appropriate mitigation improvements.
- 14.1.1.11 Volusia County shall maintain close contact with public utilities that provide essential services and develop guidelines to assure continuity and availability of service.
- 14.1.1.12 Volusia County and the Volusia County School Board have adopted an interlocal agreement to facilitate a joint planning process. The agreement ensures that the development of school facilities and supporting land use, services, and infrastructure are coordinated through the joint review and sharing of plans, programs, and data between the two agencies.
- 14.1.1.13 Volusia County shall coordinate with Florida Inland Navigation District (FIND) to ensure availability of dredge spoil sites required for the safe and efficient operation of the Intracoastal Waterway.
- 14.1.1.14 Volusia County shall participate in the regional water supply planning process including updates to the Water Supply Assessment, District Water Supply Plan, and other relevant water supply activities with the SJRWMD, and other water supply entities.
- 14.1.1.15 Volusia County will continue to work cooperatively with the U.S. Army Corps of Engineers, the Florida Department of Environmental Protection (FDEP) and the FIND to strategically utilize beach compatible sand dredged from the Ponce de Leon Inlet and Intra-Coastal Waterway channels to nourish and maintain the beaches of Volusia County.
- 14.1.1.16 Volusia County shall coordinate the update of its Water Supply Facilities Work Plan with the SJRWMD and other applicable water supply entities.
- 14.1.1.17 The County shall coordinate with municipalities seeking joint participation funding from the Port Authority to follow the criteria for funding projects developed by the Port Authority Advisory Board.
- 14.1.1.18 The County, through programs such as Volusia Forever and Ecological, Cultural, Heritage and Outdoors (ECHO), will cooperate with other agencies promoting acquisition and management of parks, recreation, and conservation lands to fulfill the requirements of the Comprehensive Plan.
- 14.1.1.19 This County shall continue to work with other counties, municipalities in this State and through various professional associations to achieve "fiscal home rule" for local governments, in order to secure the resources to finance the activities and programs mandated down to local governments from the Federal, State and regional governments.

OBJECTIVE:

- 14.1.2 Volusia County shall negotiate interlocal agreements coordinating land planning and development activities to allow for orderly growth and facilitate the efficient provision of government services and facilities. The County shall coordinate with those State, regional or local entities having operation and maintenance responsibility for public facilities when establishing level of service standards. The interlocal agreements may include, but not be limited to, the following topics:

- * Land Use
- * Transportation
- * Recreation
- * Utility Services including water supply
- * Conservation
- * Housing
- * Libraries
- * Schools
- * Development Activity
- * Annexation

POLICIES:

- 14.1.2.1 Volusia County shall negotiate interlocal agreements addressing extra-jurisdictional service delivery when increased efficiency and effectiveness will be achieved.
- 14.1.2.2 Volusia County shall negotiate interlocal agreements with municipalities in order to facilitate the orderly and efficient provision of services within adjacent unincorporated areas.
- 14.1.2.3 County service areas may include undeveloped land inside existing unincorporated urban areas where the developer agrees to provide urban services through private means. In this instance, the necessary facilities and services are guaranteed by an enforceable development agreement. An enforceable development agreement may include, but is not limited to, development agreements pursuant to Section 163.3220, Florida Statutes (F.S.) or an agreement or development order issued pursuant to Chapter 380, (F.S.).
- 14.1.2.4 In 2004, Volusia County and the City of Port Orange—established an “Interlocal Agreement with the City of Port Orange Wellfield Property.” The agreement allows the City to exercise jurisdictional control over a special area it owns without annexation and is referenced herein in conformance with the terms of that agreement.
- 14.1.2.5 All land that comprises area “A-2” in the 2004 Port Orange Wellfield Agreement will remain included within the NRMA and any land development activity shall be consistent with applicable provisions of the NRMA. See Figure 14-2.
- 14.1.2.6 Consistent with the City of Port Orange Wellfield Property Interlocal Agreement of 2004. The uses allowed in area “A-2” shall be limited to the following:

Adult/vocational Education

Agriculture: pasture/forestry
 Biosolid treatment and Disposal
 Camouflaged or monopole communications towers
 City Facilities and Yards
 Class "AA" EQ biosolid treatment and disposal, as per 40 CFR 503
 Colleges and Universities
 Environmental Education
 Essential Utility Services
 Permitted improvements pursuant to County Development Order 03-F-FSP-0427
 Hospitals
 Houses of Worship
 Managed fishing, forestry, soil and wildlife areas (including hunt clubs)
 Parks and Recreation areas
 Potable Water Recharge Areas and Potable Water Supply Wells
 Potable Water Treatment, Production, Storage and Pumping
 Public and Private Schools
 Public Utility Services/Stations/Plants
 Reclaimed Water Treatment, Production, Storage and Pumping
 Roadways
 Soil Storage as Temporary Stockpile
 Stormwater Treatment, Storage, Pumping and Disposal
 Wetlands Mitigation Bank

14.1.2.7 The uses allowed in area "A-1" shall be limited to the following:

Communications Towers (camouflaged or monopole only)
 Class "AA"EQ biosolid disposal, as per 40 CFR 503
 Environmental Education
 Essential Utility Services
 Forestry/Silviculture (see Exhibit "B" of the subject interlocal agreement)
 Managed fishing, forestry, soil and wildlife areas (including hunt clubs)
 Preserve, resource based Parks & Recreation (e.g. hiking trails and primitive camping)
 Potable Water Recharge Areas and Potable Water Supply Wells
 Reclaimed Water Treatment, Production, Storage and Pumping (maximum of 320 acres) and permitted improvements pursuant to County Development Order 03-F-FSP-0427
 Roadways (Private, non-public access) and associated stormwater treatment
 Wetlands Mitigation Bank

14.1.2.8 To ensure that the level of service on roads that serve the land identified as area "A-2" by the Port Orange Wellfield Property Interlocal Agreement of 2004 is maintained, no development or aggregate thereof shall generate trips in excess of five percent over the adopted LOS.

14.1.2.9 Volusia County and the City of Port Orange adopted an "Interlocal Agreement" in 2008. The agreement establishes a Water Supply Planning Area intended to strengthen the link between comprehensive planning and the regional water supply planning process.

- 14.1.2.10 Consistent with the 2008 Interlocal Agreement between Volusia County and the City of Port Orange that established the Port Orange Water Planning Area and the City of Port Orange Wellfield Property Interlocal Agreement of 2004, these uses allowed in the Wellfield Expansion area Shall be limited to the following:
Communications Towers (camouflaged or monopole only)
Environmental Education
Essential Utility Services
Forestry/Silviculture
Managed fishing, forestry, soil and wildlife areas (including hunt clubs)
Preserve, resource based Parks & Recreation (e.g. hiking trails and primitive camping)
Potable Water Recharge Areas and Potable Water Supply Wells
Reclaimed Water Treatment, Production, Storage and Pumping (maximum of 320 acres) and permitted improvements pursuant to County Development Order 03-F-FSP-0427
Roadways (Private, non-public access) and associated stormwater treatment
Wetlands Mitigation Bank
- 14.1.2.11 The County will coordinate with the City of Daytona Beach on future development plans for the Daytona Beach International Airport to promote a joint vision for the area and satisfy any "gateway" standards established by the city.
- 14.1.2.12 Within unincorporated areas, the County shall not issue development orders or development permits without first consulting the appropriate provider to determine whether adequate water supplies and facilities to serve the new development will be available consistent with the level of service and timing established by the applicable local government's comprehensive plan.
- 14.1.2.13 Projected water supply needs for unincorporated areas that are provided on a retail or wholesale basis within a municipal water supply planning area shall be coordinated with the respective city during the preparation of its Water Supply Facilities Work Plan.
- 14.1.2.14 Pursuant to Chapter 171, Part II, Florida Statutes, Volusia County and the City of New Smyrna Beach have established an Interlocal Service Boundary Agreement (ISBA) effective May 10, 2013. The agreement allows the City to annex properties within the Joint Planning Area that would not otherwise be eligible for annexation subject to the provisions established in the ISBA.
- 14.1.2.15 Pursuant to Chapter 171, Part II, Florida Statutes, Volusia County and the City of Ormond Beach have established an ISBA adopted on August 21, 2014. The agreement allows the City to annex properties within the Joint Planning Area that would not otherwise be eligible for annexation subject to provisions established in the ISBA. The ISBA also incorporates a Joint Planning Agreement and grants extraterritorial authority to the City of Ormond Beach pursuant to Section 163.3171, Florida Statutes.
- 14.1.2.16 Pursuant to Chapter 171, Part II, Florida Statutes, Volusia County and the City of Edgewater have established an ISBA recorded and effective on October 21, 2015. The agreement allows the City to annex properties within the Joint Planning Area that would not otherwise be eligible for annexation subject to provisions established in the

ISBA.

- 14.1.2.17 Pursuant to Chapter 171, Part II, Florida Statutes, Volusia County and the City of Daytona Beach have established an ISBA recorded and effective on July 5, 2017. The agreement allows the City to annex properties within the Joint Planning Area that would not otherwise be eligible for annexation subject to provisions established in the ISBA.
- 14.1.2.18 Pursuant to Chapter 171, Part II, Florida Statutes, Volusia County and the City of Oak Hill have established an ISBA adopted on August 17, 2017 with an effective date of September 1, 2017. The agreement allows the City to annex properties within the Joint Planning Area that would not otherwise be eligible for annexation subject to provisions established in the ISBA.

OBJECTIVE:

- 14.1.3 Volusia County shall resolve inconsistencies which may arise between the County and local governments by utilizing the informal and formal negotiating techniques described below.

POLICIES:

- 14.1.3.1 Volusia County shall utilize the dispute resolution process of the East Central Florida Regional Planning Council (ECFRPC) to resolve planning-related conflicts between the County and adjacent local governments when appropriate.